1 MORNINGSIDE PARTNERS, LLC

- 2 MARKUP OF:
- 3 H.R. 1433, "DISTRICT OF COLUMBIA
- 4 HOUSE VOTING RIGHTS ACT OF 2007";
- 5 H.R. 580, "RESTORING CHECKS
- 6 AND BALANCES IN THE CONFIRMATION
- 7 PROCESS OF U.S. ATTORNEYS"; AND
- 8 APPROVAL OF ASSIGNMENT TO
- 9 SUBCOMMITTEE VACANCIES
- 10 Thursday, March 15, 2007
- 11 House of Representatives,
- 12 Committee on the Judiciary,
- 13 Washington, D.C.

- 14 The committee met, pursuant to call, at 10:20 a.m., in Room
- 15 2141, Rayburn House Office Building, Hon. John Conyers

16 [chairman of the committee] presiding.

- 17 Present: Representatives Conyers, Berman, Boucher,
- 18 Nadler, Scott, Watt, Lofgren, Jackson Lee, Waters, Meehan,
- 19 Delahunt, Wexler, Sanchez, Cohen, Johnson, Gutierrez,
- 20 Sherman, Weiner, Schiff, Davis, Wasserman Schultz, Ellison,
- 21 Smith, Sensenbrenner, Coble, Gallegly, Goodlatte, Chabot,
- 22 Lungren, Cannon, Keller, Issa, Pense, Forbes, King, Feeney,
- 23 Franks, Gohmert, and Jordan.
- 24 Staff present: Perry Apelbaum, Chief Counsel, Staff
- 25 Director; Joseph Gibson, Minority Chief Counsel; Kanya
- 26 Bennett, Counsel; Paul Taylor, Minority Counsel; Daniel
- 27 Flores, Minority Counsel; Michone Johnson, Chief Counsel,
- 28 Subcommittee on Commercial and Administrative Law; and Anita
- 29 L. Johnson, Chief Administrative Officer.

- 30 Chairman Conyers. [Presiding.] The committee will come 31 to order.
- 32 Thank you, and good morning.
- Pursuant to notice, I now call up House Resolution 1433,
- 34 the District of Columbia House Voting Rights Act of 2007, for
- 35 purposes of markup.
- 36 And I ask the clerk to please report the bill.
- 37 The Clerk. "H.R. 1433, a bill to provide for the
- 38 treatment of the District of Columbia as a congressional
- 39 district for purposes of representation in the House of
- 40 Representatives and for other purposes-"
- 41 [The bill follows:]
- 42 ******* INSERT *******

- 43 Chairman Conyers. Without objection, the bill will be
- 44 considered as read and open for amendment at any point.
- 45 And I will begin with a brief statement describing the
- 46 bill and then yield to Mr. Smith.
- 47 Members of the committee, this legislation is an
- 48 important step in fixing a gaping hole in our democracy. I
- 49 am not happy that we are the only democracy in the world
- 50 where citizens living in the capital city are denied
- 51 representation in their legislature.
- 52 As we know, there have been a number of attempts over
- 53 the last 40 years to address this by statute and by
- 54 constitutional amendment as well. And in the last Congress,
- 55 thanks to many on this committee, we came close with
- 56 bipartisan legislation approved in the Government Reform
- 57 Committee.
- I hope this time we can be successful in finishing the
- 59 job. The Government Reform Committee has done its work, and
- 60 now the ball is in our court. It is in our hearing room.
- And we just witnessed a very important hearing yesterday
- 62 that highlighted the fundamental unfairness of the current
- 63 situation. Some of our members discussed other ways, and
- 64 there were several novel idea, that we may approach this
- 65 subject.
- But this is the way that shows the most promise at this
- 67 time. Some raise questions as to constitutional soundness of

- 68 this approach, but that has been considered as carefully as
- 69 it can be, and I am satisfied that we are on firm footing.
- 70 Article 1, section 8, clause 17, known as the District
- 71 Clause, provides the Congress with ample authority to give
- 72 the District a vote.
- 73 The courts have upheld numerous instances of where the
- 74 Congress has used the District Clause to give the District
- 75 rights and privileges accorded to the states in the text of
- 76 the Constitution in a variety of contexts and across the
- 77 years.
- 78 And so it is hard for me to imagine that the courts
- 79 would now depart from these precedents to deny our ability to
- 80 ensure our citizens living in the District that they have the
- 81 same right to voting representation in the people's house as
- 82 citizens everywhere else.
- 83 And I have had entered into the record the incredible
- 84 number of constitutional authorities, from law schools all
- 85 over this country, that have supported and backed up this
- 86 proposition on which we base the bill that is before us
- 87 today.
- 88 A half million residents of the District have strong
- 89 equitable claims to full voting representation in Congress.
- 90 They assumed the full responsibilities of United States
- 91 citizenship and should be accorded the full privileges,
- 92 especially the most fundamental privilege of all, on which so

- 93 many others ultimately rest.
- And so we go into this knowing full well that there is
- 95 likely to be a court contest over this matter, and I am
- 96 prepared to face that challenge.
- 97 And I turn now to the distinguished ranking member of
- 98 Judiciary Committee, Lamar Smith.
- 99 Mr. Smith. Thank you, Mr. Chairman.
- 100 Mr. Chairman, as I commented in my statement at
- 101 yesterday's hearing, what makes this committee extraordinary
- 102 to me is that it serves as the guardian of the Constitution.
- 103 So I am still troubled by the legislation we consider today,
- 104 because I believe it exceeds constitutional bounds.
- 105 Supporters of the bill claim Congress has the authority
- 106 to enact this bill under the so-called District Clause in
- 107 Article 1, section 8. However, that very clause would seem
- 108 to constitutionally doom this legislation, as it clearly
- 109 implies that D.C. is not a state.
- And Article 1, section 2 clearly says that, "The House
- 111 of Representatives shall be composed of members chosen every
- 112 second year by the people of the several States." Since D.C.
- 113 is not a state, it cannot have a voting member in the House.
- In 2000, a federal district court in D.C. stated, "We
- 115 conclude from our analysis of the text that the Constitution
- 116 does not contemplate that the District may serve as a state
- 117 for purposes of the apportionment of congressional

- 118 representatives."
- Supporters of the bill point for precedent to a case
- 120 decided by the Supreme Court in 1949 that upheld a federal
- 121 law extending the diversity jurisdiction of the federal
- 122 courts to hear cases in which D.C. residents were parties.
- But the Congressional Research Service stated in a
- 124 recent report, "The plurality opinion in that case took pains
- 125 to note the limited impact of their holding. The plurality
- 126 specifically limited the scope of its decision to cases which
- 127 did not involve an extension of any fundamental right." And
- 128 of course, that means the right to vote for a member of
- 129 Congress.
- 130 If that 1949 Supreme Court case does what proponents of
- 131 the bill say it does, then there was no need for Congress in
- 132 1978 to consider a constitutional amendment on the subject.
- 133 That amendment failed to get the approval of three-quarters
- 134 of the states over a 7-year period. In fact, only 16 of the
- 135 38 states required for its ratification supported the
- 136 amendment.
- 137 What is being attempted by this legislation requires a
- 138 constitutional amendment that the vast majority of states
- 139 have already failed to approve.
- 140 Even conceding for purposes of argument the proponents'
- 141 interpretation of the vast breadth of the District Clause,
- 142 the bill unfairly subjects many citizens to unequal

- 143 treatment.
- H.R. 1433 grants Utah an additional representative who
- 145 will run at large, or statewide. The at-large provision
- 146 creates a situation this country has not seen since the
- 147 development of the Supreme Court's line of cases affirming
- 148 the principle of one man, one vote.
- 149 Under this provision, voters in Utah would be able to
- 150 vote for two representative, their district representative
- 151 and their at-large representative, whereas voters in every
- 152 other state would only be able to vote for their one district
- 153 representative.
- 154 The result would be that Utah voters would have
- 155 disproportionately more voting power than the voters of every
- 156 other state.
- 157 As Professor Turley pointed out yesterday, H.R. 1433 is
- 158 not only unconstitutional but also its enactment while
- 159 awaiting a legal challenge could produce chaos by placing
- 160 into doubt future legislation passed by Congress.
- To avoid this risk, I will offer an amendment shortly to
- 162 require the expedited judicial review of this legislation and
- 163 will explain that amendment in more detail at the appropriate
- 164 time.
- Mr. Chairman, I urge members to oppose H.R. 1433 for the
- 166 reasons that I have mentioned, and I yield back the balance
- 167 of my time.

- 168 Chairman Conyers. I thank the gentleman.
- 169 And I will include opening statements of any other
- 170 member that would wish to submit one into the record.
- [The statement of Ms. Jackson Lee follows:]
- 172 ********* INSERT ********

- 173 Chairman Conyers. Are there any amendments?
- 174 Mr. Smith. Mr. Chairman?
- 175 Chairman Conyers. Yes. Mr. Smith?
- 176 Mr. Smith. Thank you, Mr. Chairman. I have an
- 177 amendment at the desk.
- 178 Chairman Conyers. The clerk will report.
- The clerk doesn't have the amendment yet. All right.
- 180 Mr. Nadler. Mr. Chairman, I reserve a point of order on
- 181 that.
- 182 Chairman Conyers. The gentleman from New York, Mr.
- 183 Nadler, reserves a point of order.
- The Clerk. "Amendment to H.R. 1433 offered by Mr. Smith
- 185 of Texas. Add at the end the following new section: Section
- 186 8, Expedited Judicial Review. (A) Special-"
- [The amendment by Mr. Smith follows:]
- 188 ******* INSERT *******

- 189 Chairman Conyers. Without objection, the amendment is
- 190 considered as read, and the gentleman from Texas is
- 191 recognized for 5 minutes in support of his amendment.
- 192 Mr. Smith. Thank you, Mr. Chairman.
- 193 Mr. Chairman, my amendment is very simple. It would
- 194 require expedited judicial review of the constitutionality of
- 195 the provisions of H.R. 1433. This ensures that if the bill
- 196 unconstitutionally grants D.C. a voting member,
- 197 unconstitutional action does not go on any longer than it has 198 to.
- This amendment's language is substantially identical to
- 200 the expedited judicial review provisions in the McCain-
- 201 Feingold campaign finance law which were employed to
- 202 facilitate the Supreme Court's expeditious review of that
- 203 legislation.
- 204 Professor Jonathan Turley, someone the majority consults
- 205 frequently for his views, said in his remarks offered at
- 206 yesterday's hearing, "Permit me to be blunt. I consider this
- 207 act to be the most premeditated unconstitutional act by
- 208 Congress in decades."
- 209 As Professor Turley also pointed out, this bill could
- 210 produce legislative chaos. With a relatively close party
- 211 division in the House, the casting of a deciding vote
- 212 subsequently held invalid by a court could throw the validity
- 213 of untold pieces of future legislation into question.

- Most people agree that the District of Columbia is not a 215 state and that the Constitution, unless amended, allows 216 members of Congress to be elected only by citizens in the 217 several states.
- Congress knows a constitutional amendment is required to 219 change that, and Congress passed such an amendment to the 220 states in 1978, but only 16 of the required 38 states 221 ratified it.
- There is no good reason to prolong a judicial resolution 223 of these important issues, especially when doing so risks 224 constitutional chaos regarding the validity of future 225 legislation passed by the House.
- When this House Judiciary Committee under the leadership
 of Democratic Chairman Peter Rodino in the 95th Congress
 reported out a constitutional amendment to do what this bill
 purports to be able to do, the report accompanying that
 constitutional amendment stated, "If the citizens of the
 District are to have voting representation in the Congress, a
 constitutional amendment is essential. Statutory action
 alone will not suffice."
- 234 If this committee does not want to take advice from its 235 own Democratic predecessors, I would hope they would be 236 willing to submit the question to the federal courts on an 237 expedited basis.
- 238 Frankly, opposition to this amendment makes me wonder if

- 239 the reason for the opposition is doubt about the bill's
 240 constitutionality. If supporters of the bill believe the
 241 bill is constitutional, I would think that they would want to
 242 get that constitutionality established by the Supreme Court
 243 as soon as possible.
- Likewise, I would think that everyone would want to
 245 shorten the time that the representatives created under this
 246 bill would serve if they are declared unconstitutional. In
 247 that case, even a short period of service would cause chaos
 248 and extended litigation.
- Why would we want to prolong that period? The bill is 250 either constitutional or it is not. Let's get that resolved 251 as soon as possible and prevent as much as the uncertainty 252 and chaos as we can. I hope members will support this 253 amendment.
- 254 And, Mr. Chairman, I yield back the balance of my time.
- 255 Mr. Cannon. Mr. Smith, would you yield? Would you 256 yield, Mr. Smith?
- 257 Mr. Smith. I will be happy to yield to the gentleman 258 from Utah.
- Mr. Cannon. Thank you. The gentleman and I disagree as 260 to whether the underlying bill is constitutional. I think it 261 is. But we do agree on the idea that a quick adjudication is 262 in everyone's interest.
- 263 So I just want to agree with the gentleman as to the

- 264 amendment and ask for its support and urge my colleagues to 265 vote for it.
- 266 Mr. Smith. I appreciate my colleague's support.
- Mr. Issa. Would the gentleman further yield?
- 268 Mr. Smith. Well, we are getting close to the time-
- 269 Mr. Issa. I will be very quick.
- 270 Mr. Smith. All right. I will yield briefly to the
- 271 gentleman from California.
- 272 Mr. Issa. And I am a supporter of the bill. I
- 273 recognize that it is critical that we bring certainty so that
- 274 this body, if it is held not constitutional, can find an
- 275 alternate constitutional remedy.
- 276 So for all of us who support the bill, I commend you for
- 277 bringing this to our attention and would ask all of my
- 278 colleagues on the other side of the aisle who also support
- 279 the bill to recognize the need for this expedited evaluation.
- 280 Mr. Smith. I thank the gentleman from California for
- 281 his comments.
- 282 And, Mr. Chairman, I yield back.
- 283 Chairman Conyers. The time of the gentleman has
- 284 expired.
- Does the gentleman from New York insist on his point of
- 286 order?
- Mr. Nadler. Mr. Chairman, I will withdraw the point of
- 288 order.

- 289 Chairman Conyers. I thank you.
- 290 Mr. Nadler. Mr. Chairman?
- 291 Chairman Conyers. Yes.
- 292 Mr. Nadler. On the amendment-
- 293 Chairman Conyers. The gentleman seeks recognition?
- 294 Mr. Nadler. Yes, I do.
- 295 Chairman Conyers. For 5 minutes.
- 296 Mr. Nadler. Thank you, Mr. Chairman. They must have
- 297 improved the mikes since we were here last.
- 298 Mr. Chairman, it is one thing for the gentleman's
- 299 amendment to ask for expedited judicial review. I am not
- 300 sure I see the necessity for expedited judicial review of
- 301 this, because, I mean, we have passed legislation in the last
- 302 few years that is much more questionable constitutionally
- 303 than this. I think this is constitutional.
- When we suspended habeas corpus last year, despite the
- 305 clear command of the Constitution that the writ of habeas
- 306 corpus shall not be suspended except when in cases of
- 307 invasion or insurrection—the United States is not currently
- 308 under invasion.
- 309 We are fighting a foreign war but we are not under
- 310 invasion. Nor is there an insurrection, unless you consider
- 311 the newspapers insurrectionists. So that was clearly
- 312 unconstitutional. We did not provide for expedited judicial
- 313 review, in addition to which this amendment is a wolf in

- 314 sheep's clothing, because it is a lot more than just 315 expedited judicial review.
- This amendment also gives standing to members of Congress, unprecedented standing to members of Congress as individuals, to bring a lawsuit.
- There is currently a case before the United States

 320 Supreme Court seeking to overturn Flast v. Cohen from 1968 to

 321 say that taxpayers have no standing to sue on establishment

 322 of religion cases, that if you give money to a church school,

 323 no one should have the standing to bring a lawsuit against

 324 that. That is before the Supreme Court currently. It was

 325 argued a couple weeks ago.
- When the United States invaded Cambodia without the
 327 bother of a declaration of war or any congressional action, a
 328 number of members of Congress brought a lawsuit—thrown out of
 329 court on the grounds that Congress as a whole has standing.
 330 The individual members did not.
- I don't see why we, as we adopt a perfectly legitimate

 332 and constitutional provision, should empower the opponents

 333 more than normally to go into court. If someone has standing

 334 to bring a lawsuit against it, God bless them. Let them

 335 bring a lawsuit.
- But why should we give special standing to members of— 337 now, if someone wanted to bring a bill to this committee and 338 say members of Congress shall have standing to go into court

- 339 to challenge any act that they believe violates the
- 340 Constitution, that is an interesting change. Maybe we should
- 341 discuss it.
- But why only this one? I think that this is not a good
- 343 amendment.
- Mr. Smith. Would the gentleman from New York yield?
- 345 Mr. Nadler. Yes, I will yield.
- 346 Mr. Smith. Thanks. You mentioned the habeas corpus
- 347 bill. I am not aware that any amendment was offered for
- 348 expedited judicial review during the consideration of that
- 349 particular-
- 350 Mr. Nadler. Reclaiming my time-
- Mr. Smith. But had there been, I would have supported
- 352 it.
- 353 Mr. Nadler. Reclaiming my time, no amendment was so
- 354 offered because it was considered presumptuous to do so, as
- 355 this is presumptuous.
- We should not grant special standing to members of
- 357 Congress as individuals.
- 358 Mr. Smith. Would the gentleman-
- 359 Mr. Nadler. I yield back.
- 360 Mr. Smith. Would the gentleman further yield?
- 361 Mr. Nadler. Yes, I will further yield.
- 362 Mr. Smith. Okay. I just want to point out two other
- 363 things that might differentiate this legislation from others.

- First of all, all of the majority's witnesses yesterday,
 365 all three of them, acknowledged that there were legitimate
 366 constitutional questions with this legislation. That is
- 367 another argument for expedited review.
- 368 Mr. Nadler. Reclaiming my time, we heard all the
- 369 testimony yesterday. I believe this is constitutional.
- 370 Otherwise believe it is. Some people believe it isn't.
- 371 Clearly, there is some dissension.
- 372 That is true of a lot of things we pass, unfortunately.
- 373 We don't generally go out of our way to give special standing
- 374 to people to bring a lawsuit against it. I yield back the
- 375 balance of my time.
- 376 Chairman Conyers. The time of the gentleman has
- 377 expired.
- 378 Mr. Sensenbrenner. Mr. Chairman?
- 379 Chairman Conyers. I recognize the gentleman from
- 380 Wisconsin, former Chairman Jim Sensenbrenner.
- Mr. Sensenbrenner. Mr. Chairman, I rise in support of
- 382 the amendment.
- Mr. Chairman, I would just point out that because of the
- 384 constitutional questions that have been raised in this bill,
- 385 I think it is highly likely that when a lawsuit is filed, and
- 386 we know that it will be filed, the court would enjoin the
- 387 seating of the people who were elected both from Utah and
- 388 from the District of Columbia to be seated in the Congress

- 389 pending the outcome of the lawsuit.
- And the purpose of injunctions are to maintain the status quo when there is a likelihood that a lawsuit would prevail. Now, I think there is a likelihood that a lawsuit would would prevail. Others may disagree on that. That would be up to the judge.
- But it seems to me with the threat of an injunction
 396 hanging over this bill, having expedited judicial review
 397 would at least speed the process up and, if the bill is found
 398 to be constitutional, allow for a much more prompt seating of
 399 the representatives from Utah and the District of Columbia
 400 than if there was not the expedited review.
- You know, I don't have a problem with giving standing to 402 members of Congress either to intervene or to file the 403 lawsuit on this. I think that you are either going to have 404 it that way or you are going to have a flood of amicus curiae 405 briefs of members of Congress opining on the constitutional 406 issues.
- And the other provisions of the gentleman from Texas's

 408 amendment I think simply are designed to clear up those types

 409 of legal questions on who may intervene or who has standing

 410 to file a lawsuit, rather than having interlocutory appeals

 411 on a denial of a motion to intervene or the granting of a

 412 motion that a plaintiff doesn't have standing.
- So the second page, or most of the second page, of the

- 414 gentleman from Texas's amendment I think is also designed to
- 415 speed all this up. Either you want it speeded up-if you do,
- 416 you ought to vote for the amendment that has been offered.
- Or if you don't want it speeded up and have the votes of
- 418 the people of Utah and the District of Columbia be put into
- 419 litigation limbo, then vote no. I am voting in favor of it
- 420 and yield back the balance of my time.
- Chairman Conyers. I recognize myself for 5 minutes to
- 422 respectfully oppose the amendment.
- 423 Members of the committee, we are talking about a
- 424 constitutional disagreement that occurs all the time in the
- 425 Judiciary Committee and quite frequently in the Congress.
- 426 But to subject this to an expedited review I think is
- 427 not necessary. We are burdening the jurisdiction of the
- 428 federal courts. When we consider the legal merit of this
- 429 amendment, we must ask ourselves if there are constitutional
- 430 interests here that should be placed ahead of pending
- 431 litigation. I think not.
- Does this matter involve the unique interests of
- 433 personal freedom? Hardly. We don't even expedite, very
- 434 frequently, criminal appeals where an individual's liberty is
- 435 at stake.
- 436 Does this matter involve unique financial interests?
- 437 Again, the answer is no.
- 438 Should members of Congress be entitled to explicit

- 439 standing and expedited review in this legislation? Clearly 440 not. Why? There is no good reason for that.
- What irreparable harm will be experienced if this bill
- 442 is enacted? This is not like one measure, McCain-Feingold,
- 443 that specifically governs the activity of lawmakers.
- 444 And this legislation presents a straightforward
- 445 constitutional claim which is in dispute. Our courts have
- 446 procedures to hear such cases. We don't need to tell the
- 447 courts how to review this. We don't need to give them free
- 448 advice as to who has standing.
- 449 Outside a showing of irreparable harm, which I am
- 450 confident can't be shown here, there is no reason beyond
- 451 convenience to support this amendment.
- 452 And this amendment might be viewed as an attempt to
- 453 manipulate the timing and the merits of any challenge. And
- 454 so, ladies and gentlemen, for that reason, I urge that this
- 455 amendment be turned back.
- 456 Mr. Lungren. Mr. Chairman?
- 457 Chairman Conyers. Who seeks recognition?
- 458 Mr. Lungren. Mr. Chairman?
- 459 Chairman Conyers. Yes. From California, Mr. Lungren is 460 recognized for 5 minutes.
- 461 Mr. Lungren. Thank you very much, Mr. Chairman.
- 462 You know, it is apparent that the Constitution is an
- 463 inconvenient thing. It sometimes gets in the way of what we

- 464 want to do.
- In a prior life, I had experience with seeing guilty
 466 parties go free, not because they hadn't committed a crime,
 467 but because the constitutional protections allowed them an
 468 opportunity to not be convicted.
- And yet we understand that, and we, in fact, revel in
 that because it shows our commitment to protecting individual
 rights. And we look at the Constitution, and we try and
 follow the Constitution.
- What is more fundamental than the question of the value

 474 of each vote in the House of Representatives? What is more

 475 fundamental than a constitution which says that this body

 476 shall be made up of representatives from the several states?

 477 Now, I understand that the level of jurisprudence today

 478 that was developed in—that has developed in this country—that

 479 it is easier to find things in the Constitution that aren't

 480 there than it is to find things that are there.
- This is not a penumbra we are talking about. These are the words of the Constitution that, unless words have that changed, that say one ought to be represented by those from the several states means that we are directly challenging what appears on its face to be fairly straightforward.
- 486 Ms. Lofgren. Would the gentleman yield?
- 487 Mr. Lungren. Why would we say that there is not a 488 particular reason to give members of Congress explicit

- 489 standing to bring suit when, in fact, this question involves 490 the value of the vote of the members who are here?
- 491 Ms. Lofgren. Would the gentleman yield?
- Mr. Lungren. If the Constitution says that we are to be 493 divided up among the states and then we allow someone to vote 494 who is not from the states, we have devalued the vote of 495 everybody here.
- And who better to bring a lawsuit to challenge that, to
 497 have direction on that, than the members of Congress who have
 498 been elected under that section of the Constitution?
- Now, I understand this is a difficult bill on a number 500 of points. Some have called it the Cannon gratification act, 501 because he may be the first person in history who is able to 502 vote for himself for Congress and vote for somebody else.
- Or perhaps this new interpretation will allow him to be 504 elected from two different points of view, one from a 505 district and one at large, and perhaps he will be the only 506 member of Congress to have two votes.
- 507 Mr. Berman. Would the gentleman yield?
- Mr. Lungren. But I understand that the man to my left might very well support this bill, but even he believes it ought to be constitutionally determined by the court at the learning possible hour.
- Ms. Lofgren. Would the gentleman yield?
- 513 Mr. Lungren. And so I would just hope that we would at

- 514 least understand this amendment allows us to take a very
 515 serious look at the fundamental question here. Is this or is
 516 this not constitutional?
- Very few times have we been in this body where we have 518 voted something that appears on its face to be a direct 519 violation of the specific words of the Constitution. And I 520 know we can change the meanings of words, but we ought not to 521 do that easily.
- 522 Ms. Lofgren. Would the gentleman yield?
- 523 Mr. Lungren. I would be happy to yield to my friend 524 from California.
- Ms. Lofgren. I actually think I disagree with you on 526 what a court would find, but I find myself trending in favor 527 of the proposed amendment, because—
- 528 Mr. Lungren. So I should be quiet.
- Ms. Lofgren. —because of the other assignment you and I 530 share in House Administration. We are going to have—if we 531 don't have a speedy resolution of this issue, the Congress is 532 going to be faced with the issue of who to seat and who not 533 to seat.
- The practices are, to the extent possible, to defer to 535 the court proceedings of the several states. We have really 536 never had a situation such as this.
- And I think to the extent that this can be resolved in 538 the judicial branch before the legislative branch has to

- 539 grapple with that seating issue it would be a favor to the 540 institution, and an important one.
- And so I thank the gentleman for yielding.
- 542 Mr. Lungren. I thank the gentlelady for her comments.
- And with that, I yield back the balance of-
- Chairman Conyers. And the chair notes, as you all do,
- 545 that there is one vote pending on the floor. We will recess
- 546 until the vote, and we will start back-from the time it takes
- 547 to walk from the floor back to 2141, we will resume the
- 548 hearing.
- The committee stands in recess.
- 550 [Recess.]
- Chairman Conyers. The committee will come to order,
- 552 please. Everyone take their seats.
- 553 The chair recognizes for continued discussion on the
- 554 amendment of Mr. Smith-the chair recognizes the gentlelady
- 555 from Houston, Texas, Sheila Jackson Lee, for 5 minutes.
- 556 Ms. Jackson Lee. I thank the chairman very much.
- 557 And I certainly appreciate the intent of the gentleman
- 558 from Texas on the legislation or the amendment that has been
- 559 offered.
- But, Mr. Chairman, let me counter some of what I think
- 561 this particular amendment is attempting to suggest.
- 562 First of all, I think we were well informed by the
- 563 witnesses that, clearly, we don't have a question of

- 564 weightiness, if you will, in that—I think that is—certainly,
 565 if it is a questionable issue, can be deliberated on by the
 566 courts, as I will call it, in regular order.
- If you have expedited relief, you disallow the will of 568 the people of both Utah and the District of Columbia. You 569 disallow or you have the potential of disallowing the elected 570 persons from being seated, therefore ignoring their standing.
- It is interesting that in a number of legislative
 initiatives in the 109th Congress and the 108th Congress that
 I might have thought an expedited relief would have been
 hecessary, i.e. the Patriot Act, where there were enormous
 held that the constitutionality of
 what was being done.
- Now, the argument there was that we had a crisis, and therefore maybe an expedited review would interfere with what we were responding to. Well, in this instance, there is no crisis. We are, in a certain instance, fixing what has been broken for now centuries.
- We are allowing citizens to have a right to vote. And
 the constitutional experts yesterday made it clear that there
 sufficient, if you will, support that the weight of each
 those individuals in this body would not be any different.
- That is the argument that has been made by the other side, that there is a question of the weight. There is no selection of the weight. There is no one that is going to be

- 589 voting twice. Each one will be equal to a sitting member of 590 Congress.
- But in any event, if that question is of concern to my
 592 colleagues and the proponent of this amendment, I don't put
 593 it in the context of a crisis, and therefore the necessity of
 594 an expedited review does not seem necessary.
- Then lastly, with respect to giving Congress special standing, again, we are the first to say treat us like everyone else. And I have been in a number of lawsuits where my standing has been developed as a member of Congress, and I have been able to pursue the constitutional question without any special rights.
- I, frankly, think that we put ourselves in a
 for questionable position to suggest that we should have standing
 for either equal to or more than the actual voters and
 for stakeholders who would be impacted by the denial or the
 for continuing denial of their right to vote.
- I would ask my colleagues to both oppose this amendment and to move us forward, because I think that this guts the bill, or at least moves a pathway on to gutting the bill, and it gives us privileges that, frankly, I don't believe the Congress deserves, because I believe we will have the right to pursue it in the normal regular order of a proceeding.

 But it does deny, Mr. Chairman—it does deny duly elected

613 individuals the right to be seated, and the right to pursue

- 614 relief, or the right to have those who support their standing 615 to pursue relief as members who are stakeholders.
- I, at this time, yield back my time.
- 617 Chairman Conyers. Does the gentleman from Virginia seek 618 recognition?
- Mr. Goodlatte. Yes, Mr. Chairman.
- 620 Chairman Conyers. He is recognized for 5 minutes.
- Mr. Goodlatte. Thank you, Mr. Chairman.
- And I rise in support of the amendment offered by the
- 623 gentleman from Texas in the response to the gentlewoman from
- 624 Texas.
- I must say, first of all, that this is not anything
- 626 special for members of Congress. This measure, if it passes
- 627 and becomes law, is, in fact, affecting every single American
- 628 citizen, because it goes to the core of the meaning of our
- 629 Constitution.
- And it goes to the question of exactly what
- 631 representation each member of our country, each citizen, has
- 632 because the addition of additional votes dilutes the value of
- 633 the votes of those who are already representing individuals
- 634 here.
- And it dilutes their votes, at least by one vote, so-
- 636 Ms. Jackson Lee. Would the gentleman yield?
- Mr. Goodlatte. No, I will not yield. Let me finish my
- 638 comments.

- Second, let me say that it would seem to me that the
 formula f
- There wasn't a single member of the panel who would give 646 a clear constitutional green light to every aspect of this 647 legislation—needs to be resolved quickly.
- And finally, in terms of the interest of the members of the Congress in this, we clearly have an interest, but we also have, as the gentlewoman from California noted, a very serious problem here if we do not resolve this issue quickly once we get this legislation into law, if, indeed, it does become law.
- And I am opposed to it, and I hope it does not. But if
 655 it does, we ought to resolve those interests very quickly,
 656 because of the fact that we are going to have, I think, very
 657 serious concerns about how this institution operates during
 658 the time that this is under question.
- 659 So I would urge my colleagues to support this-
- Ms. Jackson Lee. Will the gentleman yield?
- Mr. Goodlatte. I yield back.
- 662 Chairman Conyers. Does the gentleman return his time?
- The chair recognizes the gentleman from Alabama, Mr.

- 664 Artur Davis.
- Mr. Davis. Thank you, Mr. Chairman.
- Mr. Chairman, let me emphasize my support for the bill
- 667 and my opposition to this amendment. I point out one thing
- 668 about the amendment that my colleagues on both sides of the
- 669 aisle should be aware of.
- Under 28 USC 2284, passed by this Congress, obviously,
- 671 there is a requirement that a three-judge panel be convened—a
- 672 three-district-judge panel be convened to review any action
- 673 challenging the constitutionality of the apportionment of a
- 674 congressional district.
- 675 Given the implications that this law would have on
- 676 Utah's apportionment, I think it is a very, very strong case
- 677 that can be made that there would be three-judge
- 678 jurisdiction.
- As I am sure my colleagues on both sides of the aisle
- 680 are aware, there is automatic direct appeal to the U.S.
- 681 Supreme Court under that provision.
- There is another reason this is unnecessary. I cannot
- 683 imagine, given the state of standing law, that any court,
- 684 whether it was the D.C. Circuit, or U.S. District Court, or a
- 685 three-judge panel, would deny the right of a member of
- 686 Congress to intervene in this matter.
- 687 Given the ample case law that has been developed around
- 688 the War Powers Act, the independent counsel statute, it is

- 689 almost inconceivable that a member of Congress would not be 690 given that opportunity.
- So I am a little bit suspicious, Mr. Chairman, when I

 692 see an amendment which does two things that are unnecessary—

 693 creates a provision for a three-judge panel that is already

 694 there, opens up a door for standing when there is no

 695 practical door for standing for a member of Congress in these

 696 kinds of cases.
- And while I hear the concern of my friend, Ms. Lofgren, from California and my colleagues on the other side of the aisle about getting a prompt and speedy resolution of this matter, I would submit that there is no real question that that will happen.
- I noticed one provision of the second page, subsection
 703 4—it shall be the duty of the District Court and the Supreme
 704 Court to advance on the docket and to expedite to the
 705 greatest possible extent the disposition of the action on
 706 appeal—well, of course.
- I cannot imagine the U.S. Supreme Court not expediting
 708 this appeal. If they have done in the context of the
 709 military tribunal act and the independent counsel act, the
 710 War Powers Act, there is no question, I think the Supreme
 711 Court would do all that it could to move this matter
 712 practicably.
- 713 So I am a little bit—I find it a little bit interesting

- 714 that my conservative friends on the other side of the dais,
 715 who normally talk about the value of precedent and standing
 716 by established legal traditions, want to pass an unnecessary
 717 amendment. And I wonder about the agenda.
- The final point that I would make, Mr. Chairman—this is incredibly bad precedent. As we have heard from the argument today, there is no limiting principle here.
- We hear from Mr. Lungren, we hear from the ranking
 member, that, "Well, this is really important, so therefore
 we ought to open up a shortcut."
- I would submit, Mr. Chairman, that any of us on this

 725 committee could probably frame a pretty succinct and nice

 726 argument about a number of things that are passed by this

 727 Congress being really important, or a number of things being

 728 such that they demand an expedited process.
- There has got to be a limiting principle beyond, "This 730 one is a really big deal, and this one ought to get a 731 shortcut."
- 732 Ms. Jackson Lee. Would the gentleman yield?
- 733 Mr. Davis. So I would urge-well, let me finish my
- 734 point. I would urge my colleagues to-
- 735 Ms. Jackson Lee. Would the gentleman yield? I thank 736 the gentleman very much for yielding.
- 737 In my attempt to respond to the gentleman from Virginia, 738 he decided not to do so.

- But I certainly associate myself with your remarks, and would like to follow up on this question of weightiness, if you will.
- And just to refer to any of the underlying discussion on
 this—is that all Utah residents' votes, as I was saying,
 would have equal value. If there is some question about
 that—and I raise this definition or I raise this explanation
 the context of whether or not there is a crisis needing
 expedited review.
- Each Utah representative would have a one-quarter representative and a three-quarter in the at-large representative and a three-quarter interest in the single member representative. And so that means that there would be equal value.
- If there is an issue that is ripe and needs a crisis
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there needed to be
 response, one could argue possibly that there
- And I think that the interpretation of how the vote from 758 Utah, for example, would come would clearly say that they are 759 equal value.
- What is the beef, if you will? And I think this
 amendment clearly makes an issue where there is no issue,
 because we would have the rightful standing to be engaged.
- 763 And I would also hope that the sponsor would be kind

- 764 enough to withdraw the amendment so that we could move
 765 forward and move this bill so that maybe it could possibly
 766 seek final remedy in the courts.
- 767 And I thank the gentleman for yielding.
- 768 Chairman Conyers. The gentleman's time has expired.
- 769 Who seeks recognition?
- 770 Mr. Issa. Mr. Chairman?
- 771 Chairman Conyers. Yes, the gentleman from California is 772 recognized for 5 minutes.
- 773 Mr. Issa. Thank you, Mr. Chairman.
- I am a co-sponsor of this bill and a strong believer
 that we have to find a constitutional solution for what the
 framers did in order to protect this body.
- As we heard yesterday, and we have heard last year in my
 778 other committee, in the Government Reform Committee, the
 779 District of Columbia was a deliberate anomaly created not to
 780 disenfranchise voters but, in fact, to provide certain
 781 protections to the members of the House, members of the
 782 Senate, and the other bodies.
- And we did so—our framers did so because in Philadelphia
 the Pennsylvania militia failed to protect the ability of the
 Continental Congress to do its job.
- There is a clear need for a District of Columbia. We have to find a way to preserve the District of Columbia and, we if we possibly can, provide full voting rights for the

789 residents. That is clear. People who oppose this bill have 790 agreed with that.

At the same time, I am appalled to find a bipartisan 792 bill being made partisan over an amendment. The ranking 793 member is attempting to bring a quick resolution to this so 794 that there not be any question but that the next election 795 would be full, complete and constitutional.

796 The likelihood that this will be challenged is 100 797 percent. No one questions that.

We are only dealing with whether or not it is expedited 798 799 so that we not have an intervening election in which either, 800 A-unlikely, but an unconstitutional election might occur, 801 leading to members who either were or were not seated and 802 were or were not changing an election-or a particular piece 803 of legislation; or, more likely, a period of 2 years, 4 years 804 or 6 years in which there is uncertainty and the people of 805 the District of Columbia are unnecessarily disenfranchised. So I would call on my co-sponsors on the Democrat side, 806 807 very clearly, to stop being partisan and look at the benefit 808 of the people of the District of Columbia. If there is a 809 flaw in this amendment, we are happy to fix it, I am sure. But to deny such an unusual, important attempt on a 810 811 bipartisan basis from getting an immediate hearing as quickly 812 as possible so there can be certainty for the people of the

813 District of Columbia-and so in the next election they would

- 814 then have, as I believe they should, their ability to vote
- 815 for a voting member of the House of Representatives-
- 816 Mr. Davis. Would the gentleman yield to explain why 28
- 817 USC 2284 is not applicable?
- Mr. Issa. No, I won't, and I will—I will when I am
- 819 finished.
- 820 But as simply as possible, if you don't like this
- 821 amendment, and you choose to vote it down, and nobody who is
- 822 a fellow co-sponsor and supporter of this bill is willing to
- 823 come up with a fix that provides expedited appeal as quickly
- 824 as possible to the Supreme Court, then I would say that we
- 825 are making a partisan issue out of a non-partisan one.
- 826 So for all of the people—we have people from the
- 827 District of Columbia. We have advocates' groups that I have
- 828 worked with for years on this. We should make sure that we
- 829 bring certainty quickly. I believe that Mr. Smith is trying
- 830 to do that.
- 831 I will yield to the gentleman to explain why this
- 832 amendment might not, but I will challenge him to come up with
- 833 one that meets that requirement before this markup ends.
- 834 Mr. Davis. I thank the gentleman for yielding. And I
- 835 respect your argument, Mr. Issa. My only concern is 28 USC
- 836 2284 almost certainly opens up exactly what this amendment
- 837 seeks to do. So I could grant every single premise that you
- 838 laid out before the committee.

- I am simply asking you to explain to me why 2284 is not
- 840 applicable. Because of the Utah provision-
- Mr. Issa. Right. Reclaiming my time, I am not going to
- 842 try to pretend to be a constitutional specialist.
- Mr. Sensenbrenner. Would the gentleman yield?
- Mr. Issa. I will in just a moment.
- 845 Mr. Davis. You waded into the argument, Mr. Issa.
- Mr. Issa. I have waded into the argument.
- Mr. Sensenbrenner. Will the gentleman yield?
- 848 Mr. Issa. I have waded into the argument because if
- 849 there is a flaw in this amendment, I see no alternative
- 850 amendment that creates expedited appeal to the Supreme Court
- 851 being offered by any of my fellow co-sponsors.
- 852 I would yield to the gentleman from Wisconsin.
- 853 Mr. Davis. Well, with further regard to the-
- Mr. Sensenbrenner. Okay. I just point out that this is
- 855 the only way to ensure expedited constitutional review in the
- 856 court system. Otherwise, it is in the discretion of the
- 857 federal courts, district court, appeals court, and the
- 858 Supreme Court.
- The other point I would like to make is that the
- 860 provision of the-
- 861 Chairman Conyers. The gentleman's time has expired.
- 862 Mr. Issa. I would ask unanimous consent for 1 more
- 863 minute for him to finish his thought.

- Mr. Sensenbrenner. The other point I would like to make
- 865 is that the provision of the United States Code that the
- 866 gentleman from Alabama has referred to deals with
- 867 redistricting challenges in multidistrict states.
- Now, since the District of Columbia is not going to be
- 869 given more than one district, I don't think it is applicable
- 870 here.
- And I thank the gentleman for yielding.
- 872 Chairman Conyers. The chair recognizes the gentleman
- 873 from California, Mr. Berman, and then-
- 874 Mr. Berman. Thank you. I move to strike the last word,
- 875 Mr. Chairman.
- 876 Chairman Conyers. All right.
- 877 Mr. Berman. I think the gentleman from Alabama's
- 878 argument is worth dealing with more specifically on the
- 879 merits.
- 880 There is one kind of case that requires convening of a
- 881 three-judge court with direct appeal to the U.S. Supreme
- 882 Court. That is a Voting Rights Act case, which includes, as
- 883 I think the gentleman from Wisconsin mentioned, redistricting
- 884 issues.
- There is a non-severability clause in this provision.
- 886 The issue of the constitutionality of this law that we are
- 887 passing will be raised in that context. One of the arguments
- 888 in attacks on this bill is the at-large provision in Utah.]

- 889 think it is a weak argument. But that is one of the 890 arguments.
- The issue will come up in the context of a three-judge 892 court with direct appeal to the Supreme Court. I have, 893 unfortunately, personal experience with how speedy a process 894 that can be.
- Well, it actually was not unfortunate, because it came
 896 down right, but in a very short time on an issue which
 897 clearly will be decided not on a detailed trial on facts but
 898 on a matter of law, through a motion to dismiss or summary
 899 judgment, you will get a ruling from a three-judge panel
 900 which the Supreme Court will then have the ability to take
 901 immediately.
- You have, under existing law, a quick remedy. You don't need this amendment. I think that is the point of the gentleman from Alabama. I think if—before we vote on this, someone should give a case or a situation why that doesn't solve the problem.
- 907 Mr. Issa. Would the gentleman yield?
- 908 Chairman Conyers. Who seeks recognition?
- 909 Mr. Issa. I was asking if the gentleman would yield.
- 910 He hadn't yielded back.
- 911 Mr. Berman. I would be happy to, if I-
- 912 Mr. Issa. Yes. I hope the gentleman is true. The only 913 thing-

- 914 Mr. Berman. The gentleman is true. He just may not be 915 right.
- 916 Mr. Issa. Right, and I join the gentleman in the hopes 917 that this bill does not need this amendment.
- But I would ask, are we willing, without that specific—
 919 are we willing today to pass this bill out of the House with
 920 a possible defect that it doesn't get to a three-judge panel,
 921 and the people of the District of Columbia see a law not
 922 becoming available to them, the vote not becoming available
 923 to them, in the next election, in spite of our actions here
- Mr. Berman. If I may reclaim my time, I would argue 926 that the purpose of this amendment is the opposite. It is to 927 find a way to keep the people of D.C. from having a vote, and 928 the answer is I am prepared to vote for this bill without 929 this amendment, in part because of the reasons offered by the 930 gentleman from Alabama.
- There is an expeditious way to have a determination on 932 the law by a three-judge panel with a direct appeal to the 933 Supreme Court, one of the fastest ways—
- 934 Mr. Berman. I yield to the gentleman from Alabama, then 935 the gentleman from New York.
- 936 Mr. Davis. Thank you, Mr. Berman.

924 today?

937 I would invite any member on the other side of the dais, 938 or any member who supports this amendment to advance any law 939 review article, any precedent, which suggests that 2284 would 940 not apply.

If the Utah provision were not contained, there might be an argument. There might be force in Mr. Sensenbrenner's point. But given that the Utah provision would be part of any challenge, and plainly that is an apportionment issue, again I would happily yield time to any member of the opposition or any member who supports this amendment to cite any law review or any precedent that suggests why 2284 is not applicable.

949 And if it is applicable, this is unnecessary and 950 redundant.

951 Mr. Berman. I yield to the gentleman from New York.

952 Mr. Nadler. Yes, thank you.

I would simply point out that we reported this identical 954 bill to the floor out of this committee last year—we reported 955 a very similar bill last year out of this committee, when it 956 was sponsored by the distinguished chairman at that time, Mr. 957 Sensenbrenner, and there was no amendment in that bill for 958 expedited judicial review.

959 Mr. Coble. Mr. Chairman?

960 Mr. Berman. Thank you.

961 Mr. Coble. Mr. Chairman?

962 Chairman Conyers. The gentleman yields back?

963 Mr. Coble. Mr. Chairman?

- 964 Chairman Conyers. Does the gentleman seek recognition?
- 965 Mr. Coble. I do, indeed, Mr. Chairman.
- 966 Chairman Conyers. Mr. Coble is recognized for 5
- 967 minutes.
- 968 Mr. Coble. I thank the chairman. Mr. Chairman, I
- 969 yield-with respect to the last word, I yield to the gentleman
- 970 from Wisconsin.
- 971 Mr. Sensenbrenner. I thank the gentleman for yielding.
- 972 First of all, let me say that 2284 only applies to
- 973 question of apportionment. In the District of Columbia there
- 974 is no redistricting question because the District would be
- 975 given one seat under this bill.
- 976 There is a redistricting question in Utah. Without this
- 977 amendment, the venue for the three-judge panel would be in
- 978 Utah. It would not be in the District of Columbia.
- 979 And the gentleman's amendment says that the action shall
- 980 be filed in the United States Court for the District of
- 981 Columbia and I think makes it very clear that even though the
- 982 apportionment language in 2284 does say apportionment, that
- 983 this applies and the three-judge panel would be applicable.
- Now, if you want to have the action filed in Utah, then
- 985 kill the gentleman from Texas's amendment. I don't think
- 986 that is what the authors of the bill want. The gentleman
- 987 from Texas's amendment very clearly says that the action
- 988 relative to determining the constitutionality shall be filed

- 989 in the United States Court for the District of Columbia.
- 990 Without that, I think that the venue belongs in Utah.
- 991 Mr. Goodlatte. Will the gentleman yield?
- 992 Mr. Sensenbrenner. I yield back to the gentleman from 993 North Carolina.
- 994 Mr. Coble. I reclaim, Mr. Chairman, and yield to the 995 gentleman from Virginia.
- 97 Mr. Goodlatte. I thank the gentleman for yielding, and 97 to the point of the gentleman from Alabama, the combination 98 of the at-large seat combined with three other seats in the 999 state of Utah, with the addition of voting rights for the 1000 District of Columbia makes it highly unlikely that there are 1001 many, if any, law review articles that would address this 1002 point.
- And I think the point of the gentleman from Wisconsin 1004 that, A, it may well go to the state of Utah and the three-1005 judge panel to review this, with regard to the issue in Utah 1006 and the circuit that Utah resides within, but also it goes to 1007 the point of will that panel, if it is instituted under the 1008 statute that the gentleman cites—will they address the issues 1009 pertinent to the District of Columbia?
- They may decide one way or the other what the issues are 1011 with regard to Utah and leave aside the issues with regard to 1012 the District of Columbia and—
- 1013 Mr. Davis. Would the gentleman yield for a question?

- Mr. Goodlatte. —we would not have addressed all of the loss constitutional issues that are required here. I yield to the gentleman from Alabama.
- 1017 Mr. Coble. Well, I have the time.
- 1018 Chairman Conyers. Actually, the gentleman from North
 1019 Carolina-
- 1020 Mr. Davis. Would the gentleman yield for a question?
- Mr. Coble. I will yield to the gentleman from Virginia.
- 1022 Mr. Davis. Would the gentleman yield?
- 1023 Mr. Goodlatte. I yield to the gentleman from Alabama.
- 1024 Mr. Davis. The question I would raise, going to Mr.
- 1025 Sensenbrenner's point-clearly, the action that is at issue is
- 1026 an action by the United States Congress that occurs in
- 1027 Washington, D.C. So therefore, again, I am searching as to
- 1028 how a Utah court would get jurisdiction over a decision by a
- 1029 legislative body in Washington, D.C.
- 1030 And I will yield back for an answer to that question.
- Mr. Coble. Well, that is where the enforcement is.
- 1032 Mr. Goodlatte. Would the gentleman yield?
- 1033 Mr. Coble. I yield.
- Mr. Goodlatte. Well, the apportionment takes place in 1035 the state of Utah.
- Mr. Davis. But the deciding action is by this Congress 1037 in Washington, D.C., and it would seem a court in D.C. would 1038 have jurisdiction.

- 1039 Mr. Goodlatte. Well, but wherever it winds up, that
- 1040 court is not provided expedited authority to review the
- 1041 decisions related to the District of Columbia and its vote.
- 1042 It only purports to relate to the actions taken with regard
- 1043 to reapportionment, which is only in the state of Utah.
- Mr. Davis. But the action takes place, Mr. Goodlatte,
- 1045 in Washington, D.C. There is nobody in Utah that is making
- 1046 the reapportionment determination.
- Mr. Goodlatte. Well, if the decision—let's assume the
- 1048 gentleman is correct that the matter winds up in a three-
- 1049 judge panel constituted in Washington, D.C. That three-judge
- 1050 panel, based on the statute the gentleman has cited, only
- 1051 pertains to the issues related to the state of Utah.
- 1052 So if that is-
- 1053 Mr. Davis. That is not accurate.
- 1054 Mr. Berman. Will the gentleman yield just on that
- 1055 point?
- 1056 Mr. Goodlatte. The gentleman from North Carolina
- 1057 controls the time. But let me just finish the point that if
- 1058 indeed that takes place, we still have not resolved the issue
- 1059 of the other-there are at least two constitutional questions
- 1060 here.
- 1061 Mr. Davis. They would have to be resolved in one
- 1062 sitting, in one case and controversy, Mr. Goodlatte.
- Mr. Goodlatte. Mr. Chairman, I have the time.

- 1064 Mr. Davis. I demand regular order.
- 1065 Mr. Goodlatte. The issue then remains what will happen
- 1066 with the constitutional issue related to the District of
- 1067 Columbia. I happen to feel that we need to have a
- 1068 constitutional amendment to resolve that issue.
- 1069 I yield back the gentleman's time.
- 1070 Mr. Coble. I reclaim and yield back, Mr. Chairman—I
- 1071 yield to the gentleman from Wisconsin.
- 1072 Mr. Sensenbrenner. I would just like to point out that
- 1073 if you want to make sure that this action is brought in the
- 1074 federal court for the District of Columbia, you have to adopt
- 1075 the amendment, because the amendment clearly states, page 1,
- 1076 line 7, the action shall be filed in the United States
- 1077 District Court for the District of Columbia.
- 1078 You vote down the amendment, you do not have the
- 1079 mandatory jurisdiction and venue in the U.S. District Court
- 1080 for the District of Columbia, which the gentleman from
- 1081 Texas's amendment provides. And it can go to Utah.
- 1082 I yield back the balance of my time.
- 1083 Mr. Davis. Under what circumstance would it go to Utah?
- 1084 Mr. Sherman. Mr. Chairman?
- 1085 Chairman Conyers. The time of the gentleman has
- 1086 expired.
- The chair recognizes the gentleman from California, Mr.
- 1088 Brad Sherman.

- 1089 Mr. Sherman. Thank you.
- I am new to the committee and generally confused by this logical debate. We should want to see these issues resolved as logical quickly as possible. If, God forbid, a court were to throw logical this out, I am sure that the best minds on this committee would then act immediately to write a new statute designed to logical end what has been a 200-year travesty.
- If we do not adopt this amendment—and I will yield to 1097 more senior members of the committee—is it clear who would 1098 have standing to move this judicial resolution forward 1099 quickly?
- 1100 Chairman Conyers. Well, if the gentleman would yield,
 1101 anyone could move it here, and it would go to the Washington
 1102 federal court. We don't need to instruct the court as to who
 1103 should receive expedited treatment or not.
- Mr. Berman. Would the gentleman yield further?
- 1105 Mr. Sherman. I will yield further, although that was a 1106 perfectly wonderful answer.
- Mr. Berman. I think any citizen claiming that by virtue 1108 of the expansion of the House and their assertion regarding 1109 the constitutionality of that expansion that their vote has 1110 been diluted in some fashion—
- 1111 Mr. Sherman. So it would be a resident of some place 1112 other than D.C.
- 1113 Mr. Berman. Well, it could—

- 1114 Mr. Davis. Would the gentleman yield?
- 1115 Mr. Sherman. -yielded to Mr. Berman.
- Mr. Berman. But just to finish the point, though, I am
- 1117 using part of this time to pick up on something the gentleman
- 1118 from Wisconsin said.
- 1119 If the issue is your concern about where the three-judge
- 1120 panel will be convened, one doesn't need this amendment to do
- 1121 that.
- One could take the gentleman from Wisconsin's one-line
- 1123 suggestion regarding where the statute that now exists-where
- 1124 in this particular law that case should be brought and add
- 1125 that one sentence to it and ensure the District of Columbia
- 1126 will have jurisdiction.
- I am sure the people of Utah will be very happy with
- 1128 that.
- 1129 Mr. Davis. Would the gentleman yield?
- 1130 Mr. Cannon. Would the gentleman yield, Mr. Sherman?
- 1131 Mr. Sherman. I will yield to the gentleman here. Then
- 1132 I yield to the gentleman from Alabama.
- I did want to get into a second issue, but if this one
- 1134 seems to-
- 1135 Mr. Cannon. Let me suggest on this point that there are
- 1136 people in Utah who want to file a lawsuit here, and I don't
- 1137 think they are going to file it in the District of Columbia.
- 1138 And so it is—there is a practical consideration that

- 1139 ought to be had as we consider the matter. And I yield back.
- 1140 Mr. Davis. Would the gentleman yield?
- 1141 Mr. Sherman. I yield to the gentleman from Alabama.
- Mr. Davis. I would simply reiterate this point. The
- 1143 United States Congress is the body that would be creating the
- 1144 injury. The United States Congress is the body that would be
- 1145 passing this statute.
- I have not heard any argument from anyone who supports
- 1147 this amendment how someone could possibly go into Utah and
- 1148 challenge something the United States Congress did.
- 1149 The fact that Utah is implicated in a factual sense
- 1150 doesn't change the fact that the decision-maker is the United
- 1151 States Congress in Washington. Can someone go into Alabama
- 1152 and file a-well, could someone go into Alabama and file a
- 1153 claim in federal court based on something the United States
- 1154 Congress did?
- 1155 Mr. Sherman. I would like to reclaim my time at this
- 1156 point, because I do have one other issue I would like the
- 1157 opponent, some opponent, of the amendment to-is this
- 1158 amendment harmful or does it simply state in clear
- 1159 legislative language that which the courts would do anyway?
- 1160 Mr. Davis. Would the gentleman yield?
- 1161 Mr. Sherman. I yield to the gentleman from Alabama as
- 1162 one of the-
- Mr. Davis. The contention is that the amendment is

- 1164 wholly unnecessary, and I have yet to hear an argument why
 1165 2284 is not applicable. I hear speculation that strikes me
 1166 as-
- 1167 Mr. Sherman. Could this amendment cause harm other than 1168 unduly lengthening the statute?
- Mr. Davis. Well, it is redundant, and presumably one of the things that we try to do is to not do things that are purely unnecessary.
- 1172 Mr. Sherman. Do we want to skip the Court of Appeals
 1173 with this—
- Mr. Davis. Well, I think it is—if the gentleman would 1175 yield, I think it is legitimate to have a three-judge panel. 1176 My position is that we would get a three-judge panel under

1177 2284 and that we would get an expedited review under 2284.

- Mr. Sherman. I have voted for so many redundant statutes in the past, and—
- Mr. Delahunt. Would the gentleman—would the gentleman 1181 yield for a question?
- 1182 Chairman Conyers. The gentleman's time-
- 1183 Mr. Sherman. I believe my time has expired, yes.
- 1184 Chairman Conyers. Not quite, but it is close enough.
- Does anyone else seek recognition on this-
- 1186 Mr. Franks. Mr. Chairman?
- 1187 Chairman Conyers. Oh, yes, Mr. Forbes—Mr. Franks?

 1188 Excuse me.

- 1189 Mr. Franks. That is fine. Mr. Chairman-
- 1190 Chairman Conyers. The gentleman is recognized for 5 1191 minutes.
- 1192 Mr. Franks. Thank you, sir.
- Mr. Chairman, I speak in favor of the amendment because 1194 I believe that, number one, the ranking member has reminded 1195 us all that this committee is the guardian of the 1196 Constitution and that he has concerns that this bill, 1197 underlying bill, is unconstitutional.
- Now, I think that there is prima facie evidence in his concern. And sometimes it might do us all well on this committee just to read the words of the Constitution.
- 1201 Article 1, section 2 says, "The House of Representatives 1202 shall be composed of members chosen every second year by the 1203 people of the several States," states being capitalized.
- Mr. Chairman, I don't think really any of us would
 1205 contend that Washington, D.C. is a state, and the courts
 1206 certainly do not. Yet the bill's drafters have boldly stated
 1207 that, "Notwithstanding any other provision of law, the
 1208 District of Columbia shall be considered a congressional
 1209 district for purposes of representation in the House of
 1210 Representatives."
- Mr. Chairman, what this language really means is
 1212 notwithstanding any provision of the Constitution. And of
 1213 course, the problem with that is that this legislation cannot

- 1214 set aside provisions of the Constitution absent a ratified
 1215 constitutional amendment. And we can't look to subordinate
 1216 statute to uphold our reasons for doing so.
- The language of this bill is strikingly similar to the
 1218 1978 constitutional amendment that failed after being
 1219 ratified by only 16 states. Indeed, both prior to successful
 1220 and unsuccessful amendments, as well as in arguments made in
 1221 court, Congress has conceded that the District is not a state
 1222 for the purposes of voting in Congress.
- And now unable to pass a constitutional amendment,
 1224 sponsors hope to circumvent the process laid out in Article 5
 1225 by claiming the inherent authority to add a non-state voting
 1226 member to the House of Representatives.
- Mr. Chairman, this is unconstitutional. And the ranking member's concern is well-founded with this amendment.
- And I would submit that those of us who do not support
 the underlying bill can be candid and say part of the reason
 that we support the amendment is because we believe that the
 courts, given a quick look at this bill, will come to the
 same conclusion that we have.
- And I would submit that the only logical reason or one 1235 of the most logical reasons for those who support the 1236 underlying bill to be against the amendment is because they 1237 are afraid that the courts may come to exactly that 1238 conclusion.

- When this committee is faced with such prima facie
 1240 evidence that we are passing an unconstitutional bill, the
 1241 very least that we can do is to give the courts the first
 1242 look at it as soon as possible.
- 1243 Thank you, Mr. Chairman.
- 1244 Mr. Smith. Would the gentleman yield?
- 1245 Mr. Franks. Certainly.
- Mr. Smith. I thank the gentleman for yielding, and I 1247 also thank him for his very articulate explanation as to why 1248 we should vote against this bill.
- Now, Mr. Chairman, I just want to make a final point in 1250 regard to this amendment that is under debate right now, and 1251 that is there is one thing we can agree on, and that is that 1252 there is confusion or at least there is a difference of 1253 opinion as to what the amendment would or would not do.
- The individuals who oppose this amendment have used such phrases as they think 28 USC will apply. Another individual said he was "almost certain that 28 USC would apply." What this amendment does is to raise that standard and say it is certainly going to apply.
- So if we are not sure, we ought to support the 1260 amendment. If it is unnecessary, then there is no harm in 1261 supporting the amendment. And at the very least, it would 1262 clarify and guarantee that we would have that expeditious 1263 judicial review.

- 1264 I thank the gentleman for yielding.
- 1265 Mr. Delahunt. Mr. Chairman?
- 1266 Chairman Conyers. Yes, the gentleman from
- 1267 Massachusetts, Mr. Delahunt.
- 1268 Mr. Delahunt. Yes, in response to the question-
- 1269 Chairman Conyers. The gentleman is recognized for 5
- 1270 minutes.
- 1271 Mr. Delahunt. I thank the gentleman for yielding.
- 1272 In response to the question by Mr. Sherman from
- 1273 California regarding whether this amendment is just simply
- 1274 redundant or reinforcing what already exists, I think the
- 1275 answer to that is no.
- 1276 What it does to in terms of conferring standing on
- 1277 Congress is exceptional. And I think that that is a point
- 1278 that we should reflect on, because it certainly would be used
- 1279 in the future during the course of debate on an array of
- 1280 issues that people feel passionately about. So it does
- 1281 establish a legislative precedent of considerable
- 1282 consequence.
- 1283 In terms of the expediting of this particular hearing, I
- 1284 agree with the conclusion of the gentleman, Mr. Davis. I
- 1285 mean, it is going to happen. You know, the Supreme Court is
- 1286 going to reach down. It is going to decide this
- 1287 expeditiously in any event.
- 1288 But maybe the sponsor of the amendment, the ranking

- 1289 member, might consider amending his amendment and eliminating 1290 the conferring of special standing on Congress, and we could 1291 have a go at the rest of it.
- 1292 Chairman Conyers. The gentleman yields back his time.
- I think we have had extensive debate on the amendment of 1294 Mr. Smith, more than he even imagined he would receive, and 1295 the chair is going to hold the votes and roll them so that we 1296 dispose of all the amendments at one time, and would
- 1297 recognize—or ask if there are any other amendments—
- 1298 Mr. Smith. Mr. Chairman?
- 1299 Chairman Conyers. —at this juncture.
- 1300 Mr. Smith. Mr. Chairman, may I make a point of order?
- 1301 Chairman Conyers. Yes.
- 1302 Mr. Smith. I am not going to object to your request to 1303 roll the votes, but since we do have an adequate quorum here,
- 1304 I would like for us to vote on this particular amendment if 1305 we at all could.
- 1306 Chairman Conyers. Well, I have unfortunately
- 1307 prematurely assured members on other committee assignments
- 1308 that they could rest comfortably at their other positions,
- 1309 and that is the only reason I am doing this. I am sorry.
- 1310 Mr. Smith. Since you have told members that, Mr.
- 1311 Chairman, I will accede to your request.
- 1312 Chairman Conyers. All right. Thank you so much.
- 1313 Are there other amendments?

- 1314 Mr. Cannon. Mr. Chairman, I have an amendment at the 1315 desk.
- 1316 Chairman Conyers. Yes. Mr. Cannon of Utah has an 1317 amendment that will be reported.
- Mr. Cannon. Mr. Chairman, we have some question on our 1319 side as to when we are going to—at what point in time will we 1320 have the votes that we are rolling.
- 1321 Chairman Conyers. Well, we are trying to make sure that
 1322 there aren't any more coming in. There are some that are
 1323 sending these amendments up that we aren't sure if they are
 1324 going to be considered in the course, so I can't give you a
 1325 specific time, but it will certainly be—you will receive
 1326 adequate notice at least 30 minutes in advance.
- Mr. Cannon. So we will roll all the votes until all the same are done on this bill, and then we will—
- 1329 Chairman Conyers. Exactly, sir.
- 1330 Mr. Cannon. Great. Thank you. I have an amendment at 1331 the desk.
- 1332 Chairman Conyers. All right. The clerk will report.
- 1333 The Clerk. "Amendment to H.R. 1433 offered by Mr.
- 1334 Cannon of Utah. Amend the heading of paragraph (3) of
- 1335 section 4(c) to read as follows: permitting additional
- 1336 representative to be-"

- 1339 Chairman Conyers. Without objection, the amendment is 1340 considered as read.
- The gentleman from Utah is recognized for 5 minutes in 1342 support of his amendment.
- 1343 Mr. Cannon. Thank you, Mr. Chairman.
- Today this committee is presented with a unique 1345 opportunity to address two prevailing or important questions 1346 about representation in the House.
- One relates to the District and whether it is entitled 1348 to representation in the House of Representatives—that is, 1349 the District of Columbia—and the other whether Utah is owed 1350 an additional set in Congress.
- Utah lost out on a fourth seat because of a Census

 1352 Bureau decision to not count and innumerate to their

 1353 respective home states government employees residing

 1354 temporarily abroad. They did not count similarly situated

 1355 missionaries.
- Had the bureau not counted any Americans residing
 temporarily abroad or counted all such Americans and not just
 those employed by the federal government, Utah would have
 been awarded a fourth seat.
- Although this legislation provides Utah the seat it
 1361 deserves which was denied in the 2000 census, I do have
 1362 concerns with the language of the bill, which ties the hands
 1363 of the Utah legislature.

- The preemption language in this legislation demeans the role of the state in the reapportionment process. My amendment simply removes the language of the bill mandating the at-large seat in section four and leaves it to the state to decide.
- The amendment simply changes "shall" to "may." It does 1370 not provide at large but calls on the collective wisdom of 1371 Utah's state officials to decide what the state should do.
- 1372 Reapportionments are often bloody, time-consuming
 1373 battles, and I am not here to advocate for redistricting.
 1374 But rather, I am here to reaffirm the role of the Utah
- 1376 I urge support for this amendment and yield back.

1375 legislature in the decision-making process.

- 1377 Chairman Conyers. The chair will yield himself 5
 1378 minutes to respectfully oppose the amendment offered by my
 1379 friend from Utah because, as he knows, I appreciate his
 1380 efforts in attempting to reach a bipartisan solution to this
 1381 matter, but the compromise legislation will be weakened if
 1382 this amendment passes and Utah redistricts before its
 1383 regularly scheduled decennial process.
- I think that introduces a whole new and more complex consideration into what is already a complicated matter. The redistricting of congressional districts is one of the most important issues for citizens in our representative form of democracy.

- How it is accomplished, as evidenced by this discussion
- 1390 now going on, is equally important. There are several
- 1391 serious disadvantages to allowing a subsequent redistricting
- 1392 process. It is costly in time-it is costly in money-to
- 1393 create each plan and defend it from any court challenges.
- 1394 The tug of war between parties for control of the
- 1395 legislature can, believe it or not, worsen. And citizens'
- 1396 representation suffers when boundaries change quickly and
- 1397 often.
- 1398 Granted, the circumstance surrounding Utah's new at-
- 1399 large seat are special, but the implications of a mid-decade
- 1400 redistricting are great, especially given these
- 1401 circumstances.
- 1402 And considering the implications of the various ways to
- 1403 redistrict the state under this legislation, I firmly believe
- 1404 that we should select a proposal and stay with it until the
- 1405 regular decennial process is in place.
- 1406 Therefore, I hope I have explained the reasons that I
- 1407 reluctantly but firmly oppose the amendment from the
- 1408 gentleman from Utah.
- 1409 Mr. Cannon. Would the gentleman yield, Mr. Chairman?
- 1410 Chairman Conyers. Of course.
- 1411 Mr. Cannon. I thank the gentleman for his very gracious
- 1412 comments. I appreciate those and would just say that what
- 1413 the gentleman is referring to are expenses and difficulties

- 1414 that the state would incur, and it should be the state's 1415 prerogative.
- But that said, I appreciate the complexity of the 1417 negotiations and the environment here, but would encourage 1418 the members of the committee to vote in favor of my 1419 amendment.
- 1420 And thank you, Mr. Chairman. I yield back.
- 1421 Chairman Conyers. I return my time. Does anyone seek
- 1422 recognition in support or opposition to the Cannon amendment?
- 1423 Mr. Sensenbrenner?
- Mr. Sensenbrenner. Mr. Chairman, I have an amendment at 1425 the desk.
- 1426 Chairman Conyers. Now that you have taken your seat 1427 properly, you are recognized to have your amendment reported.
- 1428 The Clerk. Amendment to the Cannon amendment to H.R.
- 1429 1433 offered by Mr. Sensenbrenner. Strike text of amendment
- 1430 and insert following: Page 6, strike line 21 and all that
- 1431 follows through page 7-"
- [The amendment by Mr. Sensenbrenner follows:]
- 1433 ******* INSERT *******

- Mr. Sensenbrenner. Mr. Chairman, I ask unanimous
- 1435 consent that the amendment be considered as read.
- 1436 Chairman Conyers. Without objection. The gentleman is 1437 recognized.
- 1438 Mr. Sensenbrenner. Mr. Chairman, this amendment deals
- 1439 with the issue of how Utah is to elect its additional
- 1440 representative in a different way than that which has been
- 1441 proposed by the gentleman from Utah, Mr. Cannon.
- When the committee was considering this bill last year,
- 1443 the governor of Utah called a special session of the state
- 1444 legislature, and the state legislature passed a four-seat
- 1445 redistricting plan overwhelmingly, and it was signed into law
- 1446 by Governor Huntsman.
- 1447 And what the amendment does is it states that the extra
- 1448 seat in Utah will be elected pursuant to the districting plan
- 1449 that has already been passed by the Utah legislature. The
- 1450 Cannon amendment gives a second kick at the cat for the Utah
- 1451 legislature.
- 1452 I think that the state of Utah has already spoken and
- 1453 they did so kind of as a condition precedent to this
- 1454 legislation being enacted in the last Congress, which of
- 1455 course never happened.
- 1456 Now, the underlying bill attempts to remedy a situation
- 1457 that has made lovers of democracy uncomfortable since the
- 1458 founding, the lack of representation in the House by citizens

1459 of the District.

The bill seeks to solve this problem by authorizing a 1461 new voting member for the District and also a new member for 1462 Utah. Unfortunately, the bill provides that the new seat 1463 established in Utah be filled by a member at large.

1464 Choosing to proceed in this manner is fraught with 1465 constitutional concerns. The provision of the bill that 1466 would make the additional seat in Utah one that would be 1467 filled at large is problematic.

Superimposing an at-large seat under the existing three seats elected by district in Utah would create an anomalous situation that this country has not seen since the development of the Supreme Court's one man, one vote line of cases.

1473 As Professor Turley noted yesterday, in effect, under
1474 this at-large arrangement all voters in Utah would be able to
1475 vote for two representatives, their district representative
1476 and their at-large representative, whereas voters in the rest
1477 of the country would only be able to vote for their one
1478 district representative.

This situation would result in Utah voters having a
1480 disproportionately large voting power compared to voters in
1481 the other states. At-large seats have a disproportionate
1482 impact on minority interests.

In Connor v. Finch, the court noted that at-large voting

1484 tends to, "submerge electoral minorities and overrepresent 1485 electoral majorities."

Ever since the one man, one vote doctrine established in 1487 Wesberry v. Sanders in 1964, at-large districts have been 1488 frowned upon. Federal law codified this in 1967, which is 2 1489 United States Code section 2(c), which essentially prohibited 1490 at-large elections in multiseat states after the 91st 1491 Congress.

To rectify the trouble that has been caused, last year the Utah legislature met in special session to approve a redistricting map adding a fourth congressional seat to the state's delegation. This was done to assuage my concerns relating to the constitutionality of an at-large seat.

My amendment to this bill simply strikes its requirement that the new Utah seat be filled at large and results in Utah using the new boundaries that its state legislature adopted last year.

A few years ago, in Branch v. Smith, 2003, Justices

1502 Stevens, Breyer and Souter referred to "the 1950s and 1960s

1503 when Congress enacted the voting rights legislation that

1504 recognized the central importance of protecting minority

1505 access to the polls. It was only then that an important

1506 federal interest in prohibiting at-large voting, particularly

1507 in states like Mississippi, became a matter of congressional

1508 concern."

- 1509 If my amendment is not adopted, Congress will have taken 1510 a tragic step toward ignoring, quoting the court, "the 1511 central importance of protecting minority access to the 1512 polls."
- The Wesberry court stated that congressional
 1514 representation must be based on population as nearly as is
 1515 practicable. H.R. 1433 fails to meet this standard because
 1516 of the problem that it creates in Utah.
- In its current form, the District of Columbia House
 1518 Voting Rights Act fails to meet the basic one person, one
 1519 vote requirements of the equal protection clause of the 14th
 1520 Amendment.
- I urge my colleagues to vote in favor of my amendment to remove one constitutional impediment to this legislation.
- And again, I would point out that even if you are
 1524 opposed to my amendment if it were standalone, I would ask
 1525 members to vote in favor of it as a substitute to Mr.
 1526 Cannon's amendment, which in effect says the Utah legislature
 1527 can go back and redistrict in the four-seat plan a second
 1528 time.
- 1529 With that, I yield back the balance of my time.
- 1530 Chairman Conyers. I thank the former chairman.
- 1531 And I recognize myself to reluctantly oppose the
 1532 amendment, considering all of Mr. Sensenbrenner's commitment
 1533 and work on this bill that almost got us to the floor last

1534 year.

I think this could get us into a big difficulty in that
the Government Reform Committee has already done what most of
the people working on the bill, in crafting a bipartisan
agreement, have agreed to.

I believe that the gentleman from Utah's proposition
that they be allowed to redistrict any time before 2012 is
perfectly good, rather than replacing it with the
Sensenbrenner recommendation that says that they redistrict
as soon as this law is passed and signed into law.

Article 1, section 4 provides us, the Congress, with
1545 authority to mandate a temporary at-large seat for Utah. CRS
1546 analysts are clear that Congress has ultimate authority over
1547 most aspects of the congressional election process.

They agree that Congress has the authority to mandate a 1549 temporary at-large seat for Utah. Significantly, the one 1550 person, one vote principle isn't jeopardized with an at-large 1551 seat. All Utah voters have the opportunity to vote for a 1552 district representative and an at-large representative.

It doesn't give them any more or less power by doing it that way, and I think that this agreed-upon direction is still in the best interest of not only the citizens of Utah but are consistent with the powers that we have in the Congress.

1558 And so I have given you my best reasons for urging that

- 1559 we reject the Sensenbrenner amendment.
- Does anyone else seek recognition?
- 1561 Mr. Cannon. Mr. Chairman?

1566 quoted he quotes correctly.

1570 state.

- 1562 Chairman Conyers. Yes, Mr. Cannon is recognized.
- Mr. Cannon. You have spoken eloquently. Let me support what you said. I point out that this is constitutionally problematic. And the case law that Mr. Sensenbrenner has
- But Utah is not Mississippi, and I think the distinction 1568 there is dramatic and why we won't have a problem. But this 1569 is something that should be left to the prerogative of the
- 1571 And if the governor believes that an at-large seat would 1572 be constitutionally problematic, he can choose to either use 1573 the map that has already been passed by the state or he can
- 1575 This gives the state all the deferences that are
 1576 appropriate. That is, my amendment gives the deference to
 1577 the state that is appropriate for the state and allows them
 1578 to make decisions as to the risk of constitutionality.

1574 call the legislature into session and do another map.

- And so I would urge with the chairman a rejection of this amendment to my amendment and passage of my amendment as it was introduced.
- 1582 Chairman Conyers. Thank you.
- 1583 The gentleman from California, Mr. Berman.

- 1584 Mr. Berman. Yes. Mr. Chairman, I move to strike the 1585 last word.
- 1586 Chairman Convers. Recognized.
- Mr. Berman. I would like to support—basically take off
 1588 on what the gentleman from Utah just said in some
 1589 disagreement with the gentleman from Wisconsin.
- 1590 I am unaware of any Supreme Court decision which has 1591 said that at-large per se is unconstitutional.
- There have been many efforts to create at-large seats which have been found that their purpose and effect was to exclude or dilute minority voters' role in an election, and in those cases at-large seats have been struck down. But there are many situations in this country where at-large seats are allowed.
- The Congress decided to pass a law, not on
 1599 constitutional grounds but on policy grounds, to prohibit at1600 large seats. The Congress now can choose to revisit that
 1601 decision and allow an at-large seat in this particular case.
- I have thought from the beginning that of the ranking 1603 member's arguments on constitutionality, the one on the at-1604 large seat in Utah is the weakest, because in so many other 1605 situations we have allowed at-large seats.
- And on the argument of dilution, yes, every member-every 1607 citizen in Utah has an opportunity to vote under this scheme 1608 for two members of Congress, but their vote in each case is

- 1609 substantially diluted, and in the end washes to be even. It 1610 is a total wash.
- They are voting in a single-member district that is
 larger than the population of Utah would justify, and
 therefore their vote is fractionally diluted, and then they
 lare voting for an at-large seat where they have another
 fraction of the vote, much less. And the sum total of those
 two fractions equals one.
- So it is a wash. And I think the gentleman from Utah is 1618 right, this is not a plan designed to exclude or have the 1619 effect of excluding minority voters in Utah.
- And therefore, in following with the constitutional rule, you look at the facts of a specific case, and you leave decide what the purpose and effect of it is, and some atleave large seats are okay, and some are violative of the Voting Rights Act and the Constitution, and—
- 1625 Mr. Sensenbrenner. Would the gentleman yield?
- 1626 Mr. Berman. Sure.
- Mr. Sensenbrenner. This case is different because you 1628 have a mixture of district and at-large seats for the same 1629 legislative body. If they are all elected at large or all 1630 elected by district, I think you would not have the legal 1631 problem that I have referred to.
- But one of the things that has been challenged in the 1633 courts—I will grant you, there has never been a majority

- 1634 opinion of the Supreme Court—is when you elect some
 1635 representatives at large and others by district for the same
 1636 legislative body, whether it be a city council or a county
 1637 commission, and the like.
- And that is what is being proposed here, is that in Utah 1639 you would have one representative elected at large and three 1640 representatives elected by district. What I am trying to do 1641 is to restrict the number of constitution issues that the 1642 court will have to decide and I would enlist your support for 1643 it.
- Mr. Berman. If I may just reclaim my time, for a guy
 1645 who did as badly at math as I always did, I feel funny making
 1646 a mathematical argument. But I stand by my notion of the
 1647 combination of the dilution.
- The dilution of a voter in seats that are larger than
 they otherwise would be exists. And then the additional
 benefit of being able to vote for an at-large seat ends up
 they otherwise would be exists. And then the additional
 bringing you back to a whole.
- So I don't quite understand what the constitutional argument is going to be. I hear it being made, but I don't understand the reasoning behind the argument.
- 1655 Chairman Conyers. The gentleman's time is just about 1656 out, and he has yielded back.
- 1657 If there are no further discussions on this amendment, 1658 the chair would take the prerogative to hold this vote to be

- 1659 brought back when we vote all of the amendments out and ask 1660 the members of the committee, are there any further
- 1662 Hearing none, we are-

1661 amendments?

- 1663 Mr. King. Mr. Chairman?
- 1664 Chairman Conyers. Mr. King, I didn't know you had an 1665 amendment.
- 1666 Mr. King. I do not, but I would appreciate if I could 1667 move to strike the last word in the bill.
- 1668 Chairman Conyers. Of course.
- 1669 Mr. King. Thank you, Mr. Chairman.
- You know, this has been one of the more engaging and 1671 constitutional debates we have had here in this Judiciary 1672 Committee, and me now into this fifth year.
- And I very much appreciate the positions that are taken 1674 on both sides of this issue. I believe that there is an 1675 underlying motive on the part of Republicans and Democrats to 1676 reach out to the people of the District of Columbia and try 1677 to find a way to give them voting representation here in this 1678 Congress.
- I hear it in the voices on both sides. I know it is in 1680 the hearts of many of my colleagues. And I listened with 1681 great interest to the testimony that was here before this 1682 committee yesterday.
- 1683 And each of the witnesses, as were recognized or was

1684 stipulated by—or stated by Mr. Smith—conceded that there was 1685 a profound constitutional obstacle that we are trying to 1686 reach.

1687

And from my view, I would like to go back through and

just restate some of those obstacles so that it is fresh in

1689 our minds before we might go to a final passage on this bill.

1690 And first of all is Article 1, section 2. And very

1691 clearly, the House shall be composed of members chosen by the

1692 people of the several states. And the definition of state

1693 was brought up in a couple of—case law that was referenced

1694 here by Mr. Dinh, as I recall.

I also would point out that Article 1, section 3 says

1696 the Senate shall be composed of two senators from each state.

1697 And so by extension, we can't avoid the argument that if we

1698 are going to give the right to vote for representatives in

1699 the District of Columbia, then it is inevitable that that

1700 same right shall be extended to two senators from the

1701 District of Columbia.

And the case has been clearly and solidly made that
there are two alternatives here that are constitutional for
the people of the District, and one of them is a
constitutional amendment, and the other one is to cede the
District of Columbia, aside from the federal buildings, back
Maryland, in which case there would be representation.

1708 I would point out I can't help but reflect that I live

1709 in this district. I own property in this district. I pay
1710 property tax in this district and occasionally a parking
1711 ticket in this district. But I am not represented in this
1712 district.

But we do pledge an oath to uphold the Constitution.

1714 And I would point out also that there seems to be a political

1715 motive that flows here as well that has not been discussed,

1716 and certainly there is a belief that there would be another

1717 Democrat seat in the House of Representatives.

And I can't help but speculate that if this were a strong, powerful, conservative Republican enclave there might be some people that don't have quite such the conviction with their arguments if that shoe were on the other foot.

However, I would like to think that I stand on the 1723 Constitution regardless of politics an regardless of those 1724 extraneous issues, and that is our pledge to do so.

The language in the bill itself is, I think, telling.

1726 And as I just go down through here, it says the District of

1727 Columbia residents have fought and died to defend our

1728 democracy in every war since the War of Independence. That

1729 is compelling. But it is not controlling from a

1730 constitutional perspective.

And I point out American Samoa, which was in topic here 1732 as well. They fought and died. So have also from the U.S. 1733 Virgin Islands and the Northern Marianas and Guam, out of

- 1734 proportion to their population. The list goes on.
- And I think that the rules here in the House that have
 1736 been passed that grant a measure of voting representation for
 1737 the representatives from the U.S. territories in equal
 1738 proportion to the representation here in the District of
 1739 Columbia argue then that that voting representation also
 1740 should extrapolate into them.
- 1741 I think that is a rather compelling precedent that one 1742 should consider if we are to go down this path.
- And I mentioned the taxation. But then I would take us 1744 back to Mr. Dinh's argument that the Congress concluded, when 1745 the District was formed in 1790, the 10 miles by 10 miles, 1746 that the residents in the states of Virginia and Maryland of 1747 which the District was formed would, for that period of time, 1748 until there was federal jurisdiction here, be able to vote 1749 either as residents of Virginia or residents of Maryland.
- 1750 And that was a centerpiece of Mr. Dinh's argument
 1751 yesterday. But I would argue that the Congress made that
 1752 decision. The House and the Senate concurred.
- The president signed the legislation that allowed those residents to have those voting rights as if there hadn't been jurisdiction here and until such time as the District were formed 10 years later in 1800.
- Well, because there was a practice that was codified by 1758 Congress is not a compelling argument. It has never been

- 1759 challenged in court. Many times the Congress, House and
 1760 Senate, and the White House may agree on a constitutional—on
 1761 a point that may be unconstitutional, but if it is
 1762 unchallenged, it is not a precedent.
- And so those things all weigh heavily on me. But there 1764 is a consensus—if I might? And there is a consensus that if 1765 we believe profoundly that it is unconstitutional, we have an 1766 obligation to vote no, and I will.
- 1767 And I thank the chairman, and I yield back.
- 1768 Chairman Conyers. I thank the gentleman.
- And I agree with him that the tone of the debate and the 1770 caliber of our analysis has been extraordinarily superior in 1771 this debate. But I was stunned to find that he detected some 1772 order of politics in this matter.
- 1773 And the chair asks if there are any—
- 1774 Mr. Issa. Mr. Chairman?
- 1775 Chairman Convers. -further amendments-
- 1776 Mr. Issa. I have an amendment.
- 1777 Chairman Conyers. Who seeks—Mr. Issa?
- 1778 Mr. Issa. Mr. Chair, I have an amendment at the desk.
- 1779 Chairman Conyers. All right. The clerk will report the 1780 amendment.
- 1781 The Clerk. Amendment to H.R. 1433 offered by Mr. Issa.
- 1782 Amend section 7 to read as follows: Section 7,
- 1783 Nonseverability of provisions. (A) In general. Except as

1784 provided in subsection (b), if any provision of this act or 1785 any amendment made by this act is declared or held invalid 1786 or—" $^{\circ}$

- 1789 Chairman Conyers. Without objection, the amendment is 1790 considered as read.
- 1791 And the gentleman is recognized for 5 minutes in support 1792 of his amendment.
- 1793 Mr. Issa. Thank you, Mr. Chairman. Thanks for assuming 1794 I was in support of my amendment, too.
- This amendment, Mr. Chairman, is the direct result of the hearing held yesterday. As you are well aware, I am a 1797 co-sponsor of this bill.
- But I recognized from the hearing that there certainly 1799 is potential—particularly if Mr. Smith's amendment is not 1800 heard, or Mr. Berman is not correct that there is 1801 inevitability of an expedited, full and complete evaluation 1802 of the constitutionality of this piece of legislation.
- So in the possibility that Chairman Berman is, this one 1804 time, not fully correct, or that Ranking Member Smith's 1805 amendment is not agreed to, it is essential that when the 1806 question of Utah becomes moot that this legislation declare 1807 it such.
- This amendment simply says that upon it becoming moot, 1809 meaning in 2010, when redistricting would occur normally, and 1810 the 437 seats would be divided normally and equally for the 1811 2012 election, Utah no longer receives any special treatment 1812 but falls back onto its normal per capital—whatever it earns. 1813 If it earns four, it earns four. If it earns five, it earns

1814 five.

1815 By severing that question after the critical date on
1816 which we all know there will be a census, we eliminate the
1817 possibility that this legislation tied up in the courts would
1818 then be defective.

Under the current language, there is considerable doubt 1820 as to whether or not the entire legislation would fall 1821 because of the lack of severability even after Utah becomes a 1822 moot point.

In other words, why would you give a specific seat 1824 potentially at large to the state of Utah if the state of 1825 Utah in redistricting is getting an additional seat as a 1826 result of its population? That is all this does.

I drafted this and submitted it on a bipartisan basis so
1828 that there would be no doubt that this is not intended to
1829 destroy the compromise or any other parts of the legislation,
1830 but rather to prevent the remote—because I believe that
1831 Chairman Berman once again is a good predictor, and I also
1832 believe that Ranking Member Smith's idea of belt and
1833 suspenders is a good one, but in the case that both fail,
1834 this would provide the certainty that in 2012 the people of
1835 the District of Columbia, notwithstanding Utah, would have
1836 the vote.

1837 And with that, I would recommend its immediate movement 1838 and approval and yield back.

- 1839 Chairman Conyers. I thank the gentleman and recognize
 1840 myself for 5 minutes to commend the gentleman's good
 1841 intentions but reserve my support of the amendment because
 1842 what we are doing now is undermining the goal of this
 1843 proposed legislation that it be bipartisan.
- And so what we would be saying is that D.C. could get 1845 that seat if Utah didn't, but they wouldn't be able to occupy 1846 it—they wouldn't be able to take it until 2012.
- And this is a-I know you are friends of both sides and lass you have supported the bill in both committees, and so that makes it even more difficult for me to fathom why we would lass want to engage in this kind of a speculation at this point.
- I think our bill is very properly balanced at this
 1852 point, and I am very reluctant to enter into this situation.
 1853 If Utah loses its seat, then the District loses its seat.
- 1854 Mr. Issa. Mr. Chairman, would you yield?
- 1855 Chairman Conyers. In just a moment—and vice versa. It 1856 is crucial that the Utah and District seats be paired under 1857 this proposal. It is critical that we not alter the non-1858 severability provision of the legislation.
- 1859 And now I yield to the gentleman from California.
- 1860 Mr. Cannon. Would the gentleman yield? Mr. Chairman, 1861 would you yield to me?
- 1862 Chairman Conyers. All right. I will yield to Mr. 1863 Cannon.

Mr. Cannon. Let me see if I understand this amendment, 1865 and that may help. I think the concern is what happens if a 1866 decision is delayed after the next census and Utah has a 1867 seat, because Utah has actually grown—I don't think it is—it 1868 might actually get two seats, although that may be too much 1869 to hope for.

So I think the gentleman's concern is that the severability clause, after it is irrelevant to Utah, could result in a loss of representation in the District just based on severability.

I agree with the chairman, I think that that is remote,
1875 but it is a matter of concern, and so let me just ask the
1876 gentleman if I understand correctly that this is—the purpose
1877 of this amendment is to retain the seat in the District even
1878 after 2012 when the issue of Utah's representation is
1879 irrelevant.

Mr. Issa. If the gentleman is yielding, yes. That is 1881 exactly it. We still keep 437 as the bill produces, and we 1882 still keep the District of Columbia. As we can all imagine, 1883 in this legislation, after 2012 if Utah gets a seat and then 1884 doesn't have the population—in this legislation it doesn't 1885 have a guarantee to keep it. It would lose it.

So the idea of Utah becomes moot in this legislation.

1887 But nowhere do we allow severability, so a court would not be

1888 able to, in and of itself, deem that it was moot.

This simply makes it very clear that in 2012, when Utah 1890 will either get or lose seats based on its own population, 1891 the District of Columbia still has one, and that additional 1892 seat, the 437th seat, would go appropriately wherever the 1893 population justifies.

This was crafted not as a poison pill. This was crafted 1895 to make sure that if this is tied up in the courts for 3 1896 years or 4 years that we still get the District of Columbia 1897 their seat.

1898 Mr. Cannon. Mr. Chairman, may I make a suggestion, if 1899 you will-

1900 Chairman Conyers. Let me say this. I am happy to hear 1901 your enthusiasm for protecting D.C., but it is not my feeling 1902 that this is going to be necessary nor is the speculation 1903 surrounding it going to actually happen.

This is a what-if kind of an amendment, and I really 1905 think that we may not be doing ourselves the favor that it 1906 sounds like you are trying to give to the District of 1907 Columbia.

Mr. Issa. Mr. Chairman, I would offer to withdraw this
1909 amendment in order for the committee to have time to
1910 recognize that it does not disturb the balance and that, in
1911 fact, it is a perfecting amendment and would ask your
1912 indulgence to consider it—

1913 Chairman Conyers. We would reconsider that, and without

- 1914 objection, the gentleman's request to withdraw the amendment 1915 is accepted.
- 1916 Are there any further amendments?
- 1917 Mr. Gohmert. Mr. Chairman?
- 1918 Chairman Conyers. The chair recognizes the gentleman
- 1919 from Texas, Mr. Gohmert, and asks him about how many
- 1920 amendments does he have on the desk somewhere there now.
- Mr. Gohmert. Well, there is a potential for 43, but
- 1922 right-
- 1923 Chairman Conyers. Forty-three.
- 1924 Mr. Gohmert. -or 44, but right now-
- 1925 Chairman Conyers. Forty-four.
- 1926 Mr. Gohmert. -I have just got one that I would like to
- 1927 take up, and we could go from there.
- 1928 Chairman Conyers. Well, I don't know what you would be
- 1929 doing this weekend, sir, but we are under some constraints to
- 1930 move this forward as quickly as we can.
- 1931 I just hope you will go through those 43 remaining and
- 1932 if there is any one other that you would like to have
- 1933 considered before we get to a vote today, we would all be
- 1934 grateful.
- 1935 Mr. Gohmert. Thank you, Mr. Chairman.
- 1936 Chairman Conyers. Let's report the gentleman from
- 1937 Texas's amendment-which one?
- 1938 Mr. Gohmert. Gohmert amendment number A, as in alpha,

1939 to H.R. 1433 is at the desk.

1940 Mr. Berman. Mr. Chairman, I would like to reserve a 1941 point of order.

1942 Chairman Conyers. Mr. Berman reserves a point of order, 1943 and it is noted.

The Clerk. "Gohmert amendment #A to H.R. 1433. Page 4, 1945 line 16, strike all words from 'subsection' through '110th 1946 Congress' and substitute the following: 'This section and 1947 amendments made by this section shall have application 1948 beginning with the 112th Congress.'"

- 1951 Chairman Conyers. The gentleman is recognized for 5
 1952 minutes in support of his amendment.
- 1953 Mr. Gohmert. Thank you, Mr. Chairman.
- 1954 Mr. Berman. Mr. Chairman, I withdraw my reservation.
- 1955 Mr. Gohmert. Thank you.
- Mr. Chairman, the bill here is awfully aggressive in 1957 indicating that it should, in page 4, begin with the 110th 1958 Congress, which obviously is the Congress we are in right 1959 now.
- The ranking member's amendment discussed trying to 1961 expedite judicial review, but regardless, we have a number of 1962 issues coming up. We have got the issue of apportionment. 1963 That could have a great effect on this bill even if it were 1964 to be found constitutional. There are great apportionment 1965 issues.
- In addition, we were wondering why rush in and make a 1967 mess when this should be done more expediently. I did hear 1968 the gentleman across the aisle earlier say that this travesty 1969 had been going on for 200 years.
- There are some things that were travesties—for example, 1971 the allowing of slavery to go on as long as it did. That 1972 should have been ended, should have never started in this 1973 country, and this country paid a price for allowing it.
- But as far as the representation, that was well debated 1975 back when the Constitution was written. And as was discussed

1976 yesterday by some of the experts, the issue was brought 1977 forward—the discussion at Philadelphia.

1978 It was made clear that when the capital belongs to an
1979 individual state, that it is dangerous, because the state
1980 could actually try to intimidate or extort things from the
1981 Congress because it is lying there within the state, and that
1982 that was not a good condition.

So they saw the need to create a 10-by-10 district that 1984 was not owned by any state. They debated the fact of whether 1985 or not that 10-by-10 district should be allowed to have a 1986 representative and a senator within the Congress.

One of the arguments—and there was a good argument on 1988 the one side saying, "Gee, the revolution started because 1989 they were being taxed without representation." That was a 1990 big deal.

So they debated that, and they discussed it, and that 1992 side pushed by Alexander Hamilton did not prevail, but the 1993 side that said, "Look, however many senators there end up 1994 being, however many representatives there end up being, every 1995 one of those representatives and senators will have a vested 1996 interest in what occurs in Washington, D.C."

They will be living there much of the time. They will 1998 be using the streets, using the sewer, some using gutters 1999 more than others. But nonetheless, they will have a vested 2000 interest in everything that occurs in that city. So there

2001 will be some type of representation.

There are two sides to this issue, but to say that it 2003 was not debated, or to insinuate that it was a travesty at 2004 the time—those issues were weighed, and the Constitution was 2005 drafted to say we would have a district and the Congress 2006 would have legislative authority over it.

But when it comes to who actually is in the House of 2008 Representatives, section 2 makes clear you have to come from 2009 a state. Section 3 makes clear a senator has to come from a 2010 state.

So because that is so clear to some of us—and I realize 2012 this is Washington, D.C., where even words like "is", you 2013 know, avoid or have trouble being defined. Being from a 2014 state is pretty clear, it would seem to some of us, so I 2015 would humbly submit what is the rush?

You are changing what was done over 200 years ago.

2017 Let's do it in a methodical, proper manner. And I would

2018 submit that this amendment ought to be passed to put off this

2019 taking effect until the 112th Congress.

2020 I yield back.

2021 Chairman Conyers. I thank the gentleman, and I rise to 2022 strike the last word.

You were at the ASCAP event the other night, weren't 2024 you, where Stevie Wonder was recognized and was honored by 2025 the music association?

- 2026 Mr. Gohmert. Rightfully so.
- 2027 Chairman Conyers. And rightfully so. And there is a 2028 great jazz tune that I may refer to you now, and it is called 2029 "Now is the Time." It was written by Charlie Parker and 2030 Dizzy Gillespie.
- And you know, after you have gone back over centuries
 2032 and you say, "What is the harm, and let's throw in a couple
 2033 of more Congresses later," I would urge you to reflect on the
 2034 fact that so many people are watching our deliberations and
 2035 hoping that we can make this great turn that you have so
 2036 skillfully described in your own remarks—that we move on this
 2037 now.
- I think we have come to this point in our history where
 2039 we can serve our country and the Congress and the American
 2040 people best by moving the bill forward as expeditiously as
 2041 possible.
- 2042 Mr. Gohmert. Would the chairman yield for one moment? 2043 Chairman Conyers. Of course.
- Mr. Gohmert. And I appreciate the allusion to music. I 2045 tend to like the musical notion that many of us like a 2046 Congress with a slow hand, and so I would just simply offer 2047 that for your consideration.
- 2048 Chairman Conyers. I have never heard that song before, 2049 but, hey, I am sure somebody has recorded it. It sounds like 2050 western music, probably. But I thank the gentleman so much.

2051 Is there any further discussion-

2052 Mr. Franks. Mr. Chairman?

2053 Chairman Conyers. Yes.

2054 Mr. Franks. Mr. Chairman, I just have a minor

2055 correcting amendment here that I think-

2056 Chairman Conyers. Mr. Franks is recognized for his

2057 amendment.

2058 Mr. Franks. All right.

2059 Chairman Conyers. Is it at the desk?

2060 Mr. Franks. Yes, it is, sir. It should be passed out

2061 here.

The Clerk. "Franks amendment to Gohmert amendment #A to

2063 H.R. 1433. The words, '112th' are struck and the words

2064 '113th' is substituted."

[The amendment by Mr. Franks follows:]

2066 ******* INSERT *******

- 2067 Chairman Conyers. All right. Mr. Franks-
- 2068 Mr. Franks. Thank you, Mr. Chairman.
- 2069 Chairman Conyers. —you are recognized.
- 2070 Mr. Franks. Our scribe made a little mistake there.
- 2071 That should be "are substituted," of course.
- 2072 But, Mr. Chairman, the reason for this amendment is that
- 2073 if, indeed, Mr. Gohmert's amendment passes, this would put it
- 2074 past the census so that whatever was going to occur at that
- 2075 time would have already occurred, and it could save us all a
- 2076 great deal of confusion.
- 2077 I offer it as a friendly amendment. If the sponsor is
- 2078 inclined to accept it, that is great. Thank you.
- 2079 Chairman Conyers. Does the gentleman accept the
- 2080 amendment?
- 2081 Mr. Gohmert. If I might inquire, working through this,
- 2082 the census would occur every 10 years, so 2010. The 112th
- 2083 Congress would then take office January of 2011. So they
- 2084 would have already been elected in 2010.
- 2085 So the gentleman's amendment apparently would allow that
- 2086 to actually take place after the reapportionment and after
- 2087 the census. That makes sense. I would certainly accept the
- 2088 friendly amendment.
- 2089 Chairman Conyers. All right.
- 2090 The gentleman from California is recognized.
- 2091 Mr. Berman. There is a reason why Utah was given an

2092 additional seat in this proposal. Why do you assume that if 2093 this didn't take effect until 2013, which is what the 2094 amendment to the amendment would do, that Utah should be 2095 getting an extra seat and an at least seat?

It might be Texas. It might be Arizona that is the 2097 next—is on the cusp of getting the next seat. You are making 2098 an assumption based on the 2000 census for a proposal that 2099 you are trying to delay until 2013.

2100 I think there is something missing there.

2101 I yield back.

Mr. Franks. Mr. Chairman, the gentleman makes a 2103 sterling point and one which I wouldn't take issue with at 2104 all. The purpose of the amendment was to avoid the confusion 2105 related to the census.

2106 Mr. Berman. And therefore I withdraw my amendment, is 2107 that—

2108 Mr. Franks. Therefore vote your conscience, sir.

2109 Mr. Berman. Oh, okay.

2110 Chairman Conyers. If there is no further consideration 2111 on the amendment, let's roll the vote in consideration of 2112 this amendment.

2113 And I will ask if there are any further amendments 2114 outstanding.

2115 Mr. King. Mr. Chairman?

2116 Chairman Conyers. Yes

- 2117 Mr. King. Inquiry of the chair?
- 2118 Chairman Conyers. Yes.
- 2119 Mr. King. I would just ask that in the future, if there
- 2120 is an announcement that is made to the members of the
- 2121 committee of the majority that there will be rolled votes,
- 2122 could I ask the courtesy that the minority receive the same
- 2123 announcement?
- 2124 Chairman Conyers. We thought we did. We passed this
- 2125 through Mr. Smith. Although I had promised not the majority
- 2126 but I had promised other individuals whose time were
- 2127 constrained on other committees.
- 2128 Mr. Smith. Would the gentleman yield just for a minute?
- 2129 Mr. King. I would be happy to yield.
- 2130 Mr. Smith. Mr. Chairman, I was not aware that this side
- 2131 had been alerted to the fact that you were not going-that you
- 2132 were going to roll the votes and give members 30 minutes'
- 2133 notice.
- 2134 And I think Mr. King, the gentleman from Iowa, makes a
- 2135 good point. But I would add one more point, and that is I
- 2136 hope you can reassure us that this isn't going to become a
- 2137 habit where we roll votes.
- 2138 I checked with the former chairman, the gentleman from
- 2139 Wisconsin, who at the very most only rolled votes one time
- 2140 during his chairmanship.
- 2141 And I think it is important for members to be here, hear

- 2142 the debate, and vote immediately after the debate, if at all 2143 possible.
- 2144 So I understand the dynamics today, but I hope it just 2145 won't become a habit.
- 2146 Chairman Conyers. Well, we will try to emulate the 2147 great qualities of the previous chairman from Wisconsin in 2148 terms of following this practice.
- 2149 Mr. King. I thank the chairman, and I yield back.
- 2150 Chairman Conyers. You are welcome.
- 2151 If there are no further-
- 2152 Mr. Gohmert. Mr. Chairman?
- 2153 Chairman Conyers. Oh, the gentleman from Texas is 2154 recognized.
- 2155 Mr. Gohmert. Thank you, Mr. Chairman.
- I have an amendment at the desk, amendment #1 to H.R. 2157 1433.
- 2158 Chairman Convers. The clerk will report the amendment.
- 2159 Mr. Berman. Mr. Chairman, I reserve a point of order.
- 2160 Chairman Conyers. And a point of order is reserved by
- 2161 the gentleman from California, Mr. Berman.
- The Clerk. "Amendment #1 to H.R. 1433 offered by Mr.
- 2163 Gohmert. Page 2, line 18, insert the following: (b)
- 2164 Notwithstanding any other provision of law, certain qualified
- 2165 military installations shall be considered congressional
- 2166 districts for the purposes of-"

- 2169 Chairman Conyers. Without objection, the amendment will 2170 be considered as read.
- 2171 And the gentleman from Texas, Mr. Gohmert, is recognized 2172 for 5 minutes in support of his amendment.
- 2173 Mr. Gohmert. Thank you, Mr. Chairman.
- We heard yesterday during the testimony regarding this 2175 bill that—and we had four people testify. One of them made 2176 very clear this is the most—
- 2177 Mr. Nadler. Mr. Chairman, I reserve a point of order.
- 2178 Mr. Gohmert. How many are you going to get reserved?
- 2179 Chairman Conyers. Another point of order is reserved by 2180 Mr. Nadler.
- 2181 Mr. Gohmert. I may want to reserve one myself.
- 2182 Mr. Sensenbrenner. Mr. Chairman, a parliamentary
- 2183 inquiry. I believe the gentleman from New York has reserved 2184 a point of order too late, because the gentleman from Texas
- 2185 has already been recognized and debate has begun.
- 2186 Chairman Conyers. The gentleman is correct, and the 2187 point of order reserved by the gentleman from California 2188 still remains.
- Mr. Gohmert. And hopefully, since I don't talk nearly 2190 as fast as the gentleman from New York, his time didn't take 2191 up mine.
- But in any event, we heard from four experts, so-called, 2193 yesterday, and one made clear this is the most premeditated

- 2194 unconstitutional revision in decades that has been proposed 2195 here, because it is so clear representatives have to be from 2196 the several states.
- 2197 And if the majority believes truly that there should be 2198 an additional representative from the District of Columbia, 2199 the Constitution should be amended.
- The three witnesses brought in by the majority yesterday 2201 indicated that their entire constitutional basis for saying 2202 we could go forward with this was not—and I have got a blow—2203 up here—was not section 2 that says it has to be from the 2204 several states, but was from section 8 that says that 2205 Congress has the power to exercise exclusive legislation in 2206 all cases whatsoever over such district.
- Now, they said that was their entire basis for this
 2208 being constitutional, the overall bill granting additional
 2209 representation to allow someone from the District of
 2210 Columbia.
- 2211 The thing is if you believe that is true, then you have 2212 to accept that the next part—this is all part of the same 2213 clause, the same paragraph, within the Constitution.
- The very next part says, "and to exercise like authority 2215 over all places purchased by the consent of the legislature 2216 of the state in which the same shall be for the erection of 2217 forts, magazines, arsenals, dockyards, and other needful 2218 buildings."

- 2219 So it is very clear one of the arguments yesterday was
- 2220 how many people from the District of Columbia had given their
- 2221 service to this country in our military services, in our
- 2222 armed services, and that is so wonderful and so commendable.
- 2223 But it also reflected back to my time at Fort Benning,
- 2224 Georgia, nearly 4 years, and how many people would love to
- 2225 have had a representative from that area, because every one
- 2226 of the service members at Fort Benning-in fact, every one of
- 2227 the service members at posts, forts all over the country—that
- 2228 is what they do.
- So I would humbly submit the potential is there for a
- 2230 representative from a needful building as set out here, like
- 2231 the Pentagon.
- 2232 But what this amendment does-basically, if we are going
- 2233 to have a bill that starts handing out representatives and
- 2234 one of the bases is the fact that people from Washington,
- 2235 D.C. have served their country in the military, then, my
- 2236 goodness, what more appropriate place to give representation,
- 2237 since I think pretty well everybody in the Congress has said
- 2238 we support the troops.
- 2239 Well, how much do you support them? Do you support them
- 2240 enough to let them have their own representative? Because by
- 2241 golly, if D.C. is constitutional to have one without amending
- 2242 the Constitution, it is certainly constitutional to give a
- 2243 military installation—in fact, military installations all

- 2244 over the country.
- 2245 So we have military installations all over the country.
- 2246 We have Camp Pendleton, California; San Diego Navy Yard,
- 2247 California; Twentynine Palms; Fort Carson, Colorado; North
- 2248 Island, California.
- 2249 Here in Washington, D.C., Fort Myer-another
- 2250 installation; Jacksonville, Florida, Mayport Naval Station;
- 2251 Pensacola, Florida, all the naval installations there; Fort
- 2252 Benning, Georgia, where my heart still, part of it, remains;
- 2253 Fort Gordon, Georgia; Fort Stewart, Georgia; Robins Air Force
- 2254 Base, Georgia; Pearl Harbor, Hawaii-they know about paying
- 2255 the price; Schofield Barracks, Great Lakes, Illinois; Fort
- 2256 Riley, Kansas; Fort Campbell, Kentucky; Fort Knox, Kentucky;
- 2257 Fort Leonard Wood, Missouri; Fort Drum, New York; Camp
- 2258 Lejeune, North Carolina; Cherry Point, North Carolina; Fort
- 2259 Bragg, North Carolina; Wright-Patterson, Ohio; Fort Sill,
- 2260 Oklahoma; Tinker Air Force Base, Oklahoma; Fort Jackson,
- 2261 South Carolina; Fort Bliss, Texas; Fort Hood, Texas; Fort Sam
- 2262 Houston, Texas; Lackland Air Force Base, Texas; Hill Air
- 2263 Force Base-
- 2264 Chairman Conyers. Will the gentleman yield for a
- 2265 second?
- 2266 Mr. Gohmert. I am almost through, and I will.
- 2267 Arlington, Virginia has bases; Fort Belvoir, Virginia;
- 2268 Langley Air Force Base, Virginia; Norfolk, Virginia;

- 2269 Portsmouth, Virginia; Quantico, Virginia; Virginia Beach;
- 2270 Bremerton, Washington; Fort Lewis, Washington; Eglin Air
- 2271 Force Base, Florida.
- 2272 If we really support our troops and we believe it is
- 2273 constitutional to amend the Constitution with legislation,
- 2274 then let's really support the troops and give them a vote
- 2275 that counts. And we won't be arguing about their-
- 2276 Chairman Conyers. The time of the gentleman has
- 2277 expired.
- 2278 Mr. Watt. Mr. Chairman, I was wondering if I could 15
- 2279 seconds for him to yield.
- 2280 Chairman Conyers. I will give you 15 seconds. I would
- 2281 like to move this as long as quickly as I can. I rise to
- 2282 oppose this amendment, and I yield to the gentleman from
- 2283 North Carolina.
- Mr. Watt. I was just going to inquire of him whether a
- 2285 citizen who was a resident of the District of Columbia who
- 2286 happened to be in the military in one of these locations
- 2287 would be able to vote in that location, since-would he be
- 2288 able to vote twice? All right, thank you.
- 2289 I yield back to the-
- 2290 Mr. Gohmert. Well, that is a good question.
- 2291 Chairman Conyers. Let me proceed on.
- I will give you some time, Mr. Gohmert.
- 2293 Mr. Gohmert. Could I answer the question, though, Mr.

2294 Chairman?

2301 of Congress.

- Chairman Conyers. No, I want to proceed on with mine.
- 2296 I will try to give you some time if I have any left.
- Here is the point. I have some very comforting news for 2298 you. When I first went into the service, the first vote that 2299 I cast at 21 years of age, then, was for a federal election 2300 for a president of the United States, and also for a member
- 2302 Everyone in every military installation in the United
- 2303 States and overseas is permitted to vote and can vote. And
- 2304 what you are doing here is covering some territory that has
- 2305 been very well taken care of by our military for so long.
- 2306 Mr. Watt. Mr. Chairman, would you yield just for a
- 2307 correction? Except residents of the District of Columbia.
- 2308 Chairman Conyers. Exactly. Those residents couldn't
- 2309 vote when they were in the service and they couldn't vote
- 2310 when they were not in the service.
- 2311 And so I know the answer to the question. This would
- 2312 provide District residents with the right to vote. This is
- 2313 one of the most unusual ways to give a part of the citizens
- 2314 of this district the right to vote, but to deny all the rest
- 2315 of them.
- 2316 And so to me, I am not sure if this would satisfy even
- 2317 those in the service from the District of Columbia who would
- 2318 receive much gratification knowing that they could vote but

- 2319 everybody else in their family and neighborhood and district 2320 could not.
- 2321 Mr. Jordan. Mr. Chairman?
- 2322 Chairman Conyers. Yes.
- 2323 Mr. Jordan. Mr. Chairman?
- 2324 Chairman Conyers. Who seeks-Mr. King?
- 2325 Mr. Jordan. Mr. Jordan.
- 2326 Chairman Conyers. Oh, Mr. Jordan. Yes? Do you have a
- 2327 question or do you want time?
- 2328 Mr. Jordan. I want to yield some time to the
- 2329 representative from Texas. Oh, I am sorry, could I be
- 2330 recognized? Move to strike the last word, excuse me.
- 2331 Chairman Conyers. All right. The gentleman is
- 2332 recognized.
- 2333 Mr. Jordan. I yield to the gentleman from Texas.
- 2334 Mr. Gohmert. Thank you, Mr. Jordan.
- 2335 And, Mr. Chairman, you make a good point, but the bill
- 2336 here that we are about that has been brought by the majority
- 2337 and a couple of our members allows Utah to vote twice.
- 2338 And if you really believe that the residents of the
- 2339 District of Columbia have been disenfranchised, not treated
- 2340 fairly, and one of the bases for giving them the vote is that
- 2341 they have been serving in the military, with all respect to
- 2342 our friends from Utah-and I am greatly appreciative of the
- 2343 people they keep sending us here to serve in Congress.

- If the people in Utah are going to get to vote for two
 2345 representatives, how much more wonderful to allow members of
 2346 the military who are legal residents of the District of
 2347 Columbia but also serving their country to get to vote twice
 2348 and to elevate them to the status of a citizen of Utah.
- So I would encourage the adoption of this for that basis 2350 to allow members of the military in the District of Columbia 2351 to be elevated to the level of citizens from Utah.
- 2352 I yield back to my friend, Mr. Jordan.
- 2353 Chairman Conyers. All right. The gentleman yields 2354 back.
- 2355 The gentleman from Wisconsin?
- 2356 Mr. Sensenbrenner. Mr. Chairman, I move to strike the 2357 last word.
- 2358 Chairman Conyers. Recognized.
- 2359 Mr. Sensenbrenner. Mr. Chairman, I am not going to vote 2360 for the amendment of the gentleman from Texas, but I think he 2361 makes a very good point.
- And the point that he is making is that the clause of
 the Constitution which gives Congress the plenary legislative
 power over the District of Columbia upon which the supporters
 of this bill base its constitutional argument also gives
 Congress the same plenary legislative power over military
 reservations, whether they be forts or other necessary
 buildings, or what have you.

- 2369 And I think this shows the stretch to which members of 2370 the majority and those who are supporting this bill are 2371 having to this clause of the Constitution relative to plenary 2372 legislative powers.
- 2373 And I guess it disturbs me that the entire 2374 constitutional underpinnings of this piece of legislation are 2375 on the plenary powers clause of the Constitution that applies 2376 both to the District as well as to military reservations.
- I guess that that is probably another reason why the 2378 gentleman from Texas's amendment on expedited constitutional 2379 review ought to be adopted.
- But having said that, I really want to express my

 2381 concern and dismay. The decision that the gentleman from

 2382 Michigan, my friend and the distinguished chairman of the

 2383 committee, made to roll the votes has had practically

 2384 everybody on the majority side of the aisle head for the exit

 2385 to go to something else that they have deemed to be more

 2386 important than debating this bill.
- And you look at the wide-open spaces on the majority

 2388 side of the aisle—and the fact that most of the Republican

 2389 seats on this committee are filled during the debate on this

 2390 amendment I think is a shocking indictment to how this

 2391 committee is being run.
- 2392 And if this is the way we are going to start out in this 2393 new Congress, folks, we are in for trouble, because I think

- 2394 these debates are serious debates, and they require the 2395 attention and the priority of all the members that can 2396 possibly get here.
- Now, when I was the chairman of the committee, I had the 2398 power to roll votes. The only time I ever rolled votes on 2399 amendments is when we didn't have a quorum here.
- And there was a quorum when the chair made his decision 2401 to roll the votes. And now there is not a reporting quorum 2402 on this legislation because the Democrats have left.
- Now, let's get our priorities straight.
- 2404 Chairman Conyers. Mr. Chairman-
- 2405 Mr. Sensenbrenner. If this is an important bill, we 2406 ought to be here.
- 2407 Chairman Conyers. Would the gentleman yield?
- 2408 Mr. Sensenbrenner. I yield back the balance of my time.
- 2409 Chairman Conyers. I thank you for your instructions and 2410 lecture on the subject. Our rules are the same rules that we
- 2411 had in both the 108th, 109th and 110th Congresses.
- 2412 Mr. Watt. Mr. Chairman?
- 2413 Chairman Conyers. What reason does the gentleman from 2414 North Carolina seek to-
- 2415 Mr. Watt. I move to strike the last word-
- 2416 Chairman Conyers. Recognized.
- 2417 Mr. Watt. —and assure the chairman that I won't take 5
 2418 minutes, but to the extent that comments about our interest

- 2419 in the bill were directed at me for being in and out, I want 2420 to make it clear that there are other important things going 2421 on here, too.
- And when you serve on more than one committee, you must 2423 attend to the important things on both committees. And that 2424 is the status of where I have been.
- 2425 Ms. Waters. Mr. Chairman?
- 2426 Chairman Conyers. The gentlelady from California?
- 2427 Ms. Waters. I move to strike the last word. First, let 2428 me-
- 2429 Chairman Conyers. The lady is recognized.
- Ms. Waters. I was surprised at the diatribe of the 2431 gentleman who admonished you about how you managed this 2432 committee.
- I have always known that you had a pretty good

 2434 relationship, and I know that there have been times when he

 2435 was chairing this committee that you had the opportunity to

 2436 talk with him in private about things that you may have

 2437 disagreed with.
- Let me just say that also the statement of indictment
 2439 about Democrats not being present is absolutely misleading.
 2440 Mr. Watt is absolutely correct, we are trying to take care of
 2441 business in two committees. We are in Financial Services
 2442 right now with the reform of all of the GSEs, and we are
 2443 trying to make ourselves available in both committees.

- I have been sitting here while dilatory amendments have
 2445 been proposed, and I am wondering if there is a delaying
 2446 tactic going on here so that we don't get to the U.S.
 2447 attorney's bill here today.
- And if that is what is being done, I wish it would stop 2449 so that we could get on with the business of the vote on this 2450 bill.
- 2451 Chairman Conyers. I thank the gentlelady.
- I would like us not to engage in the continuation of 2453 this, because this is delaying the progress on the bill.
- 2454 I recognize the gentleman from New York.
- Mr. Nadler. I will be brief. But I want to join the 2456 gentlelady from California in commenting on the form of the 2457 distinguished chairman's diatribe.
- We are having, unlike the previous Congresses where many important things weren't done in committees, so you didn't have conflicts, we reported out of this committee, for example, and—we didn't report out of this committee, I am sorry.
- We sent a bill straight to the floor without bothering 2464 with a markup—the class action bill, the Real I.D. bill. 2465 They didn't go through this committee.
- And now what we have here is clear dilatory tactics.

 2467 This amendment that we are debating at the moment that every

 2468 military base with 10,000 people should get a congressman is,

- 2469 frankly, insulting to the intelligence of the members of this 2470 committee. And it is done purely as a dilatory tactic.
- 2471 I yield back.
- 2472 Chairman Convers. I thank the gentleman.
- 2473 Is there any further discussion on the amendment of the
- 2474 gentleman from Texas that is before the committee now?
- 2475 If not, we will roll this vote, and I will ask if there
- 2476 are any further amendments to be offered to the bill.
- 2477 Mr. Gohmert. Mr. Chairman?
- 2478 Chairman Conyers. Mr. Gohmert?
- 2479 Mr. Gohmert. Yes. Mr. Chairman, I have, I think, 43 or
- 2480 44 amendments, and I had intended to-I just told my staff-and
- 2481 I had one of them tell Mr. Smith, the ranking member, that I
- 2482 made my point-because it was not dilatory.
- 2483 It was to make the point about section 8 of the
- 2484 Constitution. But in view of being chastised by two of the
- 2485 members across the aisle that this was, indeed, dilatory, I
- 2486 want to do what I can to prevent them from being untruthful.
- 2487 So despite my having advised the ranking member I would
- 2488 make no more amendments, I want to keep them truthful, so I
- 2489 am going to become dilatory and offer other amendments to
- 2490 satisfy them and to keep them honest.
- 2491 Chairman Conyers. Could I ask the gentleman, in the
- 2492 spirit of comity that we are working, that you stick to your
- 2493 original plan?

- Yes, we will discuss the comments that made you reverse your original decision.
- 2496 Mr. Gohmert. Well, then might I ask-
- 2497 Chairman Conyers. -my other three colleagues.
- Mr. Gohmert. I am sorry. Might I ask the gentlelady
 2499 from California and the gentleman from New York to consider
 2500 whether or not my purpose may have been to accentuate section
 2501 8 and how that was being utilized other than being dilatory
- 2502 with this amendment?
- 2503 Chairman Conyers. Absolutely.
- Ms. Waters. Mr. Chairman, I do not want to mess up this 2505 committee, but I stand by my comments.
- 2506 Mr. Gohmert. All right. Then let's go through the 2507 amendments.
- I have another amendment at the desk. I have amendment 2509 #2.
- 2510 Chairman Conyers. The clerk will report the amendment.
- 2511 The Clerk. "Amendment #2 by Mr. Gohmert. Page 2, line
- 2512 18, insert the following: (b) Notwithstanding any other
- 2513 provision of law, Camp Pendleton, California shall be
- 2514 considered congressional districts for the purposes of
- 2515 representation in the House of Representatives."

2517 ********* INSERT ********

- 2518 Chairman Conyers. Could the chair inquire of the
 2519 gentleman before he is recognized for his amendment, is it
 2520 his intention to go through every base or fort or camp that
 2521 might be involved in the objectives of his amendment, and if
 2522 we can't do them all en bloc?
- Mr. Gohmert. Well, Mr. Chairman, there may be
 2524 opposition to doing them all. It does create a large number
 2525 of new representatives. If there is one where we can find
 2526 commonality, then that is what I would seek to do.
- And by doing it en bloc, perhaps I would be unable to
 2528 have an opportunity to get one representative for one
 2529 military installation—for example, there are more members of
 2530 Congress from California than any other state, so I would
 2531 hope that I have more chance of getting California's passed
 2532 than others.
- 2533 So that is why we are starting there, with Camp
 2534 Pendleton. It has about 40,000 service members there. So I
 2535 have an amendment at the—that is why this amendment was just
 2536 read. I just want to see if there—what opportunities we may
 2537 have because of the stakes involved.
- 2538 And if we could get service men at least—and by service 2539 men, generic—
- 2540 Ms. Waters. Mr. Chairman?
- 2541 Mr. Gohmert. —service men and women—another 2542 representative that actually is representing their interests

- 2543 in Congress, especially as Congress begins to micro-manage 2544 war efforts.
- 2545 Chairman Conyers. Well, the clerk-
- 2546 Ms. Waters. Mr. Chairman?
- 2547 Chairman Conyers. Who seeks-
- 2548 Ms. Waters. I call for the question.
- 2549 Chairman Conyers. We haven't called-
- 2550 Ms. Waters. Did they report the amendment?
- 2551 Chairman Conyers. No, it has not been reported.
- 2552 It has been reported. The clerk assures me that it has
- 2553 been read.
- 2554 And the gentlelady calls for the guestion on the
- 2555 amendment, for reporting the amendment.
- 2556 Is there any unreadiness? If not, all in-wait a minute.
- 2557 We can't do that, because we have said we were going to roll
- 2558 all the votes. We are rolling all the votes, and I have been
- 2559 advised that there is very shortly coming a vote—votes on the
- 2560 floor.
- 2561 Ms. Waters. Mr. Chairman, will you yield, please?
- 2562 Chairman Conyers. Yes.
- 2563 Ms. Waters. If you would yield, I suppose if you
- 2564 continue in the fashion that we have in calling for the
- 2565 question—I mean, in rolling the vote, then this one could be
- 2566 rolled, too.
- 2567 And I intend to call for the question on each one, and

- 2568 they all can be rolled. So if that is what the gentleman 2569 would like to continue to do, then I would respectfully 2570 request that you move forward in that manner.
- 2571 Mr. Cannon. Mr. Chairman? Mr. Chairman?
- 2572 Chairman Conyers. Yes, the gentleman from Utah?
- 2573 Mr. Cannon. Move to strike last word. Actually, no, I
- 2574 just—an inquiry about where we are headed here.
- We have a vote coming up. We have been sitting here for
- 2576 a long time. Could we just come back after the vote and pick
- 2577 this up? Would that work?
- 2578 Chairman Conyers. That would work fine, because nobody
- 2579 that I know of has had lunch yet either.
- 2580 Mr. Cannon. That is right.
- 2581 Chairman Conyers. Including the chair. And so let's
- 2582 stand in recess, and we will do the roll votes after we come
- 2583 back from the votes on the floor. That will give us
- 2584 sufficient time.
- 2585 So the committee stands in recess.
- 2586 Mr. Cannon. Mr. Chairman, we will still be open for
- 2587 amendment after we recess, right?
- 2588 Chairman Convers. Absolutely.
- 2589 [Recess.]
- 2590 Chairman Conyers. Ladies and gentlemen of the
- 2591 committee, we were in the process of discussing amendment #2
- 2592 by the gentleman from Texas.

- Before we continue that discussion, I would like to 2594 announce to all of us here that we note that the gentleman 2595 from Texas, Mr. Gohmert, originally had planned to offer many 2596 more amendments than the ones that he has already.
- He has been cooperative, he has not been dilatory. I 2598 regret any suggestion made to the contrary. He is, in fact, 2599 my good friend and, in my experience, is cooperative as long 2600 as he believes he is being treated fairly.
- I think I have led him to be persuaded, but that is the 2602 case this afternoon. And as chairman, I will try to make 2603 sure that all members are treated respectfully and fairly on 2604 this committee as long as I am chair.
- 2605 And I thank the gentleman for his cooperative spirit.
- 2606 Mr. Gohmert. Thank you.
- 2607 Mr. Chairman, may I move to strike the last word?
- 2608 Chairman Conyers. Absolutely.
- 2609 Mr. Gohmert. With regard to amendment #2, I do
 2610 appreciate the chairman's words very much, and I do have
 2611 great respect for you.
- I was recalling through this last vote session that my 2613 public-school-teacher mother was a brilliant lady, and she 2614 drilled it into my head so often: repetition, repetition, 2615 repetition. And that is what I had thought in order to make 2616 an extremely important constitutional point that I would do 2617 with the number of amendments. Though different, they would

- 2618 be making a similar point repeatedly.
- But during this time, during the vote, we were on the 2620 floor, I thought about another comment my mother told me 2621 once, and she said, "Son, you know how important perseverance 2622 is. Don't ever give up, but on the other hand," she said, "I 2623 have to tell you, son, sometimes you persist until it ceases 2624 to be a virtue."
- And so with that part of my mother's warning and 2626 admonition, I would submit, Mr. Chairman, that I have offered 2627 amendment #1—we are to the point of a roll vote on that—and 2628 amendment A, and those will be all the amendments I will 2629 offer.
- 2630 Chairman Conyers. I thank the gentleman. Does he 2631 choose to withdraw his amendment at this time?
- 2632 Mr. Gohmert. I would withdraw amendment #2 at this 2633 time.
- 2634 Chairman Conyers. All right.
- And now, ladies and gentlemen, we will attempt to
 2636 dispose of the roll votes as orderly as possible. We are
 2637 going to start from the beginning, and there may be some—I am
 2638 almost sure there will be some that a voice vote will
 2639 suffice.
- So let's begin with the first amendment of the day that 2641 was made by Lamar Smith, and we would like now to call for a 2642 vote on the amendment. It has already been requested. Mr.

2643 Smith has requested a record vote, and so let us have the 2644 clerk call the roll.

2645 "Ayes" that support, "noes" that are opposed.

2646 And, without objection, I will ask the clerk to begin to

2647 call the roll.

2648 The Clerk. Mr. Chairman?

2649 Chairman Conyers. No.

2650 The Clerk. Mr. Chairman votes no.

2651 Mr. Berman?

2652 Mr. Berman. No.

2653 The Clerk. Mr. Berman votes no.

Mr. Boucher?

2655 Mr. Boucher. No.

2656 The Clerk. Mr. Boucher votes no.

2657 Mr. Nadler?

2658 Mr. Nadler. No.

2659 The Clerk. Mr. Nadler votes no.

2660 Mr. Scott?

2661 Mr. Scott. No.

2662 The Clerk. Mr. Scott votes no.

2663 Mr. Watt?

2664 Mr. Watt. No.

2665 The Clerk. Mr. Watt votes no.

2666 Ms. Lofgren?

[No response.]

- 2668 Ms. Jackson Lee?
- 2669 Ms. Jackson Lee. No.
- 2670 The Clerk. Ms. Jackson Lee votes no.
- Ms. Waters?
- 2672 Ms. Waters. No.
- 2673 The Clerk. Ms. Waters votes no.
- Mr. Meehan?
- [No response.]
- 2676 Mr. Delahunt?
- [No response.]
- 2678 Mr. Wexler?
- 2679 Mr. Wexler. No.
- 2680 The Clerk. Mr. Wexler votes no.
- Ms. Sanchez?
- Ms. Sanchez. No.
- 2683 The Clerk. Ms. Sanchez votes no.
- 2684 Mr. Cohen?
- 2685 Mr. Cohen. No.
- 2686 The Clerk. Mr. Cohen votes no.
- 2687 Mr. Johnson?
- 2688 Mr. Johnson. Nay.
- 2689 The Clerk. Mr. Johnson votes nay.
- 2690 Mr. Gutierrez?
- 2691 Mr. Gutierrez. No
- 2692 The Clerk. Mr. Gutierrez votes no.

- 2693 Mr. Sherman?
- 2694 Mr. Sherman. No.
- 2695 The Clerk. Mr. Sherman votes no.
- Ms. Baldwin?
- 2697 [No response.]
- 2698 Mr. Weiner?
- 2699 Mr. Weiner. No.
- 2700 The Clerk. Mr. Weiner votes no.
- 2701 Mr. Schiff?
- 2702 Mr. Schiff. No.
- 2703 The Clerk. Mr. Schiff votes no.
- 2704 Mr. Davis?
- 2705 Mr. Davis. No.
- 2706 The Clerk. Mr. Davis votes no.
- 2707 Ms. Wasserman Schultz?
- 2708 Ms. Wasserman Schultz. No.
- 2709 The Clerk. Ms. Wasserman Schultz votes no.
- 2710 Mr. Ellison?
- 2711 Mr. Ellison. No.
- 2712 The Clerk. Mr. Ellison votes no.
- 2713 Mr. Smith?
- 2714 Mr. Smith. Aye.
- 2715 The Clerk. Mr. Smith votes aye.
- 2716 Mr. Sensenbrenner?
- 2717 Mr. Sensenbrenner. Aye.

- The Clerk. Mr. Sensenbrenner votes aye.
- 2719 Mr. Coble?
- 2720 Mr. Coble. Mr. Chairman, this is the Smith amendment,
- 2721 correct?
- 2722 Chairman Conyers. Yes.
- 2723 Mr. Coble. Aye.
- The Clerk. Mr. Coble votes aye.
- 2725 Mr. Gallegly?
- [No response.]
- 2727 Mr. Goodlatte?
- 2728 Mr. Goodlatte. Aye.
- The Clerk. Mr. Goodlatte votes aye.
- 2730 Mr. Chabot?
- 2731 Mr. Chabot. Aye.
- 2732 The Clerk. Mr. Chabot votes aye.
- 2733 Mr. Lungren?
- 2734 Mr. Lungren. Aye.
- 2735 The Clerk. Mr. Lungren votes aye.
- 2736 Mr. Cannon?
- [No response.]
- 2738 Mr. Keller?
- 2739 Mr. Keller. Aye.
- 2740 The Clerk. Mr. Keller votes aye.
- 2741 Mr. Issa?
- [No response.]

- 2743 Mr. Pence?
- 2744 Mr. Pence. Aye.
- The Clerk. Mr. Pence votes aye.
- 2746 Mr. Forbes?
- 2747 Mr. Forbes. Aye.
- 2748 The Clerk. Mr. Forbes votes aye.
- 2749 Mr. King?
- 2750 Mr. King. Aye.
- The Clerk. Mr. King votes aye.
- 2752 Mr. Feeney?
- 2753 Mr. Feeney. Aye.
- The Clerk. Mr. Feeney votes aye.
- 2755 Mr. Franks?
- [No response.]
- 2757 Mr. Gohmert?
- 2758 Mr. Gohmert. Aye.
- The Clerk. Mr. Gohmert votes aye.
- 2760 Mr. Jordan?
- 2761 Mr. Jordan. Yes.
- The Clerk. Mr. Jordan votes yes.
- 2763 Chairman Conyers. Are there any members that have not
- 2764 voted who wish to be recorded?
- Yes, Mr. Cannon?
- 2766 Mr. Cannon. Aye.
- The Clerk. Mr. Cannon votes aye.

- 2768 Chairman Conyers. Mr. Franks?
- 2769 Mr. Franks. Aye.
- The Clerk. Mr. Franks votes aye.
- 2771 Chairman Conyers. The clerk will report.
- The Clerk. Mr. Chairman, 15 members voted aye, 19
- 2773 members voted nay.
- 2774 Chairman Conyers. The vote is 15 ayes, 19 noes. And so
- 2775 the amendment fails.
- Well, first of all, let's ask the Sensenbrenner
- 2777 amendment to the Cannon amendment is next up.
- 2778 Those who support the Sensenbrenner amendment will
- 2779 signify by saying, "aye."
- Those who oppose, signify by saying, "no."
- In the opinion of the chair, the noes have it.
- 2782 Mr. Cannon. Oh, Mr. Chairman, I ask for a roll call.
- 2783 Chairman Conyers. Well, this will prove who is right,
- 2784 whose hearing is better.
- 2785 [Laughter.]
- 2786 All right. The ayes and noes have been requested.
- 2787 The clerk will call the roll.
- 2788 Those in favor will signify by saying, "aye." Those
- 2789 opposed, by saying, "no."
- 2790 The Clerk. Mr. Chairman?
- 2791 Chairman Conyers. No.
- The Clerk. Mr. Chairman votes no.

- 2793 Mr. Berman?
- 2794 Mr. Berman. No.
- 2795 The Clerk. Mr. Berman votes no.
- 2796 Mr. Boucher?
- 2797 Mr. Boucher. No.
- 2798 The Clerk. Mr. Boucher votes no.
- 2799 Mr. Nadler?
- 2800 Mr. Nadler. No.
- The Clerk. Mr. Nadler votes no.
- 2802 Mr. Scott?
- 2803 Mr. Scott. No.
- 2804 The Clerk. Mr. Scott votes no.
- 2805 Mr. Watt?
- 2806 Mr. Watt. No.
- 2807 The Clerk. Mr. Watt votes no.
- 2808 Ms. Lofgren?
- [No response.]
- 2810 Ms. Jackson Lee?
- 2811 Ms. Jackson Lee. No.
- The Clerk. Ms. Jackson Lee votes no.
- 2813 Ms. Waters?
- 2814 Ms. Waters. No.
- 2815 The Clerk. Ms. Waters votes no.
- 2816 Mr. Meehan?
- [No response.]

- 2818 Mr. Delahunt?
- [No response.]
- 2820 Mr. Wexler?
- 2821 Mr. Wexler. No.
- The Clerk. Mr. Wexler votes no.
- 2823 Ms. Sanchez?
- 2824 Ms. Sanchez. No.
- The Clerk. Ms. Sanchez votes no.
- 2826 Mr. Cohen?
- 2827 Mr. Cohen. No.
- 2828 The Clerk. Mr. Cohen votes no.
- 2829 Mr. Johnson?
- 2830 Mr. Johnson. No.
- 2831 The Clerk. Mr. Johnson votes no.
- 2832 Mr. Gutierrez?
- 2833 Mr. Gutierrez. No.
- 2834 The Clerk. Mr. Gutierrez votes no.
- 2835 Mr. Sherman?
- 2836 Mr. Sherman. No.
- 2837 The Clerk. Mr. Sherman votes no.
- 2838 Mr. Weiner?
- 2839 Mr. Weiner. No.
- 2840 The Clerk. Mr. Weiner votes no.
- 2841 Mr. Schiff?
- 2842 Mr. Schiff. No.

2843 The Clerk. Mr. Schiff votes no.

2844 Mr. Davis?

2845 Mr. Davis. No.

The Clerk. Mr. Davis votes no.

2847 Ms. Wasserman Schultz?

2848 Ms. Wasserman Schultz. No.

2849 The Clerk. Ms. Wasserman Schultz votes no.

2850 Mr. Ellison?

2851 Mr. Ellison. No.

The Clerk. Mr. Ellison votes no.

2853 Mr. Smith?

2854 Mr. Smith. Aye.

2855 The Clerk. Mr. Smith votes aye.

2856 Mr. Sensenbrenner?

2857 Mr. Sensenbrenner. Aye.

The Clerk. Mr. Sensenbrenner votes aye.

2859 Mr. Coble?

2860 Mr. Coble. Aye.

The Clerk. Mr. Coble votes aye.

2862 Mr. Gallegly?

2863 [No response.]

2864 Mr. Goodlatte?

2865 Mr. Goodlatte. Aye.

The Clerk. Mr. Goodlatte votes aye.

2867 Mr. Chabot?

- 2868 Mr. Chabot. Aye.
- The Clerk. Mr. Chabot votes aye.
- 2870 Mr. Lungren?
- 2871 Mr. Lungren. Aye.
- The Clerk. Mr. Lungren votes aye.
- 2873 Mr. Cannon?
- 2874 Mr. Cannon. No.
- 2875 The Clerk. Mr. Cannon votes no.
- 2876 Mr. Keller?
- 2877 Mr. Keller. Aye.
- 2878 The Clerk. Mr. Keller votes aye.
- 2879 Mr. Issa?
- [No response.]
- 2881 Mr. Pence?
- 2882 Mr. Pence. Aye.
- 2883 The Clerk. Mr. Pence votes aye.
- 2884 Mr. Forbes?
- 2885 Mr. Forbes. Aye.
- 2886 The Clerk. Mr. Forbes votes aye.
- 2887 Mr. King?
- 2888 Mr. King. Aye.
- 2889 The Clerk. Mr. King votes aye.
- Mr. Feeney?
- 2891 Mr. Feeney. Aye.
- The Clerk. Mr. Feeney votes aye.

- 2893 Mr. Franks?
- 2894 Mr. Franks. Aye.
- The Clerk. Mr. Franks votes aye.
- 2896 Mr. Gohmert?
- 2897 Mr. Gohmert. Aye.
- 2898 The Clerk. Mr. Gohmert votes aye.
- 2899 Mr. Jordan?
- 2900 Mr. Jordan. Yes.
- 2901 The Clerk. Mr. Jordan votes yes.
- 2902 Chairman Conyers. Have all members voted?
- 2903 Then the clerk will report.
- 2904 The Clerk. Mr. Chairman, 14 members voted aye, 20
- 2905 members voted nay.
- 2906 Chairman Conyers. Fourteen, aye; 20, nay. The
- 2907 amendment is not agreed to.
- 2908 And we moved to the third roll vote, and that is the
- 2909 Cannon amendment, and I will call for the vote.
- 2910 All in favor of the Cannon amendment, indicate by
- 2911 saying, "aye."
- 2912 All opposed, by saying, "no."
- 2913 Apparently, the noes have it, and a roll-call vote is
- 2914 requested.
- 2915 The clerk will call the roll.
- 2916 The Clerk. Mr. Chairman?
- 2917 Chairman Conyers. No.

- 2918 The Clerk. Mr. Chairman votes no.
- 2919 Mr. Berman?
- 2920 Mr. Berman. No.
- 2921 The Clerk. Mr. Berman votes no.
- 2922 Mr. Boucher?
- 2923 Mr. Boucher. No.
- 2924 The Clerk. Mr. Boucher votes no.
- 2925 Mr. Nadler?
- 2926 Mr. Nadler. No.
- 2927 The Clerk. Mr. Nadler votes no.
- 2928 Mr. Scott?
- 2929 Mr. Scott. No.
- 2930 The Clerk. Mr. Scott votes no.
- 2931 Mr. Watt?
- 2932 Mr. Watt. No.
- 2933 The Clerk. Mr. Watt votes no.
- 2934 Ms. Lofgren?
- 2935 [No response.]
- 2936 Ms. Jackson Lee?
- 2937 Ms. Jackson Lee. No.
- 2938 The Clerk. Ms. Jackson Lee votes no.
- 2939 Ms. Waters?
- 2940 Ms. Waters. No.
- 2941 The Clerk. Ms. Waters votes no.
- 2942 Mr. Meehan?

- [No response.]
- 2944 Mr. Delahunt?
- [No response.]
- 2946 Mr. Wexler?
- 2947 Mr. Wexler. No.
- 2948 The Clerk. Mr. Wexler votes no.
- 2949 Ms. Sanchez?
- 2950 Ms. Sanchez. No.
- 2951 The Clerk. Ms. Sanchez votes no.
- 2952 Mr. Cohen?
- 2953 Mr. Cohen. No.
- 2954 The Clerk. Mr. Cohen votes no.
- 2955 Mr. Johnson?
- 2956 Mr. Johnson. No.
- 2957 The Clerk. Mr. Johnson votes no.
- 2958 Mr. Gutierrez?
- 2959 Mr. Gutierrez. No.
- 2960 The Clerk. Mr. Gutierrez votes no.
- 2961 Mr. Sherman?
- 2962 Mr. Sherman. No.
- 2963 The Clerk. Mr. Sherman votes no.
- 2964 Mr. Weiner?
- 2965 Mr. Weiner. No.
- 2966 The Clerk. Mr. Weiner votes no.
- 2967 Mr. Schiff?

- 2968 Mr. Schiff. No.
- 2969 The Clerk. Mr. Schiff votes no.
- 2970 Mr. Davis?
- 2971 Mr. Davis. No.
- 2972 The Clerk. Mr. Davis votes no.
- 2973 Ms. Wasserman Schultz?
- 2974 Ms. Wasserman Schultz. No.
- 2975 The Clerk. Ms. Wasserman Schultz votes no.
- 2976 Mr. Ellison?
- 2977 Mr. Ellison. No.
- 2978 The Clerk. Mr. Ellison votes no.
- 2979 Mr. Smith?
- 2980 Mr. Smith. No.
- 2981 The Clerk. Mr. Smith votes no.
- 2982 Mr. Sensenbrenner?
- 2983 Mr. Sensenbrenner. No.
- 2984 The Clerk. Mr. Sensenbrenner votes no.
- 2985 Mr. Coble?
- 2986 Mr. Coble. No.
- 2987 The Clerk. Mr. Coble votes no.
- 2988 Mr. Gallegly?
- 2989 [No response.]
- 2990 Mr. Goodlatte?
- 2991 Mr. Goodlatte. Aye.
- 2992 The Clerk. Mr. Goodlatte votes aye.

- 2993 Mr. Chabot?
- 2994 Mr. Chabot. No.
- 2995 The Clerk. Mr. Chabot votes no.
- 2996 Mr. Lungren?
- 2997 Mr. Lungren. Aye.
- 2998 The Clerk. Mr. Lungren votes aye.
- 2999 Mr. Cannon?
- 3000 Mr. Cannon. Aye.
- 3001 The Clerk. Mr. Cannon votes aye.
- 3002 Mr. Keller?
- 3003 Mr. Keller. No.
- 3004 The Clerk. Mr. Keller votes no.
- 3005 Mr. Issa?
- 3006 [No response.]
- 3007 Mr. Pence?
- 3008 Mr. Pence. Aye.
- 3009 The Clerk. Mr. Pence votes aye.
- 3010 Mr. Forbes?
- 3011 Mr. Forbes. Aye.
- 3012 The Clerk. Mr. Forbes votes aye.
- 3013 Mr. King?
- 3014 Mr. King. No.
- 3015 The Clerk. Mr. King votes no.
- 3016 Mr. Feeney?
- 3017 Mr. Feeney. Aye.

- 3018 The Clerk. Mr. Feeney votes aye.
- 3019 Mr. Franks?
- 3020 Mr. Franks. Aye.
- 3021 The Clerk. Mr. Franks votes aye.
- 3022 Mr. Gohmert?
- 3023 Mr. Gohmert. No.
- 3024 The Clerk. Mr. Gohmert votes no.
- 3025 Mr. Jordan?
- 3026 Mr. Jordan. Yes.
- The Clerk. Mr. Jordan votes yes.
- 3028 Chairman Conyers. Have all members voted?
- 3029 The clerk will report.
- 3030 The Clerk. Mr. Chairman, eight members voted aye; 26
- 3031 members voted nay.
- 3032 Chairman Conyers. And the amendment is not agreed to.
- We now have the Gohmert #A amendment, as modified by Mr.
- 3034 Franks.
- 3035 All those in favor of the Gohmert #A, indicate by
- 3036 saying, "aye."
- 3037 All those opposed, indicate by saying, "no."
- 3038 Mr. Gohmert. Mr. Chairman, I would request a recorded
- 3039 vote.
- 3040 Chairman Conyers. Did I hear correctly?
- 3041 [Laughter.]
- 3042 I did. I suppose I did. Okay.

- 3043 All right. The clerk will call the roll.
- 3044 The Clerk. Mr. Chairman?
- 3045 Chairman Conyers. No.
- 3046 The Clerk. Mr. Chairman votes no.
- 3047 Mr. Berman?
- 3048 Mr. Berman. No.
- 3049 The Clerk. Mr. Berman votes no.
- 3050 Mr. Boucher?
- 3051 Mr. Boucher. No.
- 3052 The Clerk. Mr. Boucher votes no.
- 3053 Mr. Nadler?
- 3054 Mr. Nadler. No.
- 3055 The Clerk. Mr. Nadler votes no.
- 3056 Mr. Scott?
- 3057 Mr. Scott. No.
- 3058 The Clerk. Mr. Scott votes no.
- 3059 Mr. Watt?
- 3060 Mr. Watt. No.
- 3061 The Clerk. Mr. Watt votes no.
- 3062 Ms. Lofgren?
- 3063 [No response.]
- 3064 Ms. Jackson Lee?
- 3065 Ms. Jackson Lee. No.
- 3066 The Clerk. Ms. Jackson Lee votes no.
- 3067 Ms. Waters?

- 3068 Ms. Waters. No.
- 3069 The Clerk. Ms. Waters votes no.
- 3070 Mr. Meehan?
- 3071 [No response.]
- 3072 Mr. Delahunt?
- 3073 [No response.]
- 3074 Mr. Wexler?
- 3075 Mr. Wexler. No.
- 3076 The Clerk. Mr. Wexler votes no.
- 3077 Ms. Sanchez?
- 3078 Ms. Sanchez. No.
- 3079 The Clerk. Ms. Sanchez votes no.
- 3080 Mr. Cohen?
- 3081 Mr. Cohen. No.
- 3082 The Clerk. Mr. Cohen votes no.
- 3083 Mr. Johnson?
- 3084 Mr. Johnson. No.
- 3085 The Clerk. Mr. Johnson votes no.
- 3086 Mr. Gutierrez?
- 3087 Mr. Gutierrez. No.
- 3088 The Clerk. Mr. Gutierrez votes no.
- 3089 Mr. Sherman?
- 3090 Mr. Sherman. No.
- 3091 The Clerk. Mr. Sherman votes no.
- 3092 Mr. Weiner?

- 3093 Mr. Weiner. No.
- 3094 The Clerk. Mr. Weiner votes no.
- 3095 Mr. Schiff?
- 3096 Mr. Schiff. No.
- 3097 The Clerk. Mr. Schiff votes no.
- 3098 Mr. Davis?
- 3099 Mr. Davis. No.
- 3100 The Clerk. Mr. Davis votes no.
- 3101 Ms. Wasserman Schultz?
- 3102 Ms. Wasserman Schultz. No.
- 3103 The Clerk. Ms. Wasserman Schultz votes no.
- 3104 Mr. Ellison?
- 3105 Mr. Ellison. No.
- 3106 The Clerk. Mr. Ellison votes no.
- 3107 Mr. Smith?
- 3108 Mr. Smith. Aye.
- 3109 The Clerk. Mr. Smith votes aye.
- 3110 Mr. Sensenbrenner?
- 3111 Mr. Sensenbrenner. No.
- The Clerk. Mr. Sensenbrenner votes no.
- 3113 Mr. Coble?
- 3114 Mr. Coble. Aye.
- 3115 The Clerk. Mr. Coble votes aye.
- 3116 Mr. Gallegly?
- 3117 [No response.]

- 3118 Mr. Goodlatte?
- 3119 Mr. Goodlatte. Aye.
- The Clerk. Mr. Goodlatte votes aye.
- 3121 Mr. Chabot?
- 3122 Mr. Chabot. Aye.
- 3123 The Clerk. Mr. Chabot votes aye.
- 3124 Mr. Lungren?
- 3125 Mr. Lungren. Aye.
- 3126 The Clerk. Mr. Lungren votes aye.
- 3127 Mr. Cannon?
- 3128 Mr. Cannon. No.
- The Clerk. Mr. Cannon votes no.
- 3130 Mr. Keller?
- 3131 Mr. Keller. No.
- 3132 The Clerk. Mr. Keller votes no.
- 3133 Mr. Issa?
- [No response.]
- 3135 Mr. Pence?
- 3136 Mr. Pence. No.
- 3137 The Clerk. Mr. Pence votes no.
- 3138 Mr. Forbes?
- 3139 Mr. Forbes. No.
- 3140 The Clerk. Mr. Forbes votes no.
- 3141 Mr. King?
- 3142 Mr. King. Aye.

- 3143 The Clerk. Mr. King votes aye.
- 3144 Mr. Feeney?
- 3145 Mr. Feeney. Aye.
- 3146 The Clerk. Mr. Feeney votes aye.
- 3147 Mr. Franks?
- 3148 Mr. Franks. Aye.
- 3149 The Clerk. Mr. Franks votes aye.
- 3150 Mr. Gohmert?
- 3151 Mr. Gohmert. Aye.
- The Clerk. Mr. Gohmert votes aye.
- 3153 Mr. Jordan?
- 3154 Mr. Jordan. Yes.
- 3155 The Clerk. Mr. Jordan votes yes.
- 3156 Chairman Conyers. Are there any members who have not
- 3157 cast their vote?
- 3158 Then the clerk will report.
- 3159 The Clerk. Mr. Chairman, 10 members voted aye; 24
- 3160 members voted nay.
- 3161 Chairman Conyers. The amendment fails.
- 3162 And we now turn to the last roll vote, Mr. Gohmert #1.
- 3163 All those in favor, signify by saying, "aye."
- 3164 All those opposed, signify by saying, "no."
- The noes appear to have it; the noes have it.
- 3166 Mr. Gohmert. Mr. Chairman, with due deference, I have
- 3167 given up a lot of amendments, but I do think the record

3168 should record this vote, so I ask for a recorded vote.

Chairman Conyers. A recorded vote is requested, and the

3170 clerk will call the roll.

3171 The Clerk. Mr. Chairman?

3172 Chairman Conyers. No.

3173 The Clerk. Mr. Chairman votes no.

3174 Mr. Berman?

3175 Mr. Berman. No.

3176 The Clerk. Mr. Berman votes no.

3177 Mr. Boucher?

3178 Mr. Boucher. No.

The Clerk. Mr. Boucher votes no.

3180 Mr. Nadler?

3181 Mr. Nadler. No.

3182 The Clerk. Mr. Nadler votes no.

3183 Mr. Scott?

3184 Mr. Scott. No.

3185 The Clerk. Mr. Scott votes no.

3186 Mr. Watt?

3187 Mr. Watt. No.

3188 The Clerk. Mr. Watt votes no.

3189 Ms. Lofgren?

[No response.]

3191 Ms. Jackson Lee?

3192 Ms. Jackson Lee. No.

- 3193 The Clerk. Ms. Jackson Lee votes no.
- 3194 Ms. Waters?
- 3195 Ms. Waters. No.
- 3196 The Clerk. Ms. Waters votes no.
- 3197 Mr. Meehan?
- 3198 [No response.]
- 3199 Mr. Delahunt?
- 3200 [No response.]
- 3201 Mr. Wexler?
- 3202 Mr. Wexler. No.
- 3203 The Clerk. Mr. Wexler votes no.
- 3204 Ms. Sanchez?
- 3205 Ms. Sanchez. No.
- 3206 The Clerk. Ms. Sanchez votes no.
- 3207 Mr. Cohen?
- 3208 Mr. Cohen. No.
- 3209 The Clerk. Mr. Cohen votes no.
- 3210 Mr. Johnson?
- 3211 Mr. Johnson. Nay.
- 3212 The Clerk. Mr. Johnson votes nay.
- 3213 Mr. Gutierrez?
- 3214 Mr. Gutierrez. No.
- 3215 The Clerk. Mr. Gutierrez votes no.
- 3216 Mr. Sherman?
- 3217 Mr. Sherman. No.

- 3218 The Clerk. Mr. Sherman votes no.
- 3219 Mr. Weiner?
- 3220 Mr. Weiner. No.
- 3221 The Clerk. Mr. Weiner votes no.
- 3222 Mr. Schiff?
- 3223 Mr. Schiff. No.
- 3224 The Clerk. Mr. Schiff votes no.
- 3225 Mr. Davis?
- 3226 Mr. Davis. No.
- 3227 The Clerk. Mr. Davis votes no.
- 3228 Ms. Wasserman Schultz?
- 3229 Ms. Wasserman Schultz. No.
- 3230 The Clerk. Ms. Wasserman Schultz votes no.
- 3231 Mr. Ellison?
- 3232 Mr. Ellison. No.
- 3233 The Clerk. Mr. Ellison votes no.
- 3234 Mr. Smith?
- 3235 Mr. Smith. Aye.
- 3236 The Clerk. Mr. Smith votes aye.
- 3237 Mr. Sensenbrenner?
- 3238 Mr. Sensenbrenner. No.
- 3239 The Clerk. Mr. Sensenbrenner votes no.
- 3240 Mr. Coble?
- 3241 Mr. Coble. No.
- 3242 The Clerk. Mr. Coble votes no.

- 3243 Mr. Gallegly?
- [No response.]
- 3245 Mr. Goodlatte?
- 3246 Mr. Goodlatte. No.
- 3247 The Clerk. Mr. Goodlatte votes no.
- 3248 Mr. Chabot?
- 3249 Mr. Chabot. Aye.
- 3250 The Clerk. Mr. Chabot votes aye.
- 3251 Mr. Lungren?
- 3252 Mr. Lungren. No.
- 3253 The Clerk. Mr. Lungren votes no.
- 3254 Mr. Cannon?
- 3255 Mr. Cannon. No.
- 3256 The Clerk. Mr. Cannon votes no.
- 3257 Mr. Keller?
- 3258 Mr. Keller. No.
- 3259 The Clerk. Mr. Keller votes no.
- 3260 Mr. Issa?
- [No response.]
- 3262 Mr. Pence?
- 3263 Mr. Pence. Pass.
- 3264 The Clerk. Mr. Pence passes.
- 3265 Mr. Forbes?
- 3266 Mr. Forbes. No.
- 3267 The Clerk. Mr. Forbes votes no.

- 3268 Mr. King?
- 3269 Mr. King. Pass.
- 3270 The Clerk. Mr. King passes.
- 3271 Mr. Feeney?
- 3272 Mr. Feeney. No.
- 3273 The Clerk. Mr. Feeney votes no.
- 3274 Mr. Franks?
- 3275 Mr. Franks. No.
- 3276 The Clerk. Mr. Franks votes no.
- 3277 Mr. Gohmert?
- 3278 Mr. Gohmert. Aye.
- 3279 The Clerk. Mr. Gohmert votes aye.
- 3280 Mr. Jordan?
- 3281 Mr. Jordan. No.
- 3282 The Clerk. Mr. Jordan votes no.
- 3283 Chairman Conyers. Are there any others members that
- 3284 wish to vote?
- 3285 Yes? The gentleman is recognized.
- 3286 Mr. Pence. No.
- 3287 The Clerk. Mr. Pence votes no.
- 3288 Chairman Conyers. Yes, Mr. King?
- 3289 Mr. King. No.
- 3290 The Clerk. Mr. King votes no.
- 3291 Chairman Conyers. The clerk will report.
- 3292 The Clerk. Mr. Chairman, three members voted aye; 31

- 3293 members voted nay.
- 3294 Chairman Conyers. And the amendment fails.
- 3295 And I thank the members for this expeditious activity.
- 3296 Are there any further amendments?
- 3297 A reporting quorum being present, the question is on
- 3298 reporting the bill favorably to the House.
- 3299 All those in favor will signify by saying, "aye."
- 3300 Those opposed, "no."
- In the opinion of the chair, the ayes have it. The ayes
- 3302 have it, and the bill, H.R. 1433, is ordered reported
- 3303 favorably to the House.
- 3304 Do you seek a-okay.
- 3305 A recorded vote has been requested on H.R. 1433. The
- 3306 clerk will call the roll.
- 3307 The Clerk. Mr. Chairman?
- 3308 Chairman Conyers. Aye.
- 3309 The Clerk. Mr. Chairman votes aye.
- 3310 Mr. Berman?
- 3311 Mr. Berman. Aye.
- 3312 The Clerk. Mr. Berman votes aye.
- 3313 Mr. Boucher?
- 3314 Mr. Boucher. Aye.
- 3315 The Clerk. Mr. Boucher votes aye.
- 3316 Mr. Nadler?
- 3317 Mr. Nadler. Aye.

- 3318 The Clerk. Mr. Nadler votes aye.
- 3319 Mr. Scott?
- 3320 Mr. Scott. Aye.
- 3321 The Clerk. Mr. Scott votes aye.
- 3322 Mr. Watt?
- 3323 Mr. Watt. Aye.
- 3324 The Clerk. Mr. Watt votes aye.
- 3325 Ms. Lofgren?
- [No response.]
- 3327 Ms. Jackson Lee?
- 3328 Ms. Jackson Lee. Aye.
- 3329 The Clerk. Ms. Jackson Lee votes aye.
- 3330 Ms. Waters?
- 3331 Ms. Waters. Aye.
- 3332 The Clerk. Ms. Waters votes aye.
- 3333 Mr. Meehan?
- [No response.]
- 3335 Mr. Delahunt?
- 3336 [No response.]
- 3337 Mr. Wexler?
- 3338 Mr. Wexler. Aye.
- 3339 The Clerk. Mr. Wexler votes aye.
- 3340 Ms. Sanchez?
- 3341 Ms. Sanchez. Aye.
- 3342 The Clerk. Ms. Sanchez votes aye.

- 3343 Mr. Cohen?
- 3344 Mr. Cohen. Aye.
- 3345 The Clerk. Mr. Cohen votes aye.
- 3346 Mr. Johnson?
- 3347 Mr. Johnson. Aye.
- 3348 The Clerk. Mr. Johnson votes aye.
- 3349 Mr. Gutierrez?
- 3350 Mr. Gutierrez. Yes.
- 3351 The Clerk. Mr. Gutierrez votes yes.
- 3352 Mr. Sherman?
- 3353 Mr. Sherman. Aye.
- 3354 The Clerk. Mr. Sherman votes aye.
- 3355 Mr. Weiner?
- 3356 Mr. Weiner. Aye.
- 3357 The Clerk. Mr. Weiner votes aye.
- 3358 Mr. Schiff?
- 3359 Mr. Schiff. Aye.
- 3360 The Clerk. Mr. Schiff votes aye.
- 3361 Mr. Davis?
- 3362 Mr. Davis. Aye.
- 3363 The Clerk. Mr. Davis votes aye.
- 3364 Ms. Wasserman Schultz?
- 3365 Ms. Wasserman Schultz. Aye.
- 3366 The Clerk. Ms. Wasserman Schultz votes aye.
- 3367 Mr. Ellison?

- 3368 Mr. Ellison. Aye.
- 3369 The Clerk. Mr. Ellison votes aye.
- 3370 Mr. Smith?
- 3371 Mr. Smith. No.
- 3372 The Clerk. Mr. Smith votes no.
- 3373 Mr. Sensenbrenner?
- 3374 Mr. Sensenbrenner. No.
- 3375 The Clerk. Mr. Sensenbrenner votes no.
- 3376 Mr. Coble?
- 3377 Mr. Coble. No.
- 3378 The Clerk. Mr. Coble votes no.
- 3379 Mr. Gallegly?
- 3380 [No response.]
- 3381 Mr. Goodlatte?
- 3382 Mr. Goodlatte. No.
- 3383 The Clerk. Mr. Goodlatte votes no.
- 3384 Mr. Chabot?
- 3385 Mr. Chabot. No.
- 3386 The Clerk. Mr. Chabot votes no.
- 3387 Mr. Lungren?
- 3388 Mr. Lungren. No.
- 3389 The Clerk. Mr. Lungren votes no.
- 3390 Mr. Cannon?
- 3391 Mr. Cannon. Aye.
- The Clerk. Mr. Cannon votes aye.

- 3393 Mr. Keller?
- 3394 Mr. Keller. No.
- 3395 The Clerk. Mr. Keller votes no.
- 3396 Mr. Issa?
- 3397 [No response.]
- 3398 Mr. Pence?
- 3399 Mr. Pence. Aye.
- 3400 The Clerk. Mr. Pence votes aye.
- 3401 Mr. Forbes?
- 3402 Mr. Forbes. No.
- 3403 The Clerk. Mr. Forbes votes no.
- 3404 Mr. King?
- 3405 Mr. King. No.
- 3406 The Clerk. Mr. King votes no.
- 3407 Mr. Feeney?
- 3408 Mr. Feeney. No.
- 3409 The Clerk. Mr. Feeney votes no.
- 3410 Mr. Franks?
- 3411 Mr. Franks. No.
- 3412 The Clerk. Mr. Franks votes no.
- 3413 Mr. Gohmert?
- 3414 Mr. Gohmert. No.
- 3415 The Clerk. Mr. Gohmert votes no.
- 3416 Mr. Jordan?
- 3417 Mr. Jordan. No.

- 3418 The Clerk. Mr. Jordan votes no.
- Chairman Conyers. Are there any members that need to
- 3420 vote that have not voted?
- 3421 The clerk will report.
- 3422 The Clerk. Mr. Chairman, 21 members voted aye; 13
- 3423 members voted nay.
- 3424 Chairman Conyers. H.R.—he is recorded.
- 3425 The Clerk. Mr. Johnson is recorded as voting aye.
- 3426 Chairman Conyers. What was the final tally?
- The Clerk. Twenty-one members voted aye; 13 members
- 3428 voted nay.
- Chairman Conyers. Twenty-one to 13. And the majority
- 3430 having voted in favor of the bill, H.R. 1433 is ordered
- 3431 reported favorably to the House.
- 3432 And I thank you very much.
- 3433 We now consider-ladies and gentlemen, we now have H.R.
- 3434 580, the U.S. Attorneys bill, to consider.
- 3435 Mr. Sensenbrenner. Mr. Chairman, pursuant to the rule,
- 3436 I state that all members should have 2 additional days in
- 3437 which to file additional dissenting supplemental or minority
- 3438 views.
- 3439 Chairman Conyers. Exactly.
- 3440 The committee will stay in order, please.
- Pursuant to notice, we take up the bill, H.R. 580, to
- 3442 reestablish the 120-day limit for interim United States

3443 attorney appointments by the attorney general.

And, without objection, the bill is discharged from the 3445 Subcommittee on Commercial and Administrative Law and called 3446 up for the purpose of markup.

3447 [The bill follows:]

3448 ******* COMMITTEE INSERT *******

- 3449 Mr. Smith. Mr. Chairman, I would like to reserve a 3450 point of order.
- Chairman Conyers. The gentleman from Texas may reserve 3452 a point of order.
- 3453 Mr. Smith. Mr. Chairman, may I very briefly explain my 3454 point of order? I think it will save time.
- 3455 Chairman Conyers. Exactly. The gentleman from Texas is 3456 recognized.
- Mr. Smith. Mr. Chairman, we are doing something a

 3458 little unusual today, at least I hope it is going to be

 3459 considered unusual, and that is skipping over a subcommittee

 3460 markup.
- And I just would like reassurance from you, Mr.
- 3462 Chairman, that this is not going to be routine practice of 3463 this committee.
- I think we do benefit from going through committee

 3465 order, and I think that this particular piece of legislation,

 3466 in particular, would have benefited from consideration by

 3467 being marked up in subcommittee.
- 3468 So I hope this isn't going to be a practice that we 3469 undertake lightly.
- Chairman Conyers. Would the gentleman yield?
- 3471 Mr. Smith. I will be happy to yield.
- 3472 Chairman Conyers. Because I am glad he has made this 3473 point, and I respect it.

- Let me just very quickly that this bill has received a

 3475 new urgency, given developments over the last 48, 72 hours,

 3476 and members are familiar with the issue and the bill, and we

 3477 will have full debate on the bill, including consideration of

 3478 any amendments, but the time to have that debate is here so

 3479 that the bill can be reported to the full House and passed as

 3480 expeditiously as possible.
- And I fully respect the point that the gentleman has made.
- 3483 Mr. Smith. Would the chairman yield?
- 3484 Chairman Conyers. Surely.
- Mr. Smith. Just for clarification that it is not going
 3486 to be routine practice for us to bypass the subcommittee
 3487 markup on—
- 3488 Chairman Conyers. No. We are going to stop doing that 3489 in this Judiciary Committee from now on.
- 3490 Mr. Smith. I will take you at your word. Thank you, 3491 Mr. Chairman.
- Chairman Conyers. Without objection, the bill will be 3493 considered as read and open for amendment at any point.
- And I now would like to recommend and recognize the
 3495 chair of the Commercial and Administrative Law Subcommittee,
 3496 Ms. Linda Sanchez, for a brief statement describing the bill.
- 3497 The gentlelady is recognized.
- 3498 Ms. Sanchez. Thank you, Mr. Chairman.

- Mr. Chairman, I urge support of H.R. 580, a bill that 3500 will revoke the attorney general's unfettered authority to 3501 appoint U.S. attorneys indefinitely.
- A small provision was placed into the USA Patriot Act
 reauthorization conference report with enormous
 repercussions. That provision removed the 120-day limit for
 interim appointment of U.S. attorneys; thereby, allowing
 interim appointees to serve indefinitely and without
 confirmation.
- We know that the provision was inserted into the some conference report by Senator Arlen Specter's chief counsel and at the request of the Department of Justice or, if we are believe today's press reports, at the behest of some rogue element within that DOJ.
- 3513 It has become clear to me that the efforts to insert 3514 this provision were just one step in the Bush 3515 administration's coordinated plan to purge U.S. attorneys 3516 across the country for political reasons.
- Many of my suspicions about the role of this provision
 3518 and the firings of at least eight U.S. attorneys were
 3519 confirmed after reading the documents turned over by DOJ on
 3520 Tuesday.
- We learned, for example, that in an email to former

 3522 White House Counsel Harriet Miers, Attorney General Chief of

 3523 Staff Kyle Sampson wrote, "I strongly recommend that as a

- 3524 matter of administration policy we utilize the new statutory 3525 provisions that authorize the attorney general to make U.S. 3526 attorney appointments."
- Mr. Sampson further said that by using the new
 3528 provision, DOJ could give far less deference to home state
 3529 senators and thereby get, one, our preferred person
 3530 appointed, and, two, do it far faster and more efficiently at
 3531 less political cost to the White House.

3532

Referring to the new authority to appoint interim U.S.

- attorneys indefinitely, Mr. Sampson also said, "If we don't ever exercise it, then what is the point of having it?"

 H.R. 580, legislation that is authored by my friend and colleague from California, Mr. Howard Berman, would provide the necessary legislative response to restore checks and balances in the U.S. attorney appointment process by reinstating the 120-day limit on the interim appointment.
- At a legislative hearing on H.R. 580 before the

 3541 Subcommittee on Commercial and Administrative Law on March 6,

 3542 this bill received strong support from the president of the

 3543 National Association of Former U.S. Attorneys, as well as a

 3544 former Republican-appointed U.S. attorney.
- It is also noteworthy to point out that the attorney

 3546 general himself has expressed that is not opposed to rolling

 3547 back this provision of the Patriot Act, and if today's press

 3548 reports are true, it would seem he never wanted the Patriot

- 3549 Act changes to U.S. attorney selection process in the first 3550 place.
- I want to make clear that the decision to mark up this 3552 legislation today will not stop the ongoing investigation of 3553 the scheme to purge U.S. attorneys.
- Chairman Conyers and I have instructed staff to engage with the DOJ and White House to bring in officials who may staff have knowledge of this issue for deposition. We hope that administration officials will be cooperative in our investigation. After months of stonewalling and untruths, the Congress and the American people deserve to know the facts surrounding the administration's concerted effort to force the resignations of all 93 U.S. attorneys.
- Again, I urge my colleagues to support this important 3563 piece of legislation. It is a great step in the right 3564 direction.
- 3565 And I yield back the balance of my time.
- 3566 Chairman Conyers. I thank the gentlelady, commend her 3567 for her diligence and the way that she has elevated this 3568 small, humble subcommittee to a very important role in the 3569 Judiciary Committee's proceeding.
- I am pleased now to recognize Lamar Smith, the ranking 3571 member of the House Judiciary Committee.
- 3572 Mr. Smith. Thank you, Mr. Chairman.
- 3573 I oppose this amendment. The amendment would render

- 3574 unavailable provisions of the Vacancies Reform Act to allow 3575 for the temporary filing of U.S. attorney vacancies with 3576 qualified appointees. This would be—oh, pardon me, pardon 3577 me.
- 3578 Mr. Chairman, I was already anticipating an amendment, 3579 and I apologize.
- Mr. Chairman, today we are considering legislation the 3581 majority suggests will improve the appointment system for 3582 U.S. attorneys. This legislation was proposed at the outset 3583 of the current controversy over the administration's 3584 dismissal of several U.S. attorneys.
- Much has been said during this controversy about

 3586 changing the law to prevent alleged abuses, specifically, the

 3587 appointment of interim U.S. attorneys in a manner that skirts

 3588 the Senator confirmation process.
- We would like to have worked with the majority in a 3590 bipartisan fashion to improve existing law. We might have 3591 found a better solution. The rush to consider this 3592 legislation, however, has not allowed us to do so.
- Under regular order, the bill would have been referred to the Subcommittee on Commercial and Administrative Law for markup. There, as the facts were sifted with more deliberation, we might have been able to avoid language that would have called for judges to appoint the very executive branch prosecutors practicing before them, judicial

- 3599 appointments that raise legal and practical concerns, yet we 3600 believe would have noted more consideration.
- In these times of the war on terror and the continuing 3602 age-old war on crime, the service of U.S. attorneys, the 3603 frontline of federal law enforcement, is all the more 3604 important. Their appointment and dismissal is serious
- Instead of rushing this legislation, we should have
 3607 given it the time it deserves. In fact, I appreciate Mr.
 3608 Berman's candor at the hearing when he said, "He wasn't sure
 3609 his bill was the best way to go."
- Likewise, witnesses for the majority seem to suggest
 that the more important issue here concerns Senate
 confirmation. That is not what we are asked to address now.

 Mr. Chairman, we are disappointed there was no

3614 opportunity to improve this bill, and I will yield back the

- 3616 Chairman Conyers. I thank the gentleman for his 3617 thoughtful comments.
- 3618 Are there any amendments?
- 3619 Ms. Sanchez. Mr. Chairman?
- 3620 Chairman Conyers. The gentlelady from California,
- 3621 subcommittee chair?

3615 balance of my time.

3605 business.

- 3622 Ms. Sanchez. I have an amendment at the desk.
- 3623 Chairman Conyers. The clerk will report the amendment.

3624 The Clerk. "Amendment to H.R. 580, offered by Ms. Linda 3625 Sanchez-"

- 3628 Ms. Sanchez. Mr. Chairman, I ask that the amendment be 3629 considered as read.
- 3630 Chairman Conyers. Without objection, so ordered.
- 3631 The gentlelady is recognized for 5 minutes in support of 3632 her amendment.
- 3633 Ms. Sanchez. Thank you, Mr. Chairman.
- I offer this amendment with Mr. Berman simply to
 3635 strengthen the underlying bill. As we learned from a CRS
 3636 legislative attorney, this administration has utilized the
 3637 Vacancies Reform Act of 1998 to circumvent Senate
 3638 confirmation.
- Specifically, the Department of Justice's Office of

 3640 Legal Counsel issued an opinion, but the Vacancies Reform

 3641 Act, independently of and in conjunction with the provisions

 3642 of the pre-Patriot interim statute, could be used to appoint

 3643 interim U.S. attorneys for an indefinite amount of time.

 3644 This would allow the DOJ to bypass the interim appointment

 3645 limit and confirmation process entirely.
- My amendment would close that loophole by clarifying
 3647 that section 546 is the exclusive means for appointing
 3648 temporary U.S. attorneys. It would ensure that if we repeal
 3649 the Patriot Act reauthorization version of the interim
 3650 appointment statute, the department could not revert to its
 3651 old ways of circumventing Senate confirmation.
- 3652 The amendment would also ensure that the interim U.S.

- 3653 attorneys appointed under the current statute would not serve 3654 indefinitely. Specifically, this amendment would limit the 3655 current interim U.S. attorneys to a 120-day term.
- I urge my colleagues to support this important amendment 3657 that would clarify the much needed underlying bill, and I 3658 yield back the balance of my time.
- 3659 Chairman Conyers. I thank the gentlelady and turn again 3660 to the ranking member of House Judiciary, Mr. Smith, and 3661 recognize him for 5 minutes.
- 3662 Mr. Smith. Thank you, Mr. Chairman.
- 3663 I opposed this amendment before, and I oppose it again.
- The amendment would render unavailable provisions of the 3665 Vacancies Reform Act to allow for the temporary filing of 3666 U.S. attorney vacancies with qualified appointees, which 3667 would be an unwise departure from the rules applicable to all 3668 other similar positions in the government.
- It would hinder the availability of personnel who may
 3670 have needed background checks and security clearances to fill
 3671 these vital positions and would still further create an
 3672 anomaly for this one set of positions, those of U.S.
 3673 attorneys.
- 3674 U.S. attorney positions are too important in the war on 3675 terror and the war on crime to unwisely limit the tools of 3676 the nation to find suitable temporary officials to fight 3677 these battles.

3678 I strongly oppose the amendment, Mr. Chairman, and yield 3679 back the balance of my time.

3680 Mr. Nadler. Mr. Chairman?

3681 Chairman Convers. I thank the gentleman.

3682 Are there any—

3683 Mr. Nadler. Mr. Chairman?

3684 Chairman Conyers. Mr. Nadler is recognized for 5 3685 minutes.

3686 Mr. Nadler. Thank you.

Mr. Chairman, it has been said that patriotism is the
3688 last refuge of scoundrel. We have seen that this
3689 administration has used the excuse of the war on terrorism to
3690 abrogate to itself a tremendous power, which it has abused,
3691 which it has abused to the discomfort of liberty in this
3692 country, which it has abused to the torturing of prisoners of
3693 the United States abroad, which it has abused to fire U.S.
3694 attorneys in order to eliminate investigations or because
3695 they were doing their jobs properly and were not succumbing
3696 to political pressure to investigate members of the
3697 opposition party who did not need investigation.

After this administration, it might be time to consider 3699 whether to restore to the executives some power of interim 3700 appointment. This administration cannot be trusted with it. 3701 It has completely proved that and the law that we have lived 3702 with for the last, I don't know, 60, 70 years ought to be

3703 restored now, and when a new administration is in office,
3704 then we can perhaps talk about changing the law we have had.
3705 We have had that law for 60 or 70 years. What we are
3706 seeking to amend now was only installed by trickery and ruse
3707 in the middle of the night when an aide to a senator, without
3708 even telling the senator, put it in the last draft of the
3709 Patriot Act, which was passed without proper examination in
3710 the dead of night in great haste, without having the proper

- 3712 Mr. Berman. Will the gentleman yield?
- 3713 Mr. Nadler. Yes, I will.

3711 opportunity to read it.

- Mr. Berman. On the issue of the amendment, just very 3715 quickly, there is a debate about whether or not the Vacancies 3716 Reform Act even applies to filling vacancies in U.S.
- 3717 attorneys' positions. It has never been used.
- It is only because of this Justice Department opinion

 3719 claiming it could be used and that if it were to be used, it

 3720 would totally undermine the process that has been in place

 3721 from 1986 until those amendments were made in early 2006 and

 3722 out of an excess of caution that the gentlelady and I are

 3723 offering this amendment to preclude a process that has never

 3724 before been used to appoint interim U.S. attorneys.
- 3725 Mr. Nadler. Reclaiming my time. For the reasons that I
 3726 stated and for the reasons stated by the gentleman from
 3727 California, the gentleman's amendment should be passed and

- 3728 nothing should be changed in it.
- 3729 I yield back.
- 3730 Chairman Conyers. I thank the gentleman.
- 3731 Is there any further discussion?
- 3732 Mr. Lungren. Mr. Chairman?
- 3733 Chairman Conyers. Who speaks? Oh, Mr. Lungren from
- 3734 California is recognized for 5 minutes.
- 3735 Mr. Lungren. Mr. Chairman, I rise to strike the
- 3736 requisite number of words.
- 3737 Mr. Chairman, there is no doubt in my mind that the
- 3738 administration and the Justice Department has bungled a
- 3739 number of things, including the manner in which they were to
- 3740 dismiss U.S. attorneys, which under the Constitution and
- 3741 under the relevant statute is well within the jurisdiction of
- 3742 the president of the United States.
- 3743 I recall when Mr. Issa first came to me and asked me
- 3744 about signing on to a letter complaining about the U.S.
- 3745 attorney in San Diego for her failure to take seriously the
- 3746 problem of illegal alien smuggling along the southern border,
- 3747 within her jurisdiction, that I said to him, "If we do this,
- 3748 we will set a trap for ourselves in allowing our political
- 3749 opponents to say that we are doing it because this office has
- 3750 prosecuted a member of Congress."
- 3751 And I just want to tell you that I believe that she did
- 3752 an insufficient job with respect to enforcing the laws of

3753 this country in terms of our border. I saluted her office 3754 publicly and privately for what they did in the investigation 3755 and prosecution of Duke Cunningham. He has everything that 3756 he has received he deserves to receive in way of punishment.

But on the one hand, to say that a president of the

3758 United States does not have the right to look at the

3759 performance of his appointees in areas of emphasis of the law

3760 that he believes to be appropriate is just wrong.

And then to suggest, as we have heard in the heated 3762 debated here, that somehow this shows that the administration 3763 has acted to stop investigations when the testimony here in 3764 response to a question by Mr. Keller of Florida to the U.S. 3765 attorney in San Diego, "Do you have any evidence that this 3766 action was taken because of your investigation of prosecution 3767 of Duke Cunningham," and her response was, "I have no 3768 evidence."

3769 To then put on the record here that that was the reason 3770 is absolutely unfair and misleading and wrong.

We have enough to do to correct the problems without politicizing it to such an extent that we leave on the record a suggestion that someone was removed because they prosecuted member of Congress. There is no evidence of that whatsoever.

3776 And if you are saying that a president of the United 3777 States cannot have certain emphases in his Justice Department 3778 or her Justice Department, whatever the case may be, then you 3779 are basically saying the American people have no right at 3780 election time to vote for a president who says, "I am going 3781 to have a war on drugs," or, "I am going to make sure that we 3782 secure our border," or, "I am going to emphasize something 3783 else."

Because if you have ever been a prosecutor, you know you 3785 can't prosecute everything. You have to establish priorities. And those are the decisions upon which people 3787 make their judgments in a political context.

And to suggest that the American people have no right to 3789 express that through their vote with the president is just 3790 wrong.

Secondly, I am very concerned that are moving with such 3792 dispatch in this particular matter. We have realized in the 3793 past, on this committee, that we made a major error when we 3794 established a law that allowed for the creation of private 3795 counsel or private prosecutors, special prosecutors. We 3796 learned to our dismay that we had made a mistake there.

3797 Special prosecutors have virtually no restrictions 3798 whatsoever, and, in essence, we may be, by other means, by 3799 this law, creating a special prosecutor statute, because it 3800 requires these decisions to be made by judges now, and I 3801 think that raises a legitimate concern of the separation of

3802 powers.

Now, I am not sure where we would come out ultimately on this, but for us to have this at this point without any opportunity to really look at that question, I think, is inappropriate.

And while I understand how the administration has put
3808 itself in a box, how its indefensible in some of the stupid
3809 comments that have been made from the Justice Department with
3810 this, while I am offended by the revelations of the
3811 incompetent handling of NSLs, and I haven't heard a
3812 legitimate reason why such incompetency has existed, I just
3813 happen to think that because the Justice Department screws
3814 things up should not require us to screw things up here.
3815 We ought to take the time necessary to look at this
3816 issue, make the proper judgment—

Chairman Conyers. The gentleman's time has expired.

Mr. Lungren. —from a constitutional measure and then

vote.

3820 Chairman Conyers. I thank the gentleman.

And I turn now to the gentleman from California, the 3822 other one, Mr. Berman, and recognize him for 5 minutes.

3823 Mr. Berman. I thank the gentleman.

Let's get a few things on the record.

Number one, until my friend from California spoke, the debate was not heated.

3827 Secondly-

Mr. Lungren. Would the gentleman yield on that?

Mr. Berman. Let me just finish my point so you can go

3830 back at all of them together.

Secondly, saying some stupid comments is much too kind a 3832 comment with respect to the Justice Department. We were told 3833 by the attorney general, politics never had anything to do 3834 with any of the decisions in this case. We were told there 3835 was no contact between the White House and the Justice 3836 Department on these issues.

You talk about rushing to a judgment, we were told that
3838 an employee of the Justice Department who used to work for
3839 this committee, a nice guy, decided on his own to change the
3840 law and gave the amendment to a staffer, I think in the
3841 Senate, I am not totally sure about that, to stick into the
3842 final conference report on the revisions of the Patriot Act
3843 without every consulting with anyone else in the Justice
3844 Department, and that that is how the change was made.

And all we are doing is going back to the law as it

3846 existed when the gentleman was a member of the Judiciary

3847 Committee and the attorney general, that irresponsible wild

3848 man, named Ed Meese agreed to move from a process by which

3849 the district court put in all interim U.S. attorneys to a

3850 process by which the attorney general could name interim U.S.

3851 attorneys for 120 days, of which a huge percentage are always

3852 reappointed by the district court on a regular basis.

It is not moving ahead without thinking to go back to 3854 what the law was before this unseemly, inappropriate and 3855 sneaky change in the law occurred a year ago, last spring. 3856 It is the right way to move.

So as the ranking member said, at that point, if we find work together collaboratively to find a better way to deal with the issue of interim U.S. attorneys, we should do it.

But the first thing we should do is we should get the 3862 blemish of this Congress passing a provision that no one knew 3863 about because of the sneaky way it was put in, without 3864 leaders in the Justice Department knowing about it, the first 3865 thing to do is to correct that blemish and to erase that 3866 blemish, and that is all we are doing here.

This bill does not accuse anybody of anything, but we see show that a number of statements that have been made very quickly have turned out to be incorrect by virtue of evidence that has since been revealed. Let's clean up this wrongdoing now by going back to the status quo.

3872 Mr. Lungren. Would the gentleman yield?

Mr. Berman. I would be happy to yield, first, to the 3874 gentleman from California.

Mr. Lungren. Well, I think it is heated when a member 3876 of this body, a member of this committee, makes a statement 3877 that U.S. attorneys were removed because they were doing

- 3878 investigations about members of Congress. I don't see any 3879 justification for that.
- When a member talks about torture, when a member suggests such abuses of the law, all in a single statement in the debate on this, I call that heated rhetoric. And I also think to allow that to lay on the record without some suggests are given by the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses. The suggests such abuses of the law, all in a single statement in the suggests such abuses of the law, all in a single statement in the suggests such abuses. The suggests such abuses such abuses of the law, all in a single statement in the suggests such abuses such abuses. The suggests such abuses such abuses. The suggests such abuses such abu
- 3885 Mr. Nadler. Would the gentleman yield?
- 3886 Mr. Lungren. Secondly-
- 3887 Mr. Nadler. Would the gentleman yield on that point?
- 3888 Mr. Lungren. Let me just say this to the gentleman on
- 3889 his second point. I am not going to be here to defend what
- 3890 happens on the Senate side. If the Senate works with respect
- 3891 to their staffers, allowing them that kind of leeway,
- 3892 frankly, they ought to be chastised. All I am saying is, as 3893 we look at this area—
- Mr. Berman. We changed the law. That is both houses.
- 3895 Mr. Lungren. Oh, I understand that. I understand that.
- 3896 As we look at this area, I am concerned about a
- 3897 constitutional issue with respect to separation of powers by
- 3898 having judges make appointments.
- 3899 Mr. Berman. Well, can I reclaim my time?
- 3900 Mr. Lungren. Certainly.
- 3901 Mr. Berman. I understand being concerned about
- 3902 separation of powers on a policy basis. There is no serious

- 3903 argument that a procedure which allowed district judges to 3904 appoint interim U.S. attorneys just as a matter of custom 3905 until 1966 from the Civil War and that from 1966 to 1986 3906 allowed them—
- 3907 Chairman Conyers. The time of the gentleman has 3908 expired.
- 3909 Mr. Berman. I ask unanimous consent for 2 additional 3910 minutes, if I may.
- 3911 Chairman Conyers. Without objection.
- Mr. Berman. From 1966 to 1986, we codified that change,
- 3913 and from 1986 till last spring, we allowed the attorney
- 3914 general to make the initial interim U.S. attorney
- 3915 appointments. And where court cases have repeatedly said
- 3916 that U.S. attorneys are inferior officers and the
- 3917 Constitution clearly gives the Congress the power to allow
- 3918 the judiciary to make appointments in this area, there is no
- 3919 serious constitutional argument.
- 3920 If you want to argue on policy separation of powers, it 3921 is an interesting argument, but it is not a constitutional 3922 one.
- 3923 Mr. Cohen. Mr. Chairman?
- 3924 Mr. Berman. I yield to the gentleman from Tennessee.
- 3925 Mr. Cohen. Thank you, sir.
- 3926 Mr. Chairman, I would just like to comment that, first,
- 3927 there is an expression in Tennessee and other places, "If it

3928 ain't broke, you don't fix it." And I don't know that there
3929 was ever a problem with this policy of having the judges make
3930 the appointments. In fact the judges have done good jobs.

Secondly, in Tennessee, we have a long history, since
3932 1868, of our state attorney generals appointed by the Supreme
3933 Court, and Tennessee has had a long history of great attorney
3934 generals—Bill Leech, Mike Cody, Charles Burson and others.
3935 Democrats and Republicans respect that office and know it has
3936 been above politics and done a great job. And Tennessee's
3937 attorney generals have always been highly regarded, and they
3938 are appointed by our Supreme Court. It is a unique system

3940 And another expression we have got is, "If you find 3941 yourself in a hole, stop digging." I would suggest that to 3942 my colleagues on the other side of the aisle.

3943 Chairman Conyers. The time of the gentleman has 3944 expired.

3939 but it works. So if ain't broke, don't fix it.

3945 Mr. Sensenbrenner. Mr. Chairman?

3946 Chairman Conyers. The gentleman from Wisconsin is 3947 recognized.

3948 Mr. Sensenbrenner. Mr. Chairman, I move to strike the 3949 last word.

3950 Chairman Conyers. Without objection.

3951 Mr. Sensenbrenner. Mr. Chairman, I would just like to 3952 point out the difference between how this committee appears

3953 to be dealing with this issue and what happened back in 1993 3954 when Webster Hubbell and Janet Reno fired not eight but all 3955 93 U.S. attorneys, all in one fell swoop.

3956 At that point in time, there was no response by the
3957 Congress or at any future time during the Clinton
3958 administration to change the law relative to the appointment
3959 of United States attorneys. They are political appointments.
3960 They do reflect the priorities of whomever is the president
3961 of the United States, and we ought to respect that.

Now, contrast the fact that there was a respecting of the constitutional authority of Hubbell and Reno to fire all 3964 93 U.S. attorneys with no congressional response, to what we 3965 heard from the gentleman from New York who told us, "Well, we 3966 have got to pass this bill now, but if there is another 3967 president elected, perhaps of another party, then we can 3968 change the law back and give the new president and the new 3969 attorney general freedom to do what it wants.

3970 You are the ones that are making this partisan, and you 3971 ought to step back and think about this.

- 3972 Mr. Nadler. Point of personal privilege.
- 3973 Point of personal privilege, Mr. Chairman.
- 3974 Mr. Sensenbrenner. I do not yield. You do not-
- 3975 Mr. Nadler. I said, point of personal privilege.
- 3976 Mr. Sensenbrenner. I did not yield for that purpose. I 3977 have the floor.

- 3978 Ms. Jackson Lee. Will the gentleman yield?
- 3979 Mr. Sensenbrenner. I do not yield.
- Now, getting back to the constitutional issue, in 1976,
- 3981 Buckley v. Valeo made it quite clear that the appointments
- 3982 clause of the Constitution permits the president, and only
- 3983 the president, with the advice and consent of the Senate, to
- 3984 appoint officers to exercise executive authority.
- 3985 United States attorneys enforce the law. They exercise
- 3986 executive authority. And this committee and this Congress do
- 3987 not have the constitutional power to determine how executive
- 3988 branch officials are appointed. And the Judiciary, under the
- 3989 Constitution, can no more exercise executive power than the
- 3990 legislative branch can exercise executive power.
- Now, I am afraid that if we go ahead and do what is
- 3992 being proposed in this bill, you are going to see a
- 3993 constitutional challenge to the appointment of an interim
- 3994 U.S. attorney by somebody who wishes to cite the Buckley
- 3995 case.
- Now, maybe the Supreme Court will declare that type of
- 3997 an appointment a violation of separation of powers, maybe it
- 3998 won't, but I don't think that the current ham-handed display
- 3999 that the Justice Department has put on should allow us to
- 4000 ignore the Constitution.
- 4001 Now, getting to the point of the change in the law and
- 4002 the Patriot Act, this issue was brought up in staff

4003 discussions in the Conference Committee and the Patriot Act 4004 in the fall of 2005 and the spring of 2006. When Mr.

4005 Moschella brought this proposal to the conference, there were
4006 staffers from Senator Leahy, Senator Kennedy and Senator
4007 Specter in the room as well as staff that I dispatched over
4008 there, as the chair of the committee at the time.

This wasn't done in the middle of the night. There were 4010 staffers of at least two Democratic senators that were 4011 present in the room. They had no objection to it, and that 4012 is how it got into the Patriot Act reauthorization.

This was done to constitutionalize clearly what happens 4014 when a United States attorney resigns or is replaced. And it 4015 puts the authority in an executive branch official who is 4016 designated for that purpose by the president of the United 4017 States who, under the Buckley case, is the only official 4018 under the Constitution that can appoint or nominate executive 4019 branch officials.

4020 I yield back the balance of my time.

4021 Chairman Conyers. I recognize the gentleman from 4022 Alabama first, Mr. Davis, and then I will recognize Mr. 4023 Schiff.

4024 Mr. Davis. Thank you, Mr. Chairman.

4025 Chairman Conyers. After, we will go to the other side.

4026 Mr. Davis. Thank you, Mr. Chairman.

Let me, even though I am not sure it is, frankly, at

- 4028 issue in this amendment, I do want to respond to one comment 4029 from my friend from Wisconsin, Mr. Sensenbrenner.
- He made a point that we have seen in the press every now 4031 and then in the last few days that, well, this is something 4032 that Bill Clinton did. President Clinton replaced all 93 4033 U.S. attorneys in 1993. This is the difference, I would 4034 asset to my colleague today: President Clinton decided, as a 4035 new president, that he was going to have a new team of U.S. 4036 attorneys.
- Now, if you look at the next 8 years of the Clinton
 4038 administration, again, I would yield time to any member of
 4039 the opposition who can cite any instances of U.S. attorneys
 4040 being terminated other than, in a few instances, of
 4041 disciplinary issues that I can recall. I can recall, I
 4042 believe, three.
- No one can cite an instance where U.S. attorneys were 4044 terminated because of a "policy dispute." So that is not the 4045 relevant comparison. In fact, it is a comparison that I 4046 think doesn't inform the debate.
- 4047 Mr. Lungren. Would the gentleman yield on that point?
- 4048 Mr. Davis. Not until I finish my point.
- 4049 Mr. Lungren. Okay.
- Mr. Davis. It is a comparison that doesn't inform the 4051 debate, because it compares one basket of apples and one 4052 basket of oranges.

In my opinion, the relevant question is, even in the 4054 first Bush term, how many actual instances have we had of 4055 U.S. attorneys being terminated because of policy 4056 differences?

If look at the Bush I term from 1989 to 1993, if you
4058 look at the Reagan term, 1981 to 1989, I would submit that if
4059 you take all of those instances, including two Republican
4060 presidents, you will find a very limited number of
4061 terminations. That is what is at issue, not appointments but
4062 terminations.

4063 And I yield back.

4064 Chairman Convers. Does anyone seek recognition?

4065 The gentleman from California, Mr. Schiff?

4066 Mr. Schiff. I thank the chairman for yielding.

As the chair is aware, the colleague to my right and I
4068 were close assistants to one of those inferior officers that
4069 was referred to earlier, which we called U.S. attorneys at
4070 the time. We had both bemoaned some of the cultural changes
4071 that we have seen and that have come to light over the last
4072 several weeks in the Justice Department.

The Justice Department, I think proudly in the past, has
4074 enjoyed a culture where United States attorneys, although
4075 they were political appointments, were not political hacks.
4076 They were not political cronies. They were professionals who
4077 were given their job period of time, who did their jobs

4078 diligently, who were at the beck and call of a political 4079 agenda over the White House or anyone else.

That was a culture that we all admired. It was what

4081 drew us to the office. It is one that we do not want to see

4082 eviscerated. There are a great many and the vast majority of

4083 U.S. attorneys around the country who do their jobs

4084 extraordinary well and with great professionalism, and the

4085 idea that some of them may have been not only fired but had

4086 their reputations suffer for reasons that were political in

4087 nature or expedient or to benefit the interest of patronage

4088 is extremely disturbing to us.

And while a lot of the allegations have yet to be
4090 resolved, there are some things that are without question.
4091 First, as Mr. Berman pointed out to those who would complain
4092 this hasn't gone through the subcommittee, the change that
4093 was made never went through any committee, except the
4094 Conference Committee. The change that we are reversing here
4095 never had a hearing in the Judiciary Committee; it was
4096 plunked in, in the middle of nigh perhaps, in the Conference
4097 Committee, so we are correcting that error.

Second, there is no question that this authority has

4099 been badly abused, and if you have any question about that,

4100 re-read the e-mail from Kyle Sampson of the Justice

4101 Department to the White House and other people in the Justice

4102 Department with respect to one of the most egregious

- 4103 terminations in Arkansas, when he talked about how they ought
- 4104 to defer any problems this would create and said, "I think we
- 4105 should gum this to death. Ask the senators to give Tim, "-the
- 4106 one they wanted to replace, "a chance to meet with him, give
- 4107 him some time in office to see how he performs, et cetera."
- "If they ultimately say, 'no, never,' and the longer we
- 4109 can forestall, the better, then we can tell them we will look
- 4110 for other candidates. Ask them for recommendations,
- 4111 interview their candidates and otherwise run out the clock.
- 4112 All of this should be done in good faith, of course." You
- 4113 have got to love that last line, "All of this should be done
- 4114 in good faith, of course."
- None of this was done in good faith. We know that.
- 4116 That is beyond dispute. How can we countenance that kind of
- 4117 behavior. That kind of behavior was only possible because of
- 4118 this in the middle of Conference Committee, without scrutiny
- 4119 change to the law.
- 4120 Mr. Berman's bill, Ms. Sanchez's bill would change that.
- 4121 It would restore the law to the way it was before, and I hope
- 4122 it will take a step toward restoring the culture that those
- 4123 of us that were in the Justice Department so admired by the
- 4124 time that we were there and want to see restored.
- I urge the committee to pass this bill, and I thank my
- 4126 colleagues for offering it.
- 4127 Chairman Conyers. Without rushing any of the members

- 4128 here, this is an important debate, we know that additional
- 4129 statements will be submitted, but if there are no other
- 4130 persons seeking recognition-
- 4131 Mr. Chabot. Mr. Chairman?
- 4132 Chairman Conyers. Who seeks-
- 4133 Mr. Chabot. Mr. Chairman, I hesitate to do this, but-
- 4134 Chairman Conyers. Mr. Chabot?
- 4135 Mr. Chabot. -move to strike the last word. I yield to
- 4136 the gentleman from California, Mr. Lungren.
- 4137 Mr. Lungren. Maybe we are trying to be Pollyannas about
- 4138 this, but if anybody with a straight face can say we have not
- 4139 had U.S. attorneys replaced in the past during the term of a
- 4140 president, I would like to talk with them.
- 4141 While I was attorney general of the state-
- 4142 Mr. Davis. Will the gentleman yield?
- 4143 Mr. Lungren. I will in a second. I will try and yield,
- 4144 as I wished you had yielded to me.
- When I was attorney general in California, I recall
- 4146 replacement of at least one U.S. attorney during a Democratic
- 4147 administration. The difference here was, this administration
- 4148 did all eight together and had a lot of questions being
- 4149 asked, and when backed up against the wall they defended it
- 4150 by saying stupid things, such as, well, it was their
- 4151 performance. And then, of course, you get those people whose
- 4152 now reputations have been sullied who are going to defend

- 4153 themselves.
- In the past, where I have observed this in a number of
- 4155 different situations, the administration changes a U.S.
- 4156 attorney, no one really says much about it, everybody says
- 4157 what a great job they did, but yet they are replaced.
- And I am not going to refer to specific names, but there
- 4159 are cases that have occurred that I am sure others are aware
- 4160 of where a decision was made by the administration in charge
- 4161 sometimes for "performance reasons," otherwise because they
- 4162 wanted them to have stronger emphasis in certain areas,
- 4163 whether it was drugs or whether it was public corruption or
- 4164 whether it was certain types enforcement of the immigration
- 4165 laws where those changes took place.
- 4166 And I am surprised a little bit by my friend from
- 4167 Alabama, to whom I will yield in just a moment, who said,
- 4168 "That, well, it is always done at the beginning of an
- 4169 administration, but this president did it somewhere "-I don't
- 4170 think the Constitution says only new presidents can do it. I
- 4171 don't think it is conditioned on how many months the
- 4172 president has in office.
- 4173 Mr. Davis. Will the gentleman yield?
- 4174 LUNGREN; I will be happy to yield, surely.
- 4175 Mr. Davis. Mr. Lungren, this is the point that I made.
- 4176 There is no question that U.S. attorneys often leave in
- 4177 midstream but I would submit if you look at the record, it is

- 4178 because they choose to run for office, they get appointed to
 4179 a U.S. judgeship or they voluntarily go into the private
 4180 sector. I would submit that if—
- Mr. Lungren. I will just take back my time, because I
 4182 am telling you that I know of specific instances of where
 4183 people left, and as far as the public is concerned they left—
 4184 Mr. Davis. Terminations for policy differences, Mr.
 4185 Lungren? How many of those can you site? Terminations for
 4186 policy differences. Look at what the attorney general said
 4187 was the basis.
- 4188 Mr. Lungren. Sometimes the question is whether it is 4189 policy or because the ineffectualness of a particular—
- 4190 Mr. Davis. I am following the attorney general. The 4191 attorney general said termination for policy differences.
- Mr. Lungren. Mr. Chairman, it is my time, and I haven't 4193 yielded to the gentleman at this point. I have yielded to 4194 the gentleman from California.
- I mean, my point is, in the past, the practice has been, 4196 frankly, to paper over it to the public. I mean, that is the 4197 fact. I have seen U.S. attorneys change in many, many 4198 different administrations, and normally it is never brought 4199 up about performance or anything else. They normally go to 4200 another job. In some cases, you are right, they do leave to 4201 run for another office, but in other cases, they go back to 4202 the private sector.

- 4203 Mr. Davis. Mr. Lungren, by implication, you are 4204 smearing more people with that suggestion.
- 4205 Chairman Conyers. Yes. The gentleman from California 4206 controls the time.
- Mr. Chabot. And I would have been happy to yield to the 4208 gentleman still would if I have additional time, but the 4209 gentleman keeps interrupting.
- 4210 Mr. Davis. I am just responding to the observation. I 4211 apologize.
- 4212 Mr. Chabot. That is not the rules. That is not the 4213 rules.
- 4214 Mr. Davis. Will the gentleman yield?
- Chairman Conyers. Wait, wait. Could I ask the gentleman from Alabama to restrain himself, because we only 4217 have 1 minute and 10 seconds left. I am not inclined to 4218 yield any additional time. This is our last amendment on the 4219 last bill, and there are people who now are put into very 4220 serious time circumstances.
- 4221 Excuse the interruption.
- Mr. Lungren. Well, the point I was trying to make is

 4223 that if we have our eyes wide open, we know what practice has

 4224 been in many different administrations, Democrat and

 4225 Republican. If there is a suggestion the president of the

 4226 United States to be a political unit in this whole process

 4227 and that U.S. attorneys are to have more discretion than any

- 4228 other executive officer in the entire United States federal 4229 government, that argument ought to be made.
- But if in fact we still believe that we are a people who 4231 are self-governed, we have the right to elect a president and 4232 expect him or her to make those decisions and not have him or 4233 her handicapped by some concept that there is a spirit of the 4234 immaculate conception when one has become a U.S. attorney and
- 4236 And with that, I thank the gentleman for yielding the
- 4237 time under the rules of the committee.

4235 that we are not able to interfere with that.

- Chairman Conyers. The gentleman's time has expired.
- 4239 Mr. Chabot. Thank you, Mr. Chairman. I would ask
- $4240\ \mathrm{unanimous}$ consent for an additional 2 minutes so I can yield
- 4241 to the gentleman-
- 4242 Chairman Conyers. No, I have objected. I have
- 4243 indicated that I am not inclined to give additional time. I
- 4244 am trying to bring the discussion on this amendment, offered
- 4245 by the gentlelady from California, to a close so that we can
- 4246 determine whether we should report the bill or not.
- 4247 Mr. Smith. Mr. Chairman, I have a unanimous consent
- 4248 request.
- 4249 Chairman Conyers. Your unanimous consent request?
- 4250 Mr. Smith. This is to put an editorial from the Wall
- 4251 Street Journal-
- 4252 Chairman Conyers. Without objection-

- 4253 Mr. Smith. —into the record. Thank you.
- 4254 Chairman Conyers. —it will be entered.
- 4255 [The article follows:]
- 4256 ******* COMMITTEE INSERT *******

- 4257 Chairman Conyers. Ladies and gentlemen-
- 4258 Mr. Issa. Mr. Chairman?
- 4259 Chairman Conyers. Ladies and gentlemen, we are now at
- 4260 this point. The chair wishes to raise the question on this
- 4261 amendment-
- 4262 Mr. Issa. Mr. Chairman? Mr. Chairman?
- 4263 Chairman Conyers. -offered by the gentlelady-
- 4264 Mr. Issa. I promise to use less than 5 minutes, but I
- 4265 would like to strike the last word on this.
- 4266 Chairman Conyers. Your cooperation has been greatly
- 4267 appreciated up until now. I will recognize the gentleman,
- 4268 but this may open the door to 24 others.
- 4269 Mr. Issa. Mr. Chairman, I will be very brief. I have
- 4270 not been recognized on this piece of legislation at all. I
- 4271 want to be heard in support of the fact that sometimes an
- 4272 imperfect solution that we could talk about what should have,
- 4273 would have or could have been done becomes necessary.
- 4274 And, in brief, even though I have been an advocate for
- 4275 some U.S. attorney, one U.S. attorney's, in particular,
- 4276 performance to change, and I have done it before this
- 4277 committee, the nature of the firing, the nature of the false-
- 4278 not by the people who gave it but of the testimony that
- 4279 proved to be less than complete before this committee-and the
- 4280 e-mails which I have read, which talk in terms of potentially
- 4281 utilizing this new Patriot Act power in order to circumvent a

- 4282 process, puts us in a position in which I believe all of us
 4283 must act now to put back the status quo, and I hope we will
 4284 do that expeditiously.
- And then I would hope, Mr. Chairman, with your

 4286 indulgence, that we would in fact look at a hybrid or better

 4287 way for future presidents to deal with a vacancy that occurs.

 4288 But I think all of us have to look at the obligation of this

 4289 body and our relationship with the Office of the Attorney

 4290 General, which now lacks trust because of a former employee

 4291 and perhaps others.
- 4292 With that, I yield back. Thank you, Mr. Chairman.
- Chairman Conyers. I thank the gentleman so much.
- 4294 The question occurs on the Sanchez amendment.
- 4295 All those in favor will signify by saying, "aye."
- 4296 All those opposed, signify by saying, "no."
- In the opinion of the chair, the eyes have it, and the agreed to.
- 4299 Mr. Berman. Mr. Chairman?
- 4300 Chairman Conyers. Mr. Berman has a unanimous consent 4301 request.
- 4302 Mr. Berman. Yes. I guess my question is that the
- 4303 record reflect-
- 4304 Chairman Conyers. Do you have a unanimous consent 4305 request?
- 4306 Mr. Berman. My unanimous consent request is the record

4307 reflect that Ms. Sheila Jackson Lee had an amendment for
4308 certain findings related to the U.S. attorneys as interior
4309 officers that the authority in the U.S. attorney general
4310 appointed a U.S. attorney to serve an indefinite term under4311 Chairman Conyers. Without objection, it will be
4312 included in the record.

- 4315 Mr. Berman. Very good. That is what I want.
- 4316 Chairman Conyers. All right. A reporting quorum being
- 4317 present, the question is on reporting the bill favorably to
- 4318 the House.
- 4319 All those in favor will signify by saying, "aye."
- Those opposed, signify by saying, "no."
- In the opinion of the chair, the ayes have it. The ayes
- 4322 have it, and the bill, H.R. 580, is ordered reported
- 4323 favorably to the House.
- 4324 The last item is to ratify a new subcommittee
- 4325 appointment of our full committee ranking minority member,
- 4326 Lamar Smith, who will join the Courts Subcommittee.
- Without objection, the chair is authorized to add Mr.
- 4328 Smith to the subcommittee roster.
- 4329 And, without objection, the staff is authorized to make
- 4330 technical and conforming changes to all matters by the
- 4331 committee today.
- 4332 All members will have 2 days to submit any additional
- 4333 dissenting or other kinds of views.
- 4334 Pursuant to the Committee Rule, 2(j), the chair is
- 4335 authorized to offer such motions as may be necessary in the
- 4336 House to go to conference with the Senate on any bill the
- 4337 committee has ordered favorably reported today.
- 4338 There being no further business before the committee,
- 4339 the meeting is adjourned.

Whereupon, at 3:49 p.m., the committee was adjourned.]